

MINUTES  
REGIONAL RESOURCE STEWARDSHIP COUNCIL  
MEETING

May 10-11, 2006  
Knoxville, Tennessee

Present

1. Mr. Jimmy Barnett
2. Mr. Mike Butler
3. Mr. Austin Carroll
4. Mr. Phil Comer
5. Mr. Kenny Darnell
6. Mr. Karl Dudley
7. Mr. Bill Forsyth
8. Mr. Jim Fyke
9. Mr. Don Gowan
10. Dr. Kate Jackson (DFO)
11. Mr. Tom Littlepage
12. Ms. Miles Mennell
13. Mr. W. C. Nelson
14. Mr. Bruce Shupp (Council Chair)
15. Mr. Bill Tittle
16. Mr. Tom Vorholt
17. Mr. Dave Wahus (Council Consultant)

Absent

18. Mr. Jim Jared
19. Senator Tommy Ed Roberts
20. Mr. Joe Satterfield
21. Mr. Greer Tidwell, Jr.
22. Ms. Rosemary Williams

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and Emergency Preparedness and Coordination Efforts

Approved by \_(Originally signed by Bruce Shupp)\_  
Chair

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3 REGIONAL RESOURCE STEWARDSHIP COUNCIL MEETING

4 MAY 10, 2006

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6 VOLUME I OF II

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10 LOCATION:

11 TENNESSEE VALLEY AUTHORITY  
12 400 WEST SUMMIT HILL DRIVE  
KNOXVILLE, TENNESSEE 37902

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MR. MIKE BUTLER

MR. AUSTIN CARROLL

MR. JIM FYKE

MR. DON GOWAN

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MR. KARL DUDLEY

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1 TENNESSEE VALLEY AUTHORITY REPRESENTATIVE

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4 TENNESSEE VALLEY AUTHORITY  
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1 P R O C E E D I N G S

2 CHAIRMAN BRUCE SHUPP: Take your  
3 seats, please. Good morning. Welcome to the spring  
4 2006 meeting of the Regional Resource Stewardship  
5 Council.

6 I am Bruce Shupp, Council Chair. This  
7 is Dave Wahus, our facilitator. And our first  
8 speaker this morning, as you-all know, is Kate  
9 Jackson, TVA Executive Vice President.

10 Kate.

11 DR. KATE JACKSON: Gosh, that was

12 quick.

13 CHAIRMAN BRUCE SHUPP: That's quick.

14 We're behind.

15 DR. KATE JACKSON: Am I supposed to be  
16 that quick? Am I making up time? Was that a nay?

17 Good morning, everybody. Thank you  
18 for being here. I just wanted to note that -- my  
19 appreciation of your -- all of your being willing to  
20 serve this additional year. We very much wanted to  
21 make sure that all of you had the same opportunity to  
22 have a two-year cycle on the Council, and that's why  
23 we extended you. Thanks for signing up yet again.

24 Bruce asked me to talk about a few  
25 things. So I will do that and I will pause kind of  
1 between topics in case there are some questions. I<sup>5</sup>  
2 am not as concerned about the time as you are  
3 apparently.

4 CHAIRMAN BRUCE SHUPP: We're fine.

5 We're fine.

6 DR. KATE JACKSON: Okay. Board  
7 restructuring is one of the things that Bruce asked  
8 me to just say a bit about.

9 You-all know that there's a Governance  
10 Bill that passed and as new board members were  
11 nominated and confirmed, we shifted to the new  
12 governing structure. So we have six additional board  
13 members who have been appointed.

14 I can go through their names and  
15 affiliations if anyone likes. I suspect you have all  
16 read it in the newspaper enough times.

17 Their first board meeting happened a  
18 month or so ago, and at that first meeting Bill  
19 Sansom was elected the Chair. Bill Baxter made it  
20 clear at that meeting that he felt that there should  
21 be a bright line of delineation between the old  
22 governing structure of three full-time operating  
23 managing directors to the part-time board. So he

24 suggested that nobody that served on the existing  
25 board full-time should be available to be the chair  
1 of the new board. So Bill Sansom, a Knoxville 6  
2 businessman, is the Chair.

3 Bill Sansom then made some very  
4 interesting statements about this world of the new  
5 Board is going to be different and it's going to be  
6 different for the Board members and it's going to be  
7 different for employees and it's going to be  
8 different for all of the stakeholders that TVA  
9 serves, that this part-time Board is going to focus  
10 on governance and policy issues. They are not going  
11 to focus on day-to-day activities. They intend to  
12 provide guidance and vision and direction for the  
13 Agency, but they intend for TVA to manage the  
14 day-to-day business.

15 In so saying, they nominated, they  
16 chose, they ordained, I guess, Tom Kilgore, who was  
17 up to then the president and COO, Chief Operating  
18 Officer, to be the acting Chief Executive Officer,  
19 recognizing that they are probably going to do a  
20 search for a CEO, but they didn't want -- with all  
21 the other pressures of getting themselves organized,  
22 they didn't want that to be something that they  
23 needed to focus on instantaneously, recognizing that  
24 they needed somebody to be making day-to-day  
25 operational decisions about TVA.

1 So Tom Kilgore is the acting CEO. So 7  
2 he's kind of got, you know, two or three jobs, which  
3 I look at as being an overhead reduction achievement.  
4 If we can all do three jobs, that would be great.

5 So he also talked about they were  
6 actively writing Bylaws. TVA has never had Bylaws,  
7 which means, you know, the rules of how we do stuff.  
8 We have never felt the need apparently.

9 They also nominated or made a decision  
10 that one of the Board members would take the lead in

11 drafting those Bylaws. They decided that their next  
12 board meeting, which will be May 18th in  
13 Hopkinsville, would also probably include a hearing.  
14 I wanted to note that specifically.

15 The Governance Bill provides them an  
16 opportunity to have fairly traditional hearings. So  
17 they can have panels, not quite subpoena people, of  
18 course, but invited speakers to talk on particular  
19 topics.

20 The hearing topic is going to be all  
21 the issues of transmission access and rates in  
22 Kentucky. So they're actively inviting folks to come  
23 and speak on that topic on May 18th.

24 That's also TVA's birthday, by the  
25 way, May 18th. Maybe that's auspicious, I don't  
1 know. 8

2 So they will also at that May 18th  
3 meeting probably talk about the committees that they  
4 are going to establish. In the Governance Bill they  
5 are required to have a couple of committees. They  
6 have to have a compensation or HR committee. They  
7 have to have an audit committee. I think those are  
8 the only two specifically named.

9 MR. BARRY WALTON: I believe so.

10 DR. KATE JACKSON: They will probably  
11 have some others, you know, looking at operations or  
12 looking at other issues, and I don't know what those  
13 are at this point. So they will populate those  
14 committees potentially. They will talk maybe about  
15 charters of those committees. They will hope -- we  
16 hope pass their Bylaws. Then they can be up and  
17 running and they can charge off and do things.

18 I know that they have been very  
19 active. Many of them have begun touring. Some of  
20 them have begun talking to customers and other  
21 stakeholders.

22 So I think with that, I will just ask

23 if anybody wants to ask any questions, which I  
24 probably cannot answer.

25 Austin?

1 MR. AUSTIN CARROLL: My understanding<sup>9</sup>  
2 is the hearing on 18th, next Thursday, is supposed to  
3 start at 10:00.

4 DR. KATE JACKSON: 10:00.

5 MR. AUSTIN CARROLL: And then the  
6 Board meeting is at 2:00.

7 DR. KATE JACKSON: I think that's  
8 right. We have not yet published the agenda. Any  
9 second now we will publish the agenda, but I think  
10 that's right.

11 MR. BARRY WALTON: That's consistent  
12 with what I heard a week ago, but nothing is final  
13 until they decide it and publish it.

14 CHAIRMAN BRUCE SHUPP: Any other  
15 questions?

16 DR. KATE JACKSON: Now, my next  
17 assignment. We consolidated resource stewardship,  
18 that function, which Bridgette Ellis was the vice  
19 president of, with the environmental policy and  
20 planning function, which John Shipp, before he  
21 retired, was the vice president of.

22 Bridgette, in the interim, had been  
23 acting in the other position. Again, you know how I  
24 like having everybody do two jobs. We consolidated  
25 those two functions to more fully integrate and align<sup>10</sup>  
1 environmental policy with environmental application  
2 on the ground.

3 We have created a new organization,  
4 environmental, I knew I would do this, stewardship  
5 and policy. Sorry, I'm not used to that yet, and  
6 Bridgette Ellis is the senior vice president of that  
7 function. She has been doing a spectacular job, not  
8 just deploying those responsibilities, but also  
9 integrating the functions to ensure that not only do

10 we have all of the subject matter experts on  
11 archeology and zoology but also the policy experts  
12 who can be thinking about air, land and water all in  
13 a combination.

14 So with that, I am going to pause for  
15 a second and see if anybody has got any questions.

16 Is Bridgette in here, by the way?  
17 There she is. I just wanted to make sure she heard  
18 me say something nice about her.

19 MS. BRIDGETTE ELLIS: I appreciate  
20 that.

21 DR. KATE JACKSON: Okay. My third  
22 assignment is to talk a little bit about our  
23 stewardship activities and how they compare with the  
24 stewardship activities that we had when we had  
25 federal appropriations, kind of wanted me to do a bit  
1 of a retrospective, I think. 11

2 So TVA's funding for stewardship  
3 activities historically came from three sources,  
4 federal appropriations, non-power revenues, things  
5 like agriculture, leases, timber sales, user fees,  
6 and also power revenues on the projects that were  
7 multipurpose. Remember that many of these projects  
8 have a power facility. They have a lock. They have  
9 a recreation area.

10 So as each of those projects was  
11 closed, the president made a determination as to the  
12 percent of the benefits from that federal project  
13 that flowed to the ratepayers versus the taxpayers  
14 and divied up that percentage. So historically the  
15 power program did fund some portion of those  
16 activities that went on on the dam reservations.

17 In 1998 our -- the Public Law 105-62,  
18 which was the Energy and Water Development Act of  
19 1998, required TVA to fund our non-power programs  
20 that constitute, and I will put this in quotation  
21 marks, "Essential stewardship activities with power



22 revenues and other funds to the extent that  
23 appropriations and non-power revenues were  
24 insufficient."

25                   So that legislation and our  
1 interpretation of that essential stewardship 12  
2 activities was to include and be limited to the types  
3 of stewardship activities that we were receiving  
4 appropriations for at the time that legislation was  
5 enacted.

6                   So those things are navigation, dam  
7 safety, reservoir operations, reservoir release  
8 improvements, watershed teams, water supply, plant  
9 management, shoreline erosion, stabilization and  
10 management, land management, recreation, national  
11 heritage, cultural resource. So, in general, we are  
12 still conducting those stewardship activities at a  
13 similar level as 1999, the last year we got those  
14 appropriations.

15                   Now, in some areas though we have  
16 changed the way we deliver those services either to  
17 look for efficiencies or to apply new learning or to  
18 address changing needs from the resource or the  
19 public. We have consolidated land and water  
20 stewardship functions to provide sort of a one-stop  
21 shop maybe to the watershed teams.

22                   We have consolidated watershed teams  
23 from eleven to seven for organizational and cost  
24 savings, reducing facility costs and having fewer  
25 managers, that kind of thing.

1 Increased recovery of administrative 13  
2 costs for land use request, just that, you know,  
3 following that same path that we had been on, having  
4 the users that drive the cost shoulder a greater  
5 portion of those costs, and increasing use of  
6 partnerships to get better stewardship benefits.

7                   We have incurred additional costs.  
8 You will fondly remember, I'm sure, the Reservoir

9       Operation Study. So there are some years where that  
10       number went up and down.

11               Now if I could have that slide pop up.  
12       Okay. So this shows a graph. You can see this sort  
13       of pale teal color is the non-power expenditures and  
14       the power monies. Those numbers have changed a bit  
15       over time. I can talk a little bit about kind of how  
16       that flow of dollars has changed.

17               1999 was the final year for new  
18       appropriations. In 2000 we reduced some of our land  
19       planning activities, increased shoreline  
20       stabilization, increased some activities in watershed  
21       teams, and navigation work went down a bit back to  
22       sort of historic norms.

23               In 2001 dam safety and navigation, O&M  
24       money, Operations and Maintenance, spending went  
25       down. Dam safety activities are driven -- you'll  
1       hear a little bit more about this morning. They are<sup>14</sup>  
2       driven largely by what we find out there, the  
3       schedule of dam safety inspections. So as those  
4       things come and go, we do increase maintenance  
5       activities or increase capital activities or decrease  
6       as time charges forward.

7               2002, increasing dam safety, and it  
8       includes about \$5.7 million expenditure for the  
9       Reservoir Operations Study, which is kind of a  
10       floater on top of the rest of the budget.

11               In 2003 there was about \$8 million in  
12       there for the Reservoir Operations Study.

13               In 2004 there was an increase in dam  
14       safety money, a little more than a million in  
15       Reservoir Operations Study money, and some capital  
16       for the reservoir release improvement activities that  
17       were driven from the ROS.

18               2005, there's some capital in there  
19       for, again, those reservoir release improvements.

20               2006, that number is coming down

21 because of the capital. We're not investing the  
22 capital any more for RRI. That stuff is all done.

23 Questions on that?

24 MR. AUSTIN CARROLL: What were those  
25 improvements again, just briefly?

15

1 DR. KATE JACKSON: One of the  
2 commitments that we made in the Reservoir Operations  
3 Study is that we would not lose any of the benefits  
4 that we had achieved from the lake improvement plan  
5 and that the monies that we spend at the projects to  
6 improve dissolvable oxygen content.

7 So as we raise those winter levels and  
8 held the summer levels longer, we have had to not  
9 only go back and prop up some of the capital that we  
10 had invested in those facilities for the surface pump  
11 and the weirs and all that sort of stuff, we had to  
12 install a bunch of additional things.

13 So in total we have spent \$56 million  
14 roughly on the dissolved oxygen and we got maybe  
15 four, three left, something like that.

16 Did that answer your question, Austin?  
17 Jimmy.

18 MR. JIMMY BARNETT: One question. You  
19 know, we talked about weeds there for a long time,  
20 particularly in Guntersville. How is that situation  
21 right now?

22 DR. KATE JACKSON: The situation,  
23 especially this year, when we have very low flow and  
24 relatively warm water, it's going to be bad. You  
25 know, those are aggressive species, and there are new  
1 species joining them and it is not a good situation.

16

2 We work very hard, as you-all know, with a  
3 stakeholder group in that area. We are confining our  
4 activities to 3,000 acres of treatment, mostly -- is  
5 that right, Bridgette?

6 MS. BRIDGETTE ELLIS: Yes.

7 DR. KATE JACKSON: Mostly that's, you

8 know, cutting lanes into commercial marina areas. We  
9 don't treat in front of people's homes. We expect  
10 people to do that, but that is a bone of contention,  
11 as you well know.

12 MR. JIMMY BARNETT: I thought maybe  
13 Wayne had come up with a magic wand or something he  
14 could wave.

15 DR. KATE JACKSON: All the magic wands  
16 are illegal, and there are people beside you here who  
17 regulate those magic wands.

18 MR. DON GOWAN: Kate, there's still  
19 some confusion out there amongst watershed groups and  
20 so forth as to whether TVA dollars are federal or  
21 non-federal, and I recognize it is non-federal but  
22 sometimes it's still treated as federal, particularly  
23 as match on grants and so forth.

24 Can you help me with that?

25 DR. KATE JACKSON: I think you have  
17 stated it adequately. We have that same problem, and  
2 that's true whether we're pursuing money from the  
3 Department of Energy to look at some new energy-based  
4 technology or matching money on grants, federal  
5 grants for water, we always have that problem.

6 And Barry, I don't know if you want to  
7 say anymore.

8 MR. JIMMY BARNETT: That was pretty  
9 good. Let me just say, just like Kate said, I have  
10 never been able to answer that question across the  
11 board. What I tell our people is just always when  
12 they're in a grant matching funds type situation,  
13 just lay out the facts, don't hold anything back,  
14 because some of the statutes for some of the grants  
15 might have or those other agency's interpretations  
16 might make our funds eligible or they might not.

17 We're federal, we're a federal agency,  
18 so any money we have is federal funds in that sense,  
19 just like if someone steals my briefcase, the FBI

20 comes after them because they have committed a  
21 federal offense of stealing federal property, but  
22 we're non-appropriated, you know, they are from a  
23 different source. So, anyway, there's no answer to  
24 that question across the board.

25 MR. DON GOWAN: Thank you.

1 DR. KATE JACKSON: You just said it 18  
2 with more words very legally.

3 MR. BARRY WALTON: I think you're  
4 right.

5 CHAIRMAN BRUCE SHUPP: Any other  
6 questions? All right.

7 DR. KATE JACKSON: Okay. One other  
8 thing that I want to note is that I may get dragged  
9 out a couple of times today working on some other  
10 things. As I depart Janet will be the Designated  
11 Federal Officer and step in and be me. Okay.

12 CHAIRMAN BRUCE SHUPP: All right.  
13 We're going to move on to the River Operations Study  
14 update with Steve Adams, who is the manager of river  
15 scheduling. Steve.

16 MR. STEVE ADAMS: All right. Thank  
17 you, Dave. TVA implemented a new reservoir operating  
18 policy about two years ago, and several of you are  
19 already familiar with and understand this new  
20 operating policy, as you were actively involved in  
21 the development of this policy. We want to thank you  
22 once again for your input as we went through that  
23 process.

24 Several of you are new and may not be  
25 as familiar with that policy. So what I want to do 19  
1 is, first of all, give you a quick overview of the  
2 study that was done and then talk about the changes  
3 we made as a result.

4 The study was initiated in October of  
5 2001. This was a comprehensive look as how we  
6 operate all of our dams and reservoirs. The purpose

7 was to look at our existing operating policy and see  
8 if we could make some changes that would produce  
9 greater overall public value.

10 We got a lot of input as a part of  
11 this study. We got a lot of input from the public,

12 agencies, from a lot of others. Out of all this  
13 input, we developed alternatives to evaluate. We did  
14 a lot of analyses on these, technical analyses. Out  
15 of all of this work was a recommended alternative  
16 that was approved by our Board of Directors and then  
17 implemented in May of 2004.

18 So we have a new operating policy.  
19 You know, what changes can you see as a result of  
20 this new policy?

21 A couple of the most obvious changes  
22 are how we operate our tributary reservoirs. First,  
23 there will be a limited drawdown between June 1st and  
24 Labor Day for ten of the reservoirs. This is an  
25 extension over our previous policy by one month.

20  
1 Under our previous policy, we held the reservoirs up  
2 and had a limited drawdown through the end of July.

3 Now, I just want you to note that our  
4 policy does not call for a steady reservoir level  
5 between June 1st and Labor Day but calls for a  
6 limited drawdown from that time. So that means that  
7 the reservoir levels will drop some between June 1st  
8 and Labor Day.

9 Now, this limited drawdown is subject  
10 to providing limited or minimum flow requirements  
11 downstream. Each of the individual tributary  
12 reservoirs have minimum flow requirements, and these  
13 are for a variety of purposes, including water  
14 supply, navigation, improving aquatic habitat. So  
15 these will be provided.

16 There are also system minimum flow  
17 requirements during this period downstream at

18 Chickamauga Dam, and I will talk more about those  
19 requirements at Chickamauga in just a few minutes.

20 The second big change is that we  
21 raised the winter operating zones on 11 reservoirs.  
22 This means that the winter levels at these reservoirs  
23 will be higher than they were in the past.

24 Some details on these changes can be  
25 seen in this slide. The first left-hand column shows  
1 the 11 projects. The next column shows the increase<sup>21</sup>  
2 and the winter levels for these 11 reservoirs and  
3 compares them with our previous operating policy.  
4 The right-hand column shows the increase and the  
5 elevations for Labor Day compared to our previous  
6 policy.

7 So you can see there are a wide range  
8 of changes or increases between the projects bearing  
9 from January 1st. Our winter levels are 5 feet at  
10 Chatuge to 17 feet at Hiwassee.

11 You might ask yourself after looking  
12 at this, you know, why is there such a big difference  
13 in these increases at all of these projects, and the  
14 reason is that in the past, our past operating  
15 policy, we did not treat all of the reservoirs  
16 equitably.

17 So this new policy is our collective  
18 attempt to try to treat each of the reservoirs  
19 equitably and to provide the benefits in a more  
20 balanced manner. We're going to try to manage our  
21 inventory better.

22 I mentioned that we increased winter  
23 pool levels at 11 projects, but we had extended the  
24 limited drawdown in the summer to ten reservoirs.  
25 You can see here on the Boone project we have a zero<sup>22</sup>  
1 increase on Labor Day. In our previous operating  
2 policy we had already held Boone up to higher levels  
3 through Labor Day. So there was no need to make a  
4 change in our new policy.

5                   Now, this is a plot of tributary  
6   system operating guide. I'm showing you this because  
7   it shows -- it's a good way to show and see how we  
8   operate our ten major tributary reservoirs as a  
9   system.

10                  Although, what's shown on these plots  
11   is a cumulative storage for the ten tributary  
12   reservoirs, what I want to focus on is how and why  
13   these curves change throughout the year and also how  
14   these curves provide bounds on how we operate on the  
15   tributary reservoirs as a system throughout the year.

16                  Operating the system with this system  
17   operating guide is a new concept that came out of the  
18   Reservoir Operations Study, and we're using this to  
19   help, again, provide more balance in operating our  
20   reservoirs.

21                  So, first, the blue curve, this is  
22   our -- what we call our flood guide, and this  
23   provides an upper bound on operations throughout the  
24   year.

25                  You can see in the winter, in the  
1   wintertime we start off the year and the reservoir<sup>23</sup>  
2   storages are low. This corresponds to relatively low  
3   reservoir levels in the winter.

4                  In the spring we begin our fill up to  
5   summer levels where the reservoir storage is the  
6   highest. And, of course, it also corresponds to  
7   higher reservoir levels. Then again in the fall we  
8   draw the reservoirs down back to the winter operating  
9   levels.

10                  The reason the levels in the winter  
11   are low is this is when our -- we have our highest  
12   rainfall months. So we need this additional storage  
13   to be ready for flood events. The risk for flooding

14   is less in the summer. So we can maintain our  
15   reservoirs higher. And, of course, this also



16 provides us recreation benefits in the summer, and  
17 this also provides us storage for providing minimum  
18 flows later on in the year when rainfall may not be  
19 as plentiful.

20 If we get above this flood guide, that  
21 means we're encroaching on our flood storage space,  
22 and we operate to try to get back down below this  
23 blue curve as soon as we can without increasing  
24 downstream flood damage.

25 Now, the green curve is our minimum  
1 operating guide. This provides a lower bound on our  
2 operations. In general, if we're near this green  
3 curve we're experiencing -- probably experiencing dry  
4 conditions. If we actually get below this curve, we  
5 shift to water conservation mode, and that means we  
6 only release enough water from the tributary  
7 reservoirs to provide minimum flows for projects or  
8 for the system requirements downstream.

9 So both of these curves provide bounds  
10 on how we operate during the year. We try to operate  
11 and stay in between those two curves. So, again, we  
12 try to stay below the blue curve so that we have  
13 enough flood control space to be ready for flood  
14 events. If we get above that, we try to draw it back  
15 down as soon as we can.

16 On the lower side, the green curve,  
17 that means we're probably in dry conditions. If we  
18 get below that, we go to water conservation mode and  
19 provide minimum flows only.

20 If we're in between the two curves, we  
21 have more discretion in how we can make our releases  
22 from a project to achieve the maximum overall system  
23 benefits.

24 Another big change based on our -- and  
25 a new operating concept that came out of the  
1 Reservoir Operations Study is that our reservoir  
2 operations are now more flow based instead of being

3 elevation based as in the past.

4                   Between June 1st and Labor Day our  
5 reservoir systems primarily driven by flow  
6 requirements at Fontana -- I mean at Chickamauga.  
7 Excuse me. And we did this because we looked at  
8 several ways of operating our system during the  
9 study, looked at several alternatives, looked at  
10 elevation based and flow based, and we found that  
11 placing specific flow targets at Chickamauga between  
12 June 1st and Labor Day provide the best way for us to  
13 maximize the overall benefits for the system.

14                   Now, this slide shows the actual  
15 specific flow requirements at Chickamauga, and it  
16 kind of depends on whether we're above or below that  
17 system minimum guide that I showed in the previous  
18 plot. That was the green curve. If we're above the  
19 green curve, we operate on this blue curve right  
20 here. Like I say, again, this is between June 1st  
21 and Labor Day.

22                   So we would start off with a flow  
23 target under those conditions of about 14,000 cubic  
24 feet per second, and that increases to August 1st  
25 where we increase the average flow to about 29,000  
1 cubic feet per second at Chickamauga. 26

2                   Now, if we're below that green curve,  
3 we're probably experiencing dry conditions and we're  
4 providing minimum flows, we'd go on this black line,  
5 this lower curve here, which is about 13,000 cubic  
6 feet per second all the way from June 1st to  
7 August 1st. On August 1st we jump to 25,000 cubic  
8 feet per second.

9                   So flow releases are made at those ten  
10 tributary projects and other tributary projects in  
11 order for us to meet these flow requirements at  
12 Chickamauga, and we do that in a balanced manner, as  
13 I had mentioned earlier. I am going to talk a little

14 bit about how we do that balancing between the  
15 reservoirs in just a few minutes. So each of the  
16 reservoirs then -- the tributary reservoirs provide a  
17 portion of these minimum flow requirements at  
18 Chickamauga.

19 Okay. I have mentioned the two  
20 primary changes you can see on the tributary  
21 reservoir system. Now, I want to mention some of the  
22 major changes that you can see on our main river  
23 reservoirs or those reservoirs that are on the  
24 Tennessee River.

25 First is we implemented a new fill  
26 policy for Ft. Loudoun, Watts Bar and Chickamauga. 27  
28 This provides additional flood protection for  
29 Chattanooga. It also enhances the fishery benefits  
30 for those reservoirs.

31 We extended summer operating zones on  
32 these reservoirs, and we did that primarily for  
33 recreation benefits. We also raised the minimum  
34 winter pool elevation at Wheeler to aide in  
35 navigation.

36 Other changes that we made include in  
37 providing expanded, dependable schedule releases for  
38 these projects. These were for recreation, primarily  
39 for floating and fishing in the downstream tailways.  
40 We also increased flow below Kentucky Dam to benefit  
41 navigation.

42 We also provide continuous minimum  
43 flows in the 17-mile stretch between Appalachia Dam  
44 and the powerhouse where we did not provide  
45 continuous flow in the past, and we did this  
46 primarily to enhance the aquatic habitat.

47 So this is a little description of the  
48 changes -- the major changes that we made for our new  
49 operating policy, and now I would like to talk a  
50 little bit about how we have done. So I want to show

25 you some information from 2004, 2005, and thus far  
1 how far we have gotten in 2006. 28

2 This plot shows our rainfall and  
3 runoff for 2004. These upper two curves are  
4 rainfall. The dash line is the normal rainfall that  
5 we would expect throughout the year. The solid curve  
6 is our actual observed rainfall.

7 The lower curves, the blue curves, are  
8 our runoff. The runoff is that portion of the  
9 rainfall that actually makes it to our streams,  
10 rivers and reservoirs. So it's only a fraction of  
11 the rainfall that we see. And again, the dash line  
12 is the normal runoff and the solid line is the  
13 observed values, and these values are in inches.

14 One thing you might notice in 2004 is  
15 we started off fairly dry. You can see this solid  
16 curve is well below the normal curve. You might  
17 remember in September we had a couple of hurricanes  
18 come through, Ivan and Francis, and we got quite a  
19 bit of rain out of those, actually almost -- you can  
20 see almost ten inches of rain or so in September and  
21 that got us back up to close to normal values.

22 Then in December we received a lot of  
23 rain. Actually, it was one of the most -- one of the  
24 wettest Decembers that we have experienced, and we  
25 ended the year with higher rainfall than normal. So

1 you can see things change quite a bit and quite  
2 quickly through the year. 29

3 One thing you might notice is that,  
4 especially here in September, where we had a lot of  
5 rainfall, if you look at the corresponding runoff,  
6 it's not hear as much. You might wonder, you know,  
7 why is that. That's because, especially in the  
8 summertime and the spring and in the fall, there's a  
9 lot of plant growth, a lot of leaves on the trees.  
10 These soak up a lot of the rain that comes down. The  
11 rain that does hit the ground, when it's running off

12 to the rivers, it's impeded and slowed down by all of  
13 this growth. More of it can soak into the ground.  
14 So relatively small portions of the rainfall that  
15 hits the ground during those times actually gets into  
16 the river constraints.

17 Now, in the wintertime we have more  
18 portion of the rainfall that hits the ground and ends  
19 up in runoff, and that's because we don't have all  
20 the plant growth. There's less to impede the water  
21 once it hits the ground. You can kind of see that in  
22 December where we had a significant amount of  
23 rainfall and it looked like pretty much a  
24 corresponding increase in runoff during that time.

25 Now, here is the same tributary system  
1 operating guide that I showed earlier that shows the<sup>30</sup>  
2 bounds on our operation throughout the year. Again,  
3 this is the system curve for our ten -- ten of our  
4 tributary reservoirs, with the flood guide being the  
5 top and the minimum guide on the bottom.

6 As I mentioned earlier, in 2004 we  
7 started off relatively dry. So you can see here this  
8 black line is the actual observed values of storage  
9 throughout 2004. So we were really close to this  
10 minimum guide. Of course, we didn't actually  
11 implement the policy until June 1st. So we were dry.  
12 We were relatively low.

13 Actually, we were right on the minimum  
14 guide when we started to implement the policy, but as  
15 it turned out, we got a lot of rain the weekend  
16 before we implemented the policy. As you can see,  
17 what that did was jump the storage up and we got near  
18 the flood guides. So we were in good shape  
19 throughout the summer. We actually had some pretty  
20 good rain during the summer, went above the flood  
21 guide some, came back down.

22 Then you can see here in September,  
23 that was when the hurricanes came through. We were

24 getting close to our minimum guide and that jumped up  
25 us close to the flood guide again. We stayed near  
1 that flood guide, and then got the rains in December,<sup>31</sup>  
2 which put up above the flood guide, and we ended the  
3 year at relatively high levels.

4 Also, we met all of our flow targets  
5 at Chickamauga during this time. The one thing I  
6 failed to mention, but I want to, we had the flow  
7 targets that I mentioned at Chickamauga. Those are  
8 specific targets. We're trying to hit those  
9 instantaneous flows. The only time or one of the  
10 times that we go above that is if there we're above  
11 our flood guide.

12 As I mentioned earlier, if we're above  
13 our flood guide, we need to release more water out of  
14 our tributaries to get our flood guide curve back  
15 down again. So in those weeks we actually had higher  
16 flows than our target flows at Chickamauga.

17 Now, for 2005 we had a dry year to  
18 start with like in 2004 and it remained dry. As you  
19 can see, we started off really low in rainfall. We  
20 got some rain in the summertime. Then once we got to  
21 the fall, especially in September and October and on  
22 into November, we were extremely dry. We ended up  
23 the year, you know, close to ten inches below normal  
24 for rainfall. So it was a very dry year.

25 Here again is our tributary system  
1 operating guide. We were close to our flood guide,<sup>32</sup>  
2 as you can see here, at the beginning of the year.  
3 We actually stayed close to that on filling. We had  
4 a lot of runoff in -- you remember in 2004 we had a  
5 lot of runoff at the end of the year, a lot of rain  
6 in December. So we had a lot of water in the system.  
7 This helped us in filling our reservoirs.

8 Again, like I mentioned, this is a dry  
9 time of year. Other things that really helped us  
10 fill the reservoirs at this time, because we are able

11 to meet our summer targets at our reservoirs, was we  
12 started off the year with higher winter levels than  
13 we did in the past, as we talked about earlier, and  
14 that really helped us to be able to meet our summer  
15 targets even though we had a dry year. We can meet  
16 our summer targets now with less rainfall than under  
17 our previous operating policy.

18 One thing you might notice, we're at  
19 the flood guide fill near August, and you might  
20 remember that the Chickamauga flow requirements  
21 increases a significant amount beginning the first of  
22 August. So that requirement is being met by the  
23 releases from our tributary reservoirs.

24 So you can see the reservoirs were  
25 drawing down to meet that requirement. We didn't  
1 have the hurricanes in the fall and we didn't get a<sup>33</sup>  
2 lot of rainfall like we did in 2004. So our  
3 reservoirs continued to draw down throughout the fall  
4 down to our winter levels.

5 Now, for 2006. 2006 has already  
6 provided us a lot of challenging conditions and  
7 reminded us how quickly things can change. We  
8 started the year off like we did in 2004 and 2005  
9 very dry.

10 As you can see, the February and March  
11 period we got very little rainfall. Actually, if you  
12 look as those two months totals, February and March,  
13 that was the second lowest total for those two months  
14 in the 117 years that we have been keeping records.  
15 So it was extremely dry.

16 You might remember reading in the  
17 paper sometime at the end of March, first of April,  
18 we issued a press release talking about the dry  
19 conditions. We just said it's dry. We expect it's  
20 going to continue to be dry. It looks like we may  
21 not be able to meet summer targets unless we got  
22 significant rainfall, you know, several weeks of

23 significant rain.

24 Well, wouldn't you know, you know, a  
25 few days after we issued that press release we 34  
1 started getting some rain. In April we got about  
2 160 percent of our normal rainfall. So the rains  
3 that we said we needed, we started getting. We were  
4 able to -- we got -- as you can see, again, we got a  
5 lot of rainfall, but it didn't really affect the  
6 runoff a huge amount. Again, that's because of all  
7 of the plant growth. We got some increase in the  
8 runoff, but it was not near as much as the increase  
9 in the rainfall.

10 How this effected our tributary system  
11 operating guide, you know, we started the year close  
12 to our flood guide. Then in February and March, as I  
13 mentioned, it was dry. We actually got over at the  
14 end of March right on our minimum guide.

15 We were actually operating under water  
16 conservation mode starting at the end of February in  
17 our tributary reservoirs. We were only releasing  
18 enough water to provide our minimum flow  
19 requirements, because we knew it was dry and we  
20 wanted to give ourselves the best opportunity to  
21 reach our summer targets by June 1st.

22 So we were already operating under  
23 minimum flow conditions. We started getting the rain  
24 in April. As you can see, the values actually got up  
25 closer to the flood guide by the end of April. So 35  
1 this rain helped quite a bit.

2 One thing that you will see is this  
3 rainfall that we received in April was not really  
4 well distributed over our area. So some reservoirs  
5 got more rain than others, and I will talk about this  
6 in a minute.

7 We hit our targets for some of our  
8 reservoirs, our summer targets, but some are still --  
9 it's uncertain that they are going to make it to



10 their summer levels.

11                   An important thing to remember, again,  
12 is that the reason we're -- that we're in the shape  
13 we are in right now because we started the year off  
14 at higher levels again, you know, we start the year  
15 with higher winter levels than we did in the past.  
16 So it helps us in reaching our summer targets, and  
17 this is another good year to show that.

18                   I wanted to give you a couple of  
19 examples of the reservoirs, the individual  
20 reservoirs, how they've done this year. Norris is a  
21 reservoir where we actually got a lot of rainfall in  
22 the watershed. So this is a plot of elevation  
23 throughout the year.

24                   Again, we have a flood guide shown  
25 here, and we have another curve down here, and this  
1 is not the minimum guide, this is what we call a <sup>36</sup>  
2 balancing guide. I had mentioned earlier that what  
3 we try to do, especially between June 1st and Labor  
4 Day, is to balance the reservoir operations for our  
5 ten tributary reservoirs in providing the minimum  
6 flows downstream. We do that by using this balancing  
7 guide.

8                   Say we're halfway in between the  
9 balancing guide and the flood guide; that is, a  
10 balancing ratio, we calculate a balancing ratio, and  
11 that would be .5. If we were three-fourths of the  
12 way between the balancing guide and the flood guide,  
13 our balancing ratio would be .75.

14                   We calculate that for all the ten  
15 tributary reservoirs, and we try to keep those ratios  
16 the same so that relatively speaking, between the  
17 flood guide and the balancing guide, all the ten  
18 reservoirs are at the same position. So that's how  
19 we do our balancing of our tributary reservoirs in  
20 providing minimum flow requirements downstream.

21                   On the Norris project the summer

22 target elevation is 1020. As you can see here, we  
23 actually reached that on May 1st. So the reservoir  
24 elevations on Norris are in good shape this year.

25 Now, one reservoir where the  
1 elevations are not in as good a shape is the Fontana 37  
2 project. As you can see, we're right here, which is  
3 a little bit below 1690 and our target elevation for  
4 the summer are 1705. So we're over 15 feet still  
5 from reaching our summer target at Fontana.

6 Also we're struggling to reach several  
7 other reservoirs. I mean, most of our tributary  
8 reservoirs are in good shape in terms of summer  
9 levels right now, but we are uncertain about Fontana,  
10 as I mentioned right here.

11 Also Hiwassee, Chatuge, Nottely and  
12 Cherokee are the other reservoirs that right now  
13 we're uncertain if they will make it by June 1st. We  
14 still need some of those rains throughout May.

15 So what's the outlook?

16 Well, we have rain in the forecast  
17 this afternoon as you probably heard about. For the  
18 next ten days we're looking at maybe an inch or so.  
19 So that's about what we've been getting over the last  
20 few weeks. It's going to be cooler than it has been  
21 or cooler than normal.

22 The long-term forecast is pretty  
23 much -- you can find somebody that will give you a  
24 forecast for what you want to say. That's something  
25 where there's a lot more uncertainties in the  
1 long-term forecast. Some people say it's going to be 38  
2 dry and hot. Some people say it's going to be wet  
3 and cool. The TVA meteorologists thinks that it's  
4 going to get dry and be warmer than normal this  
5 summer.

6 Now, what are the impacts from those  
7 things?

8 The reservoir elevations, as I've

9 already mentioned, we're in good shape on most of our  
10 tributary reservoirs, but we still have some that  
11 have not reached summer levels and it's uncertain if  
12 we will meet those.

13               Hydropower generation, we're only at  
14 about 70 percent from what we normally get for the  
15 year. Of course, if we have dry conditions, that  
16 will stay below normal.

17               Water quality, water temperature, Kate  
18 mentioned earlier that because we have been provided  
19 minimum flows in our system this spring, our water  
20 temperatures in our reservoir system are warmer than  
21 normal. One of the purposes that we -- for having  
22 high reservoir levels is this stores water, and one  
23 of the things is we're storing cold water, especially  
24 at Norris and Fontana, that's used for cooling water  
25 at our downstream coal-fired and nuclear-generating  
1 plants. So if the water temperatures remain warm,<sup>39</sup>  
2 that could cause some issues with cooling water  
3 downstream at those projects later on this summer.

4               Now, just about all the information I  
5 have talked about and provided this morning is on our  
6 web site, TVA.com. I mean, we have rainfall and  
7 runoff. Those plots that I showed are on that web  
8 site. That system minimum operating guide, the flood  
9 guides, that curve that I showed is on our web site,  
10 and average weekly flows at Chickamauga Dam are on  
11 there. I showed you individual operating guides for  
12 Norris and Fontana, that information is on our web  
13 site. We also have observed and predicted releases  
14 and elevations at individual projects.

15               So, you know, I have given you a  
16 presentation about how we're doing, but we have this  
17 information on our web site. So you can get on there  
18 yourself and see how we're doing in trying to meet  
19 our operating changes that we made with our new  
20 operating policy.

21                   So, Dave, that concludes the  
22 presentation that I have this morning.

23                   FACILITATOR DAVE WAHUS: Okay.

24                   CHAIRMAN BRUCE SHUPP: Questions?

25                   Phil.

40

1                   MR. PHIL COMER: I don't have a  
2 question, Steve. I just want to make a statement to  
3 you, Steve, and to Kate Jackson and Janet Herrin,  
4 really everyone in TVA, during this past two-year  
5 period, which you have just covered, 99 percent of  
6 the people that I have heard from relative to  
7 Cherokee and Douglas Dam have spoken so favorably for  
8 TVA and the new operating procedure. It's just  
9 incredibly -- the difference is day and night  
10 compared to the way it was prior to six years ago.

11                   I think that quite often you people,  
12 particularly Kate, you and your people, don't hear  
13 this. I mean, you know, you primarily hear  
14 complaining and gripes and so forth, but really the  
15 change in attitude on part of the local people,  
16 fishermen, tourists, and to my surprise, they  
17 particularly talk about the higher winter levels as  
18 being a very special thing, much more so than I  
19 expected people to comment favorably about the higher  
20 winter levels.

21                   All of them comment on the fact, well,  
22 that makes it's easier, even in a dry period like we  
23 had the first two and a half months of this year,  
24 they were all aware of the fact that that additional  
25 13 feet on Douglas made a huge difference as far  
1 as -- and with the six inches of rain we had in the  
2 last eight days of April, we were virtually back on  
3 target, as you know, but I wanted to express the  
4 collective appreciation to the new operating  
5 procedure.

41

6                   MR. STEVE ADAMS: Thank you.

7                   CHAIRMAN BRUCE SHUPP: Austin.

8 MR. AUSTIN CARROLL: Since we started  
9 operating under the new guide curves, how has that  
10 affected hydro production?

11 MR. STEVE ADAMS: The hydro production  
12 we had in 2004, which was a wet year, we had above  
13 average hydro production. In 2005, as you saw, it  
14 was a low year in terms of rainfall, but we actually  
15 had relatively average hydro generation during that  
16 year. So, you know, based on those -- on that  
17 information, in terms of averages, you know, I  
18 haven't really seen a difference.

19 MR. PHIL COMER: Have you had to spill  
20 much water compared to before?

21 MR. STEVE ADAMS: Well, we had to  
22 spill some water -- you saw in 2004 we got well above  
23 our guide curve there at the end of the year and had  
24 to spill some projects, but it's been relatively dry.  
25 So, you know, we have not really had any flood  
1 events, other than the hurricanes that came through<sup>42</sup>  
2 in December of 2004.

3 CHAIRMAN BRUCE SHUPP: Tom.

4 MR. TOM LITTLEPAGE: Okay. Given the  
5 efforts you guys made with regard to putting the  
6 announcement out at the end of February or March and  
7 then with the information available that's on the web  
8 site, what's been the public response?

9 Have they indicated a concern about  
10 short-term forecast or do you feel like that people  
11 are understanding what's going on?

12 I'm curious to what kind of response  
13 you have been getting on those efforts.

14 DR. KATE JACKSON: Do you want me to  
15 take that?

16 MR. STEVE ADAMS: Please.

17 DR. KATE JACKSON: And your issue is  
18 that we put a press release out with respect to dry  
19 conditions?

20 MR. AUSTIN CARROLL: Uh-huh.

21 DR. KATE JACKSON: I think now that  
22 the reservoirs are beginning to come up, main stem is  
23 pretty much up there, two, three, four of the tribs  
24 are up. I think they don't think there's an impact,  
25 and, you know, we probably need to continue to talk  
1 about that, unless -- you know, as Wayne Poppe keeps<sup>43</sup>  
2 trying to tell me, but it could change overnight. It  
3 could change overnight. It might rain really nicely  
4 over the weekend, it might really be cold.

5 The issue now is the system is warm.  
6 So there may be warm impacts. We have begun talking  
7 to some of the resource state folks, ADEM and TDEC  
8 particularly, about the conditions because there may,  
9 in fact, be some habitat issues this summer. We may  
10 have some hydrothermal issues this summer on  
11 production because of relatively low flows and  
12 because of warm temperatures.

13 We do have a pretty good inventory of  
14 cold water in Norris, it's about average, but because  
15 the main stems are warmer than normal, that same  
16 inventory is going to have less impact as we release  
17 it. So, you know, we are looking at the operational  
18 issues.

19 So the general public, I think, they  
20 think everything is okay. For a more specific user  
21 group, you know, the industrial customers, our  
22 distributor customers, we do need to continue to talk  
23 until, you know, there is some change in the general  
24 hydrologic picture.

25 CHAIRMAN BRUCE SHUPP: Phil.

1 MR. PHIL COMER: The ones I heard from<sup>44</sup>  
2 were very favorably impressed with the news release  
3 explaining it. Of course, I watch it every morning  
4 at 5:00 and I kept up with what was happening and  
5 empathized with your problem, no rainfall, but I got  
6 many favorable comments from the general public to

7 the effect, well, gee, TVA has issued this  
8 explanation. I thought it was a good idea. I think,  
9 as I say, the reaction was very favorable.

10 CHAIRMAN BRUCE SHUPP: Don.

11 MR. DON GOWAN: Yeah, two quick  
12 questions. The first one relates to hydrologic  
13 changes that have been made associated with the dams.

14 Have you looked at opportunities where  
15 you can mimic natural conditions for fresh water  
16 mussels and so forth downstream of the dams?

17 I know they have done this at  
18 different places in the U.S.

19 DR. KATE JACKSON: Do you want me to  
20 do that one?

21 MR. STEVE ADAMS: Yes.

22 DR. KATE JACKSON: Sure. Go ahead.

23 MR. WAYNE POPPY: Part of what we're  
24 looking at as we went through the full evaluation was  
25 background hydrologic conditions. So that's one way  
1 to answer it. We continue to look at background<sup>45</sup>  
2 hydrologic conditions as we look for opportunities  
3 for minor modifications here and there.

4 If you'll recognize, the system was  
5 built primarily to manage floods and for navigation.  
6 So by definition you go away from those background  
7 hydrologic conditions to a degree.

8 Fair enough?

9 MR. DON GOWAN: Sure. Second real  
10 quick question. There are a lot of watershed groups,  
11 Kate, and I will probably say this two or three  
12 times, they are doing great work out there for TVA.  
13 It worries me when you try to do more with less.

14 So I encourage those watershed teams  
15 to continue in place, you know, their workloads have  
16 gone from two watersheds to seven or eight watersheds  
17 that they are managing. So that's just a suggestion.

18 And the second thing is we have been

19 looking at opportunities to remove old mill dams and  
20 so forth. These are in the smaller tributary  
21 streams. That's another area where it would be nice  
22 if TVA would participate in that, if that would be  
23 appropriate or not, to, again, improve that  
24 hydrology, at least in the headwaters of the  
25 Tennessee Valley.

46

1 CHAIRMAN BRUCE SHUPP: Any other  
2 questions for Steve?

3 Kate.

4 DR. KATE JACKSON: Okay. I also  
5 wanted to note that, you know, we talked about kind  
6 of our performance on the ROS based on the flow  
7 conditions and where we found the reg guides, but we  
8 also made a series of commitments in the ROS that  
9 included things like studying shore birds and water  
10 foul, all the installation of the dissolved oxygen  
11 equipment that I noted, looking at the flows at  
12 Chickamauga, looking at recreational flows.

13 So we also not only pay employees  
14 based on their achievement of those, but we post all  
15 of that performance information on the web. So, you  
16 know, it goes back to some of the things that Phil  
17 said about that credibility, maintaining that  
18 transparency of the kinds of things that we are doing  
19 and the commitments. So I just wanted to note that,  
20 that we are tracking very carefully. We have missed  
21 a few of those, but we will look at the root cause  
22 for why we missed them.

23 Jimmy.

24 MR. JIMMY BARNETT: The question I  
25 have, generally the ROS you noted and we all realized  
1 what a big study that would be as far as getting the  
2 software and everything out there in place to really  
3 do this thing for the whole system, including, you  
4 know, the main branch, main stem, has that software  
5 worked out to y'all's expectations?

47



6 DR. KATE JACKSON: Yeah. I think the  
7 software that Jimmy mentions is both updated water  
8 quality modeling for the reservoir water quality  
9 analysis and also the flood analysis, and, yes, we  
10 absolutely are using that moment to moment.

11 CHAIRMAN BRUCE SHUPP: Any other  
12 questions or comments?

13 Austin.

14 MR. AUSTIN CARROLL: Where are we on  
15 the Kentucky Lake as far as any changes there?

16 There was talk of a study, you know,  
17 among TVA and the Corps and that type of thing.

18 Is that funded?

19 Did it get underway?

20 DR. KATE JACKSON: The study that  
21 Austin refers to is a Corps of Engineers' study as  
22 requested by the elected officials in Kentucky. The  
23 Corps of Engineers, and I suspect the elected  
24 officials in Kentucky, are talking about the amount  
25 of appropriations that would be necessary to do that.

48  
1 The Corps would probably need to do a  
2 flood analysis on the whole system upstream because  
3 Kentucky has so much flood storage benefit for the  
4 lower Ohio and Mississippi.

5 So, you know, our position is we have  
6 done a study. We have the environmental impacts of  
7 changing reservoir releases there and levels there,  
8 and we have made commitments to the resource agencies  
9 and the stakeholders and we intend to keep those.

10 If the Corps of Engineers were to  
11 determine that they were going to do a study, we  
12 would clearly be a participant in that study, but  
13 their study would have to show that -- you know, what  
14 the environmental impact may be and what the  
15 recreation benefit might be, economic benefit. We  
16 don't intend to make any changes. So that's not our  
17 study.

18 MR. AUSTIN CARROLL: Right. And it  
19 hasn't been funded yet?

20 DR. KATE JACKSON: Not to my  
21 knowledge.

22 CHAIRMAN BRUCE SHUPP: Ken.

23 MR. JIMMY BARNETT: When you have a  
24 period like this where you have low water flows, what  
25 determines who gets water and for what purpose water  
1 is released? 49

2 MR. STEVE ADAMS: Okay. We have  
3 already specific minimum flow requirements at various  
4 points downstream on our main river. Each of the  
5 individual project reservoirs and tributary  
6 reservoirs have individual minimum flow requirements.

7 So when we get in a condition where we  
8 have low rainfall, and like I mentioned, say, in late  
9 February up to -- and in some projects we're still  
10 continuing this, we are only releasing water to  
11 provide those minimum requirements that are already  
12 specified, both at the individual projects and at  
13 various points downstream.

14 MR. KENNETH DARNELL: So the different

15 aspects of recreation and water quality obligations  
16 are already built into the minimum flows?

17 MR. STEVE ADAMS: That's right.  
18 That's right.

19 CHAIRMAN BRUCE SHUPP: Okay. If  
20 there's no other questions, what I would like to do  
21 is I want Dave to go over the agenda for the rest of  
22 the day and tonight and tomorrow, and then we're  
23 going to take our break early because the  
24 infrastructure discussion is about two hours and we  
25 wanted to go through that with continuity rather than  
1 breaking it. 50

2 So, Dave, if you'd do the agenda.

3 FACILITATOR DAVE WAHUS: Thank you,

4 Bruce. There is a copy of the agenda in your white  
5 folder that was on your table. So we will work from  
6 that.

7                   Following the break we will hear a  
8 presentation on TVA infrastructure description and  
9 then stewardship. Following lunch, we will hear a  
10 presentation on current issues followed by a  
11 presentation on emergency preparedness.

12                   About 2:15 we will take a break and  
13 then starting at 2:30 we will be hearing from  
14 external coordination. We will be hearing from three  
15 folks, Bill Tittle from Hamilton County Emergency  
16 Services. Is that Jerry or Jere McCuiston? Jere  
17 McCuiston from the Kentucky Division of Emergency  
18 Management and Mike Ensich from the Army Corps of  
19 Engineers.

20                   At 3:30 we will -- TVA will provide a  
21 summary. Then we will review the questions that you  
22 have been asked to answer tomorrow. We will adjourn  
23 at 4:00.

24                   At 4:15 you will have a tour of the  
25 Knoxville Emergency Operation Center that is here  
1 within the building, and you will be explained the 51  
2 logistics of doing that. It's in a secure area. So  
3 you will be given information on that.

4                   Please make a note that dinner tonight  
5 is at 6:30 rather than at 6:00, please make a note of  
6 that or you're going to be 30 minutes early, but it's  
7 at 6:30. And again, we will hear more on logistics  
8 to get to dinner later this afternoon.

9                   Tomorrow morning, breakfast on your  
10 own. And if you're leaving tomorrow afternoon, I  
11 would recommend that you store your luggage either in  
12 your vehicle or with the bellman. If you're leaving  
13 tomorrow afternoon, then check out of the hotel  
14 before you come to the meeting.

15                   We will start at 8:00. We will hear a

16 presentation around 8:15 from the Bear Creek Dam  
17 discussion. At 9:15 we will have an explanation  
18 again of the TVA questions. Then at 9:30 we have  
19 scheduled an hour of time for the public comment.  
20 That will continue for an hour or as long as the  
21 public -- we have -- the public comes in and wants to  
22 talk, maybe more or less. At 10:30 we will have a  
23 break.

24 Following that will be the time that  
25 we will -- you will be discussing the questions and  
1 providing responses to the questions that TVA has 52  
2 asked you to respond to.

3 So review the questions. We will  
4 review them again together this afternoon, but I  
5 would say to keep a copy of the questions out on the  
6 table and review them at least once an hour so as  
7 you're hearing these discussions you can take notes  
8 and help to remind things -- remind you of things  
9 that you want to say tomorrow when we get to the  
10 various six questions.

11 At 12:15 we will have a wrap-up and  
12 talk about the next meeting. Our plan is to adjourn  
13 about 12:30 tomorrow unless we get -- we get  
14 unexpected information from the public or anything  
15 else comes up here that takes longer.

16 CHAIRMAN BRUCE SHUPP: Any questions  
17 on the agenda or the evening? All right. Let's  
18 break until 9:30. It's now 9:08.

19 (Brief recess.)

20 CHAIRMAN BRUCE SHUPP: Take your  
21 seats, please.

22 FACILITATOR DAVE WAHUS: I would like  
23 to make -- I have been asked to make one announcement  
24 before we start.

25 If you are planning to join us for 53  
1 dinner tonight, sometime during one of the breaks or  
2 at lunchtime, please tell Sandy that, one, you're

3 going to dinner tonight with us and then if you need  
4 transportation, because you can't walk to the  
5 restaurant. If you need transportation, you need to  
6 tell her that as well.

7                   You are all responsible for yourself  
8 on this one. So please take the opportunity to tell  
9 her. And if you have a spouse with you and you -- he  
10 or she is coming with us to dinner, please let Sandy  
11 know that as well so we will have the numbers.

12                   Any questions about that?

13                   It's up to you to tell Sandy that  
14 you're going to dinner and if you need  
15 transportation.

16                   CHAIRMAN BRUCE SHUPP: Okay. We're  
17 going to begin our infrastructure discussion with  
18 Janet Herrin, who is the Senior Vice President of  
19 River Operations.

20                   Janet.

21                   MS. JANET HERRIN: Thank you and good  
22 morning. It's a pleasure today to kick off the  
23 infrastructure part of the meeting.

24                   Infrastructure is a hot topic these  
25 days. The nation's infrastructure, it seems like a  
1 day doesn't go by that you don't pick up the  
2 newspaper and you read something about the aging  
3 infrastructure, the water distribution system, the  
4 problem that we have exceeded the design life for a  
5 particular road or a bridge. There's always a  
6 conversation about infrastructure.

7                   In fact, the American Society of Civil  
8 Engineers every year does a rating of infrastructure.  
9 They have been doing that for a couple of years now.  
10 They look at roads and bridges and dams and schools  
11 and water distribution systems. When you look at  
12 their report what you find is very rarely a rating  
13 greater than C and many times it's a D or even F as  
14 far as the nation's infrastructure goes. So it's

15 very much a hot topic.

16                   And for those that are in the  
17 resources field, it's become an extremely hot topic  
18 over the past year. Everybody is well aware of  
19 Hurricane Katrina and what happened in New Orleans.

20                   We had some levy breaks, and I won't  
21 talk about the Corps of Engineers, but we have the  
22 Corps here if you have some questions specifically  
23 about New Orleans. In fact, I think Mike has been in  
24 New Orleans doing some work down there, but everybody  
25 is well aware that we had extreme rainfall and wave  
1 action into the city. Levies broke. Many folks 55  
2 unfortunately were killed. There was extreme damage.

3                   The Corps is working very hard to get  
4 that infrastructure restored in preparation for the  
5 next hurricane season that's upon us in just a few  
6 more weeks. So that's one of the catastrophes --  
7 infrastructure catastrophes that we have seen in the  
8 last year.

9                   Another one that you might not be so  
10 familiar with is the dam failure that happened in  
11 Hawaii this past spring. The Island of Kauai was  
12 looking at a couple of days of rainfall. They had  
13 seen two to eight inches of rainfall on the island.  
14 In some places they had high spots up to 17 inches,  
15 and they experienced a dam failure.

16                   This was a 40-foot high dam. It was  
17 privately owned and it was used primarily for  
18 irrigation of sugar cane fields. It was built the  
19 1890s and there were no records that this dam had  
20 been routinely inspected and maintained by the dam  
21 owner.

22                   Five people were killed as a result of  
23 this dam failure. Homes were swept off their  
24 foundation. And, in fact, the main highway on Kauai  
25 was impassable for quite a while. It was washed out  
1 as a result of this dam failure. 56

2                   Then a third one that has come to our  
3 attention recently in March. We have a pump storage  
4 project owned by AmerenUE, independently owned  
5 utility, very similar to our Raccoon Mountain pump  
6 storage project.

7                   What happened here, we had the -- it's  
8 an earthen reservoir. This is the top reservoir at  
9 Taum Sauk. They were pumping an unstaffed plant.  
10 They were pumping water back up to the reservoir at  
11 night and they pumped and they pumped unknowing that  
12 the gauge at the top -- in the top reservoir wasn't  
13 working correctly. They overpumped the reservoir --  
14 the water over top the reservoir and the dam failed.

15                  This is a picture of that dam failure.  
16 Fortunately, it was in December. There's a  
17 campground downstream. There could have been 300  
18 folks in the campground. As it was, the ranger and  
19 his family were the only folks that were there.  
20 Three of his children were injured as a result of  
21 this dam failure.

22                  Every time something like this  
23 happens, we get a call. The question is: Can that  
24 happen here? What's our situation in the Tennessee  
25 Valley?

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1                   I can tell you very clearly that the  
2 kind of rainfall that we see here can happen here.  
3 We have hurricanes that come up through the Valley.  
4 Those kinds of antecedent situations very much can  
5 happen here.

6                   What we're going to do today is talk  
7 to you about how we maintain our infrastructure, how  
8 we inspect and test our infrastructure, how we do  
9 long-term improvements to our infrastructure so that  
10 the consequences are not what you have seen in these  
11 three incidents in the past.

12                  What I want to -- I would love to have  
13 the opportunity to take you out and do an

14 on-the-ground tour of all of TVA's infrastructure.  
15 The infrastructure that we're going to talk about  
16 today is the infrastructure that was in the past  
17 primarily funded either partly or wholly by  
18 appropriated dollars.

19               We can't go out into the field and  
20 tromp around to look at all of this infrastructure.  
21 So what I'm going to do is a slide show tour of that  
22 infrastructure to give you a feel for the amount of  
23 infrastructure and the type of infrastructure that is  
24 out there.

25               What I want to do is talk about things  
1 like the water barrier, the lock, the dam, the  
2 powerhouse, the gates that stop the water from  
3 flowing over this spillway or through the sluiceway.

4               I want to talk about our bridges. I  
5 want to talk about our aeration systems. You heard  
6 Kate mention that. I want to talk about our  
7 tailwater warning systems. I want to talk briefly  
8 about our recreation infrastructure. This is all  
9 infrastructure that TVA is responsible for,  
10 responsible for inspecting, maintaining and modifying  
11 long-term.

12               So let's start with the dams. I think  
13 everybody in this room has heard this part of this  
14 speech at least. We have 49 dams. 48 of those dams  
15 are in the Tennessee River watershed. One dam is in  
16 the Cumberland. We operate that as an integrated  
17 system. It's 41,000 square mile watershed.

18               We get about 52 inches of rainfall on  
19 the average over the year. You have seen what on  
20 average means with what Steve has talked about with  
21 rainfall and runoff.

22               I want to orient you. You will hear  
23 us talk over the next day and a half about the right  
24 embankment or the left abutment. The orientation  
25 that we will be using is if you're standing on the



1 dam with the reservoir behind you, the tailwater in  
2 front of you, right would be on your right and left  
3 would be on your left.

4 I want to start out with the  
5 infrastructure that makes up the water barrier. I  
6 will talk about each one of these pieces of  
7 infrastructure individually, but I wanted to give you  
8 an overview of how it all fit together before I went  
9 into the individual discussions.

10 The water barrier is the barrier that  
11 creates the reservoir and it's made up -- a lot of  
12 folks thinks it's just the dam, it's a lot more than  
13 just the dam, but it is definitely the dam.

14 If you look here, this is Watts Bar.  
15 It's typical of the main river project. Watts Bar  
16 was constructed between 1939 and 1944. If we start  
17 over at the powerhouse, we have five generating units  
18 at Watts Bar. The dam itself is 2,960 feet long and  
19 it's 112 feet high.

20 Coming on across the spillway, we have  
21 20 spillway gates at Watts Bar. They are 40 feet  
22 high by 32 feet wide. I am doing this to give you an  
23 idea. A lot of folks don't understand the size. So  
24 I am going to take a little time as we do our tour,  
25 since we can't be there, to give you some dimensions  
1 so that you can better understand the size of some of  
2 this infrastructure.

3 Coming on across here at Watts Bar we  
4 have a lock. It is a 60 foot by 360 foot lock and it  
5 has 70 foot lift. You also see some other  
6 infrastructure that I will talk about in a minute.

7 Mooring cells, both upstream and  
8 downstream, those mooring cells are there for the  
9 safe and efficient passage of the navigation barges  
10 and vessels that are coming up and down the river.

11 That's the main water barrier, but  
12 there's also other aspects of the water barrier that

13 I will discuss in some detail. There are saddle  
14 dams. When we created the reservoir many times there  
15 were low spots around the perimeter of the reservoir  
16 and we had to actually go in and build additional  
17 auxiliary dams so that the reservoir would be able to  
18 be maintained at a particular level.

19 We also have back-water protection  
20 stations, and I will talk more about that in detail.  
21 This is to protect flooding in some cities that were  
22 not -- that did not move.

23 We also have dewatering stations over  
24 in West Tennessee. These were created so that we  
25 didn't end up flooding most of West Tennessee.

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1 So I would like to, first of all,  
2 start with our dams and talk through the types of  
3 dams we have. We have four types of dams in the  
4 Tennessee system. Essentially the category of dam  
5 that I am going to talk about really describes how we  
6 operate that particular project.

7 This is Guntersville Dam down in  
8 Alabama. Again, it's very similar to what you saw  
9 with Watts Bar. The main river dams are primarily  
10 concrete. They don't fluctuate a lot because they  
11 are key in maintaining the navigation channel up and  
12 downstream.

13 Those folks who designed this system  
14 that came long before we did, I think, were brilliant  
15 in many ways. One of those ways is the way they  
16 designed the dams on the Tennessee River and the way  
17 they designed them to back up one to the other to  
18 provide for smooth and efficient navigation.

19 Guntersville was modified. It was  
20 originally completed in the 1940s, and then it was  
21 modified as part of our dam safety program that you  
22 will hear some more about in the 1993-94 time frame.

23 What we did for this modification, we  
24 found out that it was not a -- it did not meet

25 hydrologic requirements. So we went over on the far  
1 side and we added a concrete wall to increase the <sup>62</sup>  
2 height of that dam.

3                   The second type of dam is our  
4 tributary multipurpose projects. They are what the  
5 name implies. You heard Steve talk about the  
6 tributary projects. They provide the -- primarily  
7 the area for flood control storage, as you heard  
8 Steve talk about. They provide the water downstream  
9 for navigation, for hydro powered production, for  
10 water quality, for water supply.

11                   This is a picture of Hiwassee Dam.

12 This dam is in East Tennessee. The thing that's  
13 unique about Hiwassee is it's the first dam that had  
14 a reversible pump turbine.

15                   A lot of people think Raccoon Mountain  
16 was our first pump turbine, that's not the case.  
17 This was actually one of the first pump turbines in  
18 the United States right here at Hiwassee. It still  
19 runs today. We pump the water up when the cost of  
20 electricity is low and we release the water and  
21 generate with the water when the cost of electricity  
22 is higher.

23                   The third type of project that we have  
24 is what we call our tributary run of river projects,  
25 power projects. These projects were acquired by TVA  
1 or built for one purpose, and that is power <sup>63</sup>

2 production. This is a picture of Appalachia Dam.

3 Again, Steve mentioned that as part of ROS.

4 Appalachia is unique in that the powerhouse and the  
5 dam are not in the same location. In fact, they are  
6 quite a distance apart.

7                   What you have here is the dam. Off in  
8 the background there, you see the pipe, that's  
9 carrying the water down to the powerhouse. The

10 powerhouse is actually 8.3 miles downstream. Here's  
11 a picture of the powerhouse.

12               What we do is we carry that water down  
13 at a very high level so that we have a lot of  
14 elevation or had and can produce the power on  
15 downstream.

16               Although, Appalachia is a hundred  
17 percent power project, there is recreation releases  
18 and recreation opportunities provided below the power  
19 house here at Appalachia.

20               The last -- the next type of project  
21 is our tributary multipurpose non-power projects. We  
22 have 20 projects that fall into this category. They  
23 are multipurpose. They provide flood control. They  
24 provide recreation. They provide water supply, but  
25 they do not produce power.

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1               This is a picture of Little Bear Creek  
2 Dam. This is a dam -- one of four dams that make up  
3 the Bear Creek Project in Northwest Alabama. You  
4 will be hearing more about Bear Creek tomorrow.

5               The thing that's interesting about  
6 Little Bear Creek is you see the intake in the  
7 reservoir there. The valves that allows the water to  
8 pass into that intake and through the dam is remotely  
9 controlled from here on the tenth floor in the River  
10 Forecast Center.

11               TVA didn't build all of their dams.  
12 TVA acquired seven dams. Six of those dams were  
13 purchased in 1939 and then Wilbur was purchased in  
14 1945. These were purchased from private power  
15 companies.

16               The reason we purchased Wilbur later  
17 is because we were purchasing it from a different  
18 utility. We purchased Wilbur from the East Tennessee  
19 Light & Power Company.

20               The one that's interesting here --  
21 they're all interesting, of course, but the one

22 that's most interesting here is Hales Bar. You don't  
23 hear us talk about Hales Bar because Hales Bar isn't  
24 there. Hales Bar was constructed from 1905 to 1916.

25 We realized that we had some issues  
1 with leakage at Hales Bar. We tried to remedy that  
2 leakage in the 1946 to 1952 time frame. We realized

3 that we were not going to be successful, that we had  
4 serious problems there at Hales Bar. So in the 1960s  
5 Hales Bar was removed and replaced by the Nickajack  
6 project.

7 A lot of people think all dams are  
8 concrete. In the Tennessee Valley that's not true.  
9 We do have 14 concrete dams. In this slide you see  
10 Norris Dam, a good example of a concrete dam. Our  
11 dams, with the exception of one, are all gravity --  
12 concrete gravity type dams.

13 We have 12 dams that are a combination  
14 of concrete and earthen embankment dams. This is  
15 Chickamauga Dam. Chickamauga Dam is, as I know  
16 everybody in the room has heard this one too, is the  
17 last line of defense for flood protection for the  
18 City of Chattanooga.

19 So what that means is Chickamauga,  
20 with all of those projects upstream, is providing  
21 over \$5 billion of benefit in flood protection to  
22 Chattanooga and the cities downstream.

23 We have 21 earthen dams. I will show  
24 you some examples of those earthen dams. These  
25 earthen dams are similar to the earthen dams that you  
1 saw that failed in -- on Kauai.

2 South Holston Dam is an earthen dam.  
3 The dam itself is in Tennessee, but the reservoir  
4 extends into Virginia. This dam was constructed in  
5 the time frame of 1942 to 1943, and it's the second  
6 tallest embankment dam in the Tennessee system. It  
7 has one hydro electric unit.

8                   And the thing that's interesting, you  
9     can't see it, but I will show you a picture in a  
10    minute, but over on the left side of this dam is a  
11    morning glory spillway, an ungated morning glory  
12    spillway that I will show you. A mile and a half  
13    from this dam is ungated chute spillway. So many  
14    times folks look at the dam and they think they are  
15    looking at the entire water barrier.

16                  In this particular case, rather than  
17    constructing a saddle dam over on one of the low  
18    places, we realized we needed more ability to release  
19    the water through the spillway. So we constructed  
20    that spillway a mile and a half away from the dam.

21                  We also have one wooden dam. It's a  
22    rock filled timber crib dam, Ocoee No. 2. This was  
23    probably one of the very first hydrolyzed hydro  
24    electric projects in the area. It's very critical to  
25    whitewater rafting in the area and the economy of  
1    that area. 67

2                  As we were looking at the dam and  
3    assessing the structural and the hydrologic integrity  
4    of that dam, we did decide to put a concrete face on  
5    the downstream side of this particular dam.

6                  What I want to point out here, on the  
7    left side you see the beginning of the flume. We  
8    have a 4.7-mile flume, a wooden structure that  
9    carries the water from Ocoee 2, very similar to what  
10   I mentioned at Appalachia, carries it downstream to  
11   the powerhouse and then that water falls 250 feet  
12   from the flume down to the powerhouse to generate  
13   electricity.

14                  For those of you that have rafted  
15   below Ocoee 2, you will recognize the powerhouse, you  
16   raft right by it. There used to be a bridge there  
17   that was a little tricky to navigate around, it's  
18   gone now, you do raft past the powerhouse and the  
19   take-out areas on down stream of the powerhouse.

20                   So now I am just going to -- to give  
21     you a little bit more of a picture of our dams, I'm  
22     going to show you some key fun facts about some of  
23     our dams.

24                   Our oldest dam in TVA is Ocoee 1. It  
25     was constructed in 1911. We acquired it in 1939 and  
1     you -- I mentioned before our concrete dams were <sup>68</sup>  
2     gravity dams, this is the one exception. You will  
3     see here on the right there's a small arch section in  
4     this dam, that's, again, unique to the Tennessee  
5     Valley.

6                   In this dam also we have what we call  
7     wooden flash boards we put above the spillway, and  
8     what those -- they are there to help us increase the  
9     head, increase the elevation of the reservoir so we  
10    can generate more electricity, but they are also  
11    designed to blow out in a flood event. We want those  
12    to blow out and we will collect them on downstream so  
13    that we don't damage the project. We get the  
14    additional hydropower generation, but we don't impact  
15    the dam's ability for flood control. We end up with  
16    a flood event there at the Ocoee 1 and collecting our  
17    flash boards downstream about every two to three  
18    years.

19                   Our first dam, at least the first dam  
20    that TVA built, is Norris Dam. It was completed in  
21    1936. This was actually designed by the Bureau of  
22    Reclamation and named after Senator Norris. One  
23    thing that's unique about Norris, it was the first  
24    one that was built by TVA.

25                   TVA also went in and created the town <sup>69</sup>  
1    of Norris so that the workers would have someplace to  
2    live. This was one of the very first planned  
3    communities. It became a model for planned community  
4    development elsewhere. TVA eventually, in 1948, sold  
5    the town of Norris to the private sector, but for  
6    that amount of time it was a town that was owned by

7 TVA.

8 Our newest dam, who could forget,  
9 Tellico. It was built by TVA in 1979. There's a  
10 canal that connects Tellico to Fort Loudoun, the  
11 Tellico Reservoir to the Fort Loudoun Reservoir. So  
12 what that means is the water that is in the Tellico  
13 Reservoir can pass through the canal and generate  
14 power to the four units at Fort Loudon.

15 Tellico is interesting. I will talk a  
16 little bit more about saddle dams. When we  
17 constructed Tellico in 1979, we constructed it with a  
18 saddle dam in this location. This is a 2,000 foot --  
19 it was a 2,000 foot long saddle dam.

20 What we realized when we went back in  
21 to address and look at the structural and hydrologic  
22 integrity of the dam is that we needed more spillway  
23 at the combination of Fort Loudoun and Tellico. So  
24 we changed this saddle dam, and today what you have  
25 here is an ungated emergency spillway.

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1 If you're driving down the parkway  
2 there, you go past Tellico on your left. If you go a  
3 little bit further you look out in the field and you  
4 can see it there. There's a lot of recreation  
5 activities. People are hiking and walking and  
6 observing wildlife in this area. Many folks don't  
7 realize this is part of the water barrier for Tellico  
8 and Fort Loudoun.

9 Our longest dam is Kentucky Dam. It's  
10 8,422 feet long. A lot of folks don't realize that  
11 Kentucky Dam, when it was built, Kate mentioned the  
12 way appropriations were made, the way that the  
13 projects were segmented as to what benefit they would  
14 provide, Kentucky Dam was built to provide flood  
15 protection downstream on the lower Ohio and the  
16 Mississippi River.

17 So as we operate the integrated system  
18 and we look on downstream, we have a responsibility



19 not only to flood risk reduction in the Valley but to  
20 flood risk reduction on the lower Ohio and the  
21 Mississippi.

22 We have more spillway capacity here

23 than anyplace else. We actually can pass 558,000 CFS  
24 through the spillways at Kentucky.

25 Our shortest TVA dam is Wilbur Dam. 71  
1 It is 375 feet long and it was completed in 1912.  
2 This was one of those dams that TVA acquired, and we  
3 acquired it in 1945. We do have some power  
4 generation here, some water supply and some  
5 recreation benefits.

6 Our highest TVA dam is Fontana. It's  
7 480 feet high. It was built on a very accelerated  
8 schedule. This was during the war and there was a  
9 real interest in getting power available for Alcoa.  
10 So this dam was built on a very accelerated schedule.  
11 The Appalachian Trail goes across the top of Fontana  
12 Dam. This dam is actually the tallest dam east of  
13 the Rocky Mountains.

14 I want you to take note over here that  
15 on the left side of the dam is the spillway. I am  
16 going to show you -- show you the spillway in a  
17 little while, but I want you to see the spillway,  
18 it's there in the trees, between Fontana is very  
19 unique in the way we spill and sluice water.

20 Our shortest dam is Lost Creek. It's  
21 only 18 feet high. This dam is part of eight  
22 projects in the beach water rivershed. These  
23 projects were built for flood control, recreation and  
24 water supply. This project was completed in 1963.

25 Now I want to move on to the water 72  
1 control gates, a very critical part of the dam  
2 barrier. There's three ways to get water through the  
3 dam. We can get water through the dam through the  
4 turbines, and that's when the powerhouse intake gates

5 become important. We have 125 powerhouse intake  
6 gates.

7               We also can move water through the  
8 spillways. We have 442 spillway gates. We can move  
9 water through the sluice gates. We have 67 sluice  
10 gates.

11              The way we decide how we're going to  
12 move water, obviously if we're going to generate we  
13 will move water through the intake -- the turbine  
14 intake gates, but otherwise, how do you make the  
15 decision of whether you're going to release water  
16 over the spillway or through the sluiceway.

17              The spillways are at the top of the  
18 dam. Sometimes we don't have the water high enough  
19 to be able to use the spillways. Sluiceways are at  
20 the bottom of the dam, that's where your cold water  
21 is.

22              So when we release water through the  
23 sluiceways, we're depleting our cold water inventory.  
24 You heard Steve talk about the cold water, that's  
25 critical. So we will make decisions as to how we  
1 release water taking all of these things into  
2 consideration.

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3              There have been times at Norris where  
4 we have allowed that reservoir to fill up and have  
5 not released the water through the sluiceways because  
6 we didn't want to lose that cold water. We would  
7 fill the reservoir up and let the water go through  
8 the spillway so that the warmer water went downstream  
9 and we had that colder water available to us for the  
10 summertime when it gets so hot.

11              Here's an example of Chickamauga  
12 spilling. There are 19 gates at Chickamauga. As you  
13 can see here, they are all open here, and these gates  
14 are 40 feet wide and 40 feet tall.

15              Our smallest gates across the system  
16 are at Chatuge and Nottely. Those gates are 5 feet

17 by 6 feet. Our largest spillway gate is at Tims  
18 Ford. Those gates are 42 feet by 40 feet. So you  
19 see the gates are very different sizes, depending on  
20 all of the criteria that went into the design of the  
21 dam.

22 Here at Chickamauga we will spill  
23 anywhere from 50 to 100 days a year. That's because  
24 Chickamauga is a bottle neck and many times -- I was  
25 talking to Austin at the break. Many times we need  
1 to move water past Chickamauga and we will spill it<sup>74</sup>  
2 at Chickamauga to get the water on downstream because  
3 it can be much more valuable on downstream to meet  
4 the multipurpose benefits, including hydro power  
5 production.

6 Nickajack spills most frequently. It  
7 spills over 100 days a year. Kentucky, it's not  
8 unusual that we spill at Kentucky two to three months  
9 during the course of the year. So we do use those  
10 spillway gates, but we use them very prudently and  
11 very knowingly as we move water through the system.

12 I mentioned Fontana and the spillway  
13 gates there on the left side of the dam. The way  
14 Fontana works is we have the spillway gates at the  
15 top of the dam. We also have the sluiceway, they  
16 both discharge into the same tunnel, and that water  
17 then comes through the tunnel and is released below  
18 the dam.

19 There's a lot of energy in that water  
20 and we have to dissipate that energy. It's very  
21 interesting, a lot of folks will call and say, when  
22 are you going to be spilling over Fontana, or if  
23 we're in a flood event, are you spilling over at  
24 Fontana, because we have flip buckets at the bottom  
25 there and what we do is we want to dissipate that<sup>75</sup>  
1 energy so that we don't have a lot of erosion  
2 downstream. That water will hit those flip buckets,  
3 go up almost 100 feet into the air, that energy will

4 be dissipated and the water then falls back down.  
5 This happens on average about every two to three  
6 years.

7                   At South Holston I mentioned we had a  
8 Morning Glory spillway. This is a picture of that  
9 Morning Glory spillway. It has never been used, but  
10 it is there to release the water downstream in the  
11 event that we get that really large rain and we have  
12 got to move the water past South Holston.

13                   I mentioned sluicing. That's from the  
14 bottom of the dam. This is at Norris. These slots  
15 that you see there are 5'8 by 10 feet. Norris is  
16 critical, as I mentioned, to the cold water  
17 inventory.

18                   When we're releasing water through the  
19 sluiceways at Norris, this is cold water going  
20 downstream, cold water going downstream for aquatic  
21 habitat, for cooling at the nuclear and the fossil  
22 plants, the water quality, all of those things go  
23 into consideration as we decide how to release water  
24 from Norris.

25                   Moving on to some other aspects of the  
1 water barrier. You may not be aware, but TVA also<sup>76</sup>  
2 operates and maintains four backwater protection  
3 areas. We had four communities in the Valley;  
4 Gunter'sville; Alabama; Kingston, Tennessee;  
5 Dandridge, Tennessee; and Big Sandy, Kentucky,  
6 these -- when we ended up building the dam and  
7 filling the dam. These four towns would have been  
8 inundated. So what TVA did was go in and build a  
9 system of levies and pump stations to protect these  
10 cities.

11                   These pumps work constantly. They are  
12 on a continuous cycle. What you're doing is the  
13 water that comes from the community, from the city to  
14 the levy pumps then out into the reservoir. The  
15 levies protect the cities from the reservoir. They

16 also direct the water on into -- with the pumps into  
17 the reservoir in daily mode, as well as during flood  
18 events.

19 I mentioned saddle dams. These are  
20 critical to the water barrier. They are, as I  
21 mentioned, around the perimeter of the reservoir.  
22 Many times you have low spots or saddle spots. As we  
23 decided how high we were going to build the dam and  
24 how high we were going to pond the reservoir, we  
25 found those low spots needs to have auxiliary dams  
1 built to create the water barrier. 77

2 This is the saddle dam at Douglas.  
3 It's 1,918 feet long and 101 tall. That's awfully  
4 large for an auxiliary dam, as compared to Douglas  
5 itself, which is 1,705 feet long and 202 feet tall.  
6 So these saddle dams are very critical to the water  
7 barrier. We actually have ten saddle dams around  
8 Douglas, in addition to the main dam at Douglas.

9 We also operate and maintain  
10 dewatering pump stations. Over at Kentucky and  
11 Wheeler, when we built those projects, it's a very  
12 flat area. If we had just created a reservoir, it  
13 would have gone on and on forever.

14 So what we decided to do was create  
15 levies and pump stations for a little bit of a  
16 different reason but if -- that water, it would have  
17 been very shallow and it would have gone on forever,  
18 and we would have issues with Malaria back in the  
19 1930s and the 1940s. We would have had a tremendous  
20 numbers of roads and bridges and utility lines that  
21 would have had to be relocated. There would have  
22 been a lot of hardwood forest that would have been  
23 flooded.

24 So what TVA decided to do when they  
25 built Kentucky was to go in and put in this system of  
1 levies and pump stations. Unlike the backwater 78  
2 protection, these are only operated on a case-by-case

3 basis when it's necessary. What they do today is  
4 protect the farm lands and provide some wildlife  
5 habitat. They are operated manually. Someone from  
6 TVA has to go out and operate these pump stations  
7 when it is necessary to operate them.

8                   That takes care essentially the water  
9 barrier, with the exception of a lock, and I will  
10 talk about the lock as part of the navigation  
11 infrastructure.

12                   We have a wonderful partnership with  
13 the Corps of Engineers when it comes to navigation  
14 and the navigation infrastructure. TVA owns the  
15 locks, and as the asset owner we are responsible for  
16 the water barrier aspects of those locks.

17                   As TVA dam safety officer, I work very  
18 closely with the Corps of Engineers as we operate --  
19 as they operate, maintain and improve those locks.  
20 The Corps of Engineers operates the locks for us.  
21 They also are -- do the maintenance dredging in the  
22 channel. We share responsibilities for maintenance  
23 of the locks.

24                   As it stands right now, we have two  
25 projects -- major projects going at the lock,  
1 Chickamauga lock and Kentucky lock, we're working  
2 very closely with the Corps. The Corps has secured  
3 appropriations for construction of both of those  
4 locks, and we are providing assistance and work very  
5 closely as we move forward through the design and the  
6 construction of both of those new locks.

7                   The infrastructure, we have locks at  
8 ten dams. That's 14 locks. What you will notice  
9 there is when the system was originally designed, the  
10 idea was to have a main lock and an auxiliary lock at  
11 each one of our dams. You can see that happened at  
12 Gunter'sville and on downstream at Wheeler and at  
13 Wilson and at Pickwick.

14                   It didn't happen at Kentucky, but

15 because of the canal that connects Kentucky and  
16 Barkley, Barkley does serve as an auxiliary, or from  
17 the Corps' perspective, Kentucky serves as an  
18 auxiliary. Those two compliment each other and  
19 provide for navigation on the lower end of the  
20 Cumberland and the Tennessee River.

21               You can see the lock sizes vary  
22 greatly. When you move upstream of Chattanooga, you  
23 see we have 60 by 360 foot locks. Our largest lock  
24 is at Pickwick. It's 110 feet by 1000 feet. I have  
25 got one slide here just to remind you that size is  
1 very important. 80

2               The smaller locks upstream of  
3 Chattanooga, if you have a nine-barge tow, you have  
4 to break that tow up and you have to put each one of  
5 those barges through one at a time. Those lockages  
6 are generally an hour in length. So you have much  
7 longer lockages, unlike on downstream where you have  
8 bigger locks and you can lock the entire tow through.

9               The navigation infrastructure is not  
10 just limited to the locks. I mentioned earlier the  
11 mooring cells. We have mooring cells, 51 mooring  
12 cells, and these are placed up and downstream of key  
13 areas, particularly at the locks, so that we can have  
14 very efficient and very safe passage of the barges  
15 through the locks.

16               We also have ten operation buildings  
17 and workshops at the projects. The operations  
18 building is where the Corps lives, I guess, and  
19 operates the locks, and the workshop we share where  
20 we can bring things in and store our equipment and do  
21 maintenance on our equipment at the workshop.

22               The Coast Guard is responsible for  
23 marking the commercial navigation channel, the  
24 800 miles of the commercial navigation channel. TVA  
25 is responsible for marking 375 feet, I'm sorry,  
1 miles, miles, of the secondary channel. What that 81

2 means is we go in and we install buoys, dayboards,  
3 daymarkers, fingerboards, and I will talk about each  
4 one of these things, to actually mark the channels  
5 for safe transport up and down not only the main  
6 river but also those recreational channels.

7                   These are buoys. Those of you that  
8 are sailors remember right as you return from the  
9 sea. This shows you some of the buoys. They mark  
10 the outside edges of the channels. We also have  
11 navigation lights, again red and green, to mark the  
12 channel in the night.

13                   The fingerboards help us mark areas  
  
14 where we can't put buoys that might be too shallow to  
15 be able to go in and install a buoy. Then we also  
16 mark hazards. There might be a low area, a sand bar,  
17 a submerged lock, something that would create a  
18 boating hazard. These are all maintained by TVA.

19                   As you're on the river you may  
20 notice -- as you go under the bridges you will see a  
21 staff gauge painted on a bridge pier. Those are  
22 critical. Tom can tell you, those are critical to  
23 folks moving on the river, and it's up to TVA to make  
24 sure that those are legible and they are correct for  
25 use by the folks navigating on the river.

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1                   We also have 1,626 buoy reference  
2 ranges. Buoys very often get off of target and folks  
3 hit the buoys. We have high water and the buoys  
4 move, but they are very important in navigation,  
5 particularly in areas where we have dredged because  
6 the bottom doesn't necessarily look like what the  
7 surface features look like. So those buoys are very  
8 critical.

9                   We don't want to have to go in and  
10 resurvey every time we have a concern that a buoy is  
11 off of station. So what we do is we have these  
12 reference ranges on land so that we can go out and



13 very quickly and visually locate where that buoy is  
14 supposed to be and return it to where it needs to be  
15 to ensure safe navigation. Again, that's a TVA  
16 responsibility on those secondary channels.

17               We do have a service boat. It moves  
18 up and downstream twice. It covers the entire length  
19 twice a year. It's just going out and operating or  
20 maintaining, cutting back brush so that you can see  
21 some of these markers, doing repairs, whatever it  
22 takes to keep these navigation aids working and  
23 available to the public.

24               Bridges, another critical piece of  
25 infrastructure. TVA maintains 92 bridges. We have  
1 an agreement with the Federal Highway Administration,<sup>83</sup>  
2 and what we are responsible for is going in and  
3 inspecting and maintaining those bridges according to  
4 the national bridge inspection standards. This is  
5 extremely important. Most of these bridges we own  
6 because they provide access to some of the other  
7 infrastructure that I am describing.

8               It's interesting, two of these bridges  
9 are actually a part of the Appalachian Trail, the  
10 bridge at Watauga, and I have already mentioned the  
11 bridge at Fontana.

12               We have 43 roadway bridges. Some of  
13 them were built as a part of the project. Some of  
14 them sit right on top of the dam. They are an  
15 integral part of the dam. Some of them are above the  
16 dam, and they become a water barrier issue if they  
17 are above the dam, because in the event of a bridge  
18 failure they would fall into the top of the dam into  
19 the spillway gates, and that could impact our ability  
20 to operate those spillway gates and impact the  
21 ultimate safety of the water barrier.

22               We have 41 foot bridges. Nine of  
23 those foot bridges are on the Muscle Shoals  
24 reservation. Some of them are a piece of our

25 recreation areas. Some of them provide access to our  
1 intake structures. 84

2 We have seven lock and services  
3 bridges. What this is, these are bridges that go  
4 across our locks to provide access for the Corps of  
5 Engineers.

6 We also have one railroad bridge, this  
7 is at the Yellow Creek Port, and we own the land

8 there at the Yellow Creek Port and we currently own  
9 that railroad bridge as part of the infrastructure.

10 Kate mentioned the aeration systems,  
11 another critical part of our infrastructure. We use  
12 the aeration systems to boost the amount of dissolved  
13 oxygen in the water that is released through the  
14 generators of the dams. This is very critical. It  
15 has helped us improve conditions in over 300 miles of  
16 tailwater river downstream from our dams.

17 We did a lot of work in the early  
18 1990s as a result of the lake improvement plan. And  
19 as Kate said, we have now come back as a result of  
20 the ROS and are doing some more work on our aeration  
21 systems. We have a variety of different ways to  
22 aerate the water, depending on the situation at the  
23 particular project and the particulars of the  
24 reservoir. We use all of the options available to us  
25 to address the dissolved oxygen.

1 Tailwater warning systems, another 85  
2 critical part of the infrastructure. In the past  
3 most of our warnings in the tailwaters were signs.  
4 I'm sure if you recreate on the rivers you have seen,  
5 "Dangerous Waters, Don't Approach," but what we have  
6 started moving in the direction of now is to install  
7 both audible and visual tailwater warning systems.

8 So anytime we're going to release  
9 water downstream of the dam, either through the  
10 spillways or through the turbines, we have the

11 tailwater warning systems. They are actually wired  
12 such that the generators cannot come on if the  
13 tailwater warning system has not sounded.

14 We currently have tailwater warning  
15 systems installed at ten of our plants, and by the  
16 end of fiscal year '08 we will have added 14 more  
17 tailwater warning systems to our infrastructure.

18 Rain and stream gauges, more  
19 infrastructure that's very critical to us. These  
20 help us make water management decisions, help us make  
21 decisions on how much water to hold in the reservoir,  
22 how much water to let downstream, do you let it  
23 through the generators, do you pass it through the  
24 sluiceway or the spillway. We share this data. It's  
25 available to the public on the web site, and we share  
1 it with all the state and federal agencies. 86

2 I'm not going to go into recreation  
3 infrastructure in much detail because you-all have  
4 had sessions on recreation, but we do have a lot of  
5 recreation, both in our recreation facilities and our  
6 natural resource areas. We have toilets. We have  
7 parking areas. We have roadways, picnic facilities,  
8 pavilions, campgrounds, a provision of electric  
9 services is water service. All of this  
10 infrastructure is a part of the infrastructure that  
11 TVA is responsible for maintaining long-term.

12 So that concludes our slide tour of  
13 TVA's infrastructure. I would be more than happy to  
14 take anybody out to view any aspects of this  
15 infrastructure in the field, but for now we will have  
16 just to make do with the slide show. And if there's  
17 time, I will be glad to answer any questions.

18 CHAIRMAN BRUCE SHUPP: Questions?

19 Austin.

20 MR. AUSTIN CARROLL: Did you say --  
21 does TVA maintain those bridges?

22 MS. JANET HERRIN: Yes.

23 MR. AUSTIN CARROLL: Owns them and  
24 maintains them?

25 MS. JANET HERRIN: Yes, according to<sup>87</sup>  
1 standards that the Federal Highway Administration has  
2 in place.

3 MR. AUSTIN CARROLL: One other  
4 question. On the -- you talked about the pump  
5 storage, was that Hiwassee?

6 MS. JANET HERRIN: Yeah. The pumper,  
7 we have one unit that is -- that can pump as well as  
8 generate at Hiwassee, that's the second unit at  
9 Hiwassee.

10 MR. AUSTIN CARROLL: Where is it  
11 pumping to?

12 MS. JANET HERRIN: Back up into the  
13 reservoir. The water comes through -- at night when  
14 the electricity is cheaper, we will reverse that  
15 turbine and it will pump the water back up into the  
16 reservoir. Then during the day when electricity is  
17 more valuable, we use that same water and put it  
18 through the turbine in a forward direction and we  
19 will generate electricity, very much like Raccoon  
20 Mountain. The difference with Raccoon Mountain is we  
21 had to create the upstream reservoir. As Hiwassee it  
22 was there for us.

23 MR. AUSTIN CARROLL: Okay. I just  
24 hadn't picked up on that.

25 CHAIRMAN BRUCE SHUPP: Any other<sup>88</sup>  
1 questions?

2 Thank you, Janet.

3 MS. JANET HERRIN: Thank you.

4 CHAIRMAN BRUCE SHUPP: The next  
5 speaker is Jerry Gibson, who is the manager of Dam  
6 Operations, is that correct, Jerry?

7 MR. JERRY GIBSON: Manager of dam  
8 safety and engineering.

9 CHAIRMAN BRUCE SHUPP: All right. I

10 looked at the wrong line in my scribbled notes.

11 MR. AUSTIN CARROLL: One more thing  
12 before we get started.

13 CHAIRMAN BRUCE SHUPP: Austin, go  
14 ahead.

15 MR. AUSTIN CARROLL: You know, looking  
16 at all of that, I didn't -- you know, I didn't -- you  
17 know, I have been around a long time, somewhere  
18 before dirt, but, you know, I don't see how TVA does  
19 it on the budget you do.

20 You know, what is it, about -- what  
21 was that, about 90 million or something?

22 I mean, I didn't realize that you had  
23 all of those bridges and all of that stuff, I mean, I  
24 don't see how you do it on that. On the money you're  
25 spending, you do a good job.

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1 DR. KATE JACKSON: Thank you.

2 CHAIRMAN BRUCE SHUPP: Jerry, the  
3 floor is yours.

4 MR. JERRY GIBSON: I'm in a difficult  
5 position and a good position, I think. It's  
6 difficult because I follow Janet and Janet does an  
7 excellent job in speaking, so that makes it tough for  
8 me, but a good position because after me you have a  
9 lunch break. So you can look forward to that.

10 Okay. So I am going to describe the  
11 stewardship activities that we perform, in particular  
12 that we perform on our water barrier, on our  
13 navigation system and on our bridges.

14 I am going to try to use the mouse and  
15 the pointer on the screen. So if you can reference  
16 that, I want to use that to point to some of the

17 structures and some of the features as I go along.

18 This is why taking care of our  
19 infrastructure is so important. This is what happens  
20 to chains in a wet environment. This chain is at

21 Fontana. Fontana was built in 1944. It's a chain  
22 that supports one of our spillway gates, but it's  
23 under water most of the time.

24 The chains, of course, are made of  
25 steel. Water with steel equals corrosion, rust, and  
1 sometimes breakage. When the chains break or when<sup>90</sup>  
2 there's damage, it takes a lot of work, a lot of  
3 time, a lot of money to make the repairs and do the  
4 fix.

5 Stewardship is a process of trying to  
6 prevent this from happening. It's a process of  
7 inspections, assessing the condition, performing  
8 maintenance and implementing projects to prevent  
9 things like this from happening. Just like in your  
10 home, you do the same type of activities in your  
11 home, sometimes, as you see, things do happen.

12 I want to describe an event that  
13 happened in January of 2005. It happened at Hiwassee  
14 Dam. Hiwassee is located -- Janet showed a picture  
15 of Hiwassee earlier. It's actually located close to  
16 Murphy, North Carolina. If you have never been  
17 there, you should go. It's an absolutely beautiful  
18 area.

19 One way to get there, which is the way  
20 I like to go, is across Highway 68 through  
21 Sweetwater, Madisonville, Tellico Plains, it's a  
22 beautiful drive, especially early in the morning at  
23 sunrise, I would definitely recommend you take that  
24 trip one day.

25 Hiwassee was built and made  
1 operational in 1940. As Janet said, it has two<sup>91</sup>  
2 generating units. This is unit one, if you will look  
3 at the screen that I am pointing to with the pointer,  
4 and this is unit two. Unit two is the pump storage  
5 unit that Janet described. It was placed in  
6 operation in 1956.

7                   The overall hydro dam is 307 feet  
8 tall. I want to point out a couple of other features  
9 about the Hiwassee Dam. This is a cross section of  
10 the dam. It's looking at the side, a cutaway view of  
11 the dam.

12                   On the right side is the lake level or  
13 the reservoir level. As we look at the pointer, this  
14 is the face of the dam on the lakeside. On the left  
15 side is the downstream side of the dam or the river  
16 level of the dam. This is the generating unit. Of  
17 course, the generator is in this area and this is the  
18 turbine in this area.

19                   Around the turbine is the scroll case,  
20 and the only reason I am pointing that out now is  
21 later in the presentation I am going to show a  
22 picture of a scroll case at Douglas. The scroll case  
23 is an area that's around the turbine that water  
24 actually runs through before it gets to the turbine.

25                   In this area, this is the penstock or  
1 it's a large pipe. At Hiwassee, this is an 18 foot<sup>92</sup>  
2 diameter pipe. So it's quite large. It extends from  
3 the upper reservoir down to the unit. The water will  
4 flow through the penstock or through the pipe into  
5 the scroll case and then through the turbine and then  
6 down into the river to generate electricity. So  
7 that's basically how that works.

8                   On the face of the dam, I want to  
9 point out a couple of structures first. As you see  
10 what I'm pointing to, this is a trash rack. The  
11 trash rack prevents logs, trees, other large items  
12 from entering into the penstock and going down into  
13 unit, which damages the generating unit.

14                   In between the face of the dam and the  
15 trash rack is an intake gate. Janet illustrated or  
16 actually showed some pictures of some of our intake  
17 gates. This intake gate is showing the dam closed  
18 locking the penstock. When it's in this position, it

19 prevents the flow of water into the penstock and into  
20 the unit. When it's in this position, we perform  
21 maintenance and repairs on the unit.

22 When the intake gauge is up, it will  
23 be in this area so that water can flow into the unit  
24 and generate electricity.

25 The gate is normally supported by  
1 chains, and this is quite large chains. I will show 93  
2 you. I have a couple of items to show here, and I  
3 will show you a piece of the chain in just a few  
4 minutes. So that's the components of the dam.

5 So on January the 8th, 2005, we tried  
6 to start unit one at Hiwassee and the unit would not  
7 start. We have plant forces at Hiwassee and they  
8 examined the unit and determined that the intake gate  
9 had actually fallen. It had fallen down into a  
10 position to block the flow of water into the  
11 penstock.

12 This gate is quite large, as you can  
13 imagine. It weighs 55 tons. Okay. It's 3 feet  
14 deep, 29 feet tall and 19 feet wide. So it would be  
15 about the size of the opening of the brown wood on  
16 the wall there, that's how large it would be if it  
17 was sitting on its side. So it is quite large.

18 It operates similar to your garage  
19 door. It has, you know, chains on both sides and a  
20 mechanism, a hoist that raises it and lowers it,  
21 similar to how your garage door operates.

22 Well, what happened recently is the  
23 gate fell and one of the chains broke. I will step  
24 over here and get the chain, a piece of it. This is  
25 actually -- let me go back over here. This is 94  
1 actually part of a link of the chain. So you see how  
2 large it is. Just this link is actually pretty  
3 heavy.

4 This is a piece that we used to  
5 perform some testing on, but the overall length of



6 the chain is 317 feet long and the chain weighs  
7 1,550 pounds. So it's -- like Janet had said  
8 earlier, this is a massive piece of equipment, the  
9 gates are very large, and the chain, of course, is  
10 quite substantial.

11 Typically the chains are replaced  
12 every 30 years, and this chain was scheduled for  
13 replacement in 2005. This is the damaged gate that's  
14 being removed from the water. We did have a spare  
15 gate available and spare chains and the -- they were  
16 put in service and the unit was, you know, returned  
17 to service.

18 So why did the chains fail?

19 We did -- we put a team in place to  
20 evaluate why the chains failed. We did a cause  
21 analysis to find out what happened and why.

22 The team concluded that eight months  
23 earlier the gates had been operated and during that  
24 operation the chain was damaged. Then it took eight  
25 months for the chain to eventually fail and for the  
1 gate to fall. 95

2 Despite all that we do, and I will go  
3 through all of our stewardship activities, things  
4 like this do happen. What we try to do is we try to  
5 have the teams to determine what happened, why it  
6 happened, and we use the lessons learned to try to  
7 improve on our processes and our inspections and  
8 other criteria.

9 Stewardship is a continuous process.  
10 It's a continuous process of inspections, accessing  
11 the condition, performing maintenance, implementing  
12 projects.

13 Inspections, we ask, did the structure  
14 meet the inspection criteria? Does it function  
15 properly?

16 While we perform the inspections, we  
17 access the condition of the structure or the

18 equipment and we try to determine if modification is  
19 required or does it need replacement.

20           We perform maintenance activities on  
21 all of our components. We have preventative and  
22 corrective maintenance activities. A preventative  
23 maintenance activity, for example, would be a  
24 changing the oil in your car. A corrective  
25 maintenance activity, for example, would be repairing  
1 a flat tire. We perform maintenance activities on<sup>96</sup>  
2 all of our equipment.

3           We implement projects. When  
4 improvements need to be made to a component or to a  
5 structure or when the condition warrants replacement.  
6 It may cost more to maintain the equipment than it  
7 does to replace it or to put a new piece of equipment  
8 in place.

9           The stewardship, it's a continuous  
10 cycle, like I said, a continuous cycle of the  
11 inspections, assessments, maintenance, and  
12 implementing projects.

13           I want to go through some of our  
14 infrastructure and how we do maintain them, how we do  
15 perform stewardship activities. I want to first  
16 discuss the water barrier.

17           As Janet had discussed earlier, she  
18 talked about our dams and described the assets there,  
19 described the water control gates, I am not going  
20 into that and redefining what those are. She also  
21 described the backwater protection and dewatering  
22 stations, but I will go into detail on how we do  
23 inspect and maintain this equipment.

24           First for our dams, in Janet's  
25 presentation you saw several failures of dams. This<sup>97</sup>  
1 is the Teton Dam failure that occurred in 1976 in  
2 Idaho. This is an earthen dam. This is the side of  
3 the dam that failed. As you can see, the water  
4 flowing through the dam and leaving the reservoir.

5 This is why TVA has a dam safety program, to prevent  
6 things like this from happening.

7 As a result of the Teton Dam failure,  
8 federal guidelines for dam safety were established in  
9 1979, and they were developed by a team that TVA was  
10 a part of. Federal guidelines became law in 1996,  
11 and they were revised in 2002 after the events from  
12 September 11th.

13 A couple of items to point out on the  
14 federal guidelines. First, they establish criteria  
15 to ensure that dams can safely pass probable maximum  
16 flood and that they can withstand a maximum credible  
17 earthquake. These are really big events. These are  
18 very large events, a probable maximum flood and a  
19 maximum credible earthquake.

20 The federal guidelines also  
21 established criteria for hazard classification for  
22 dams as either low, medium or high hazard dams.  
23 83 percent of TVA's dams are classified as high  
24 hazard, and this is based on height of the dam,  
25 impoundment volume, and downstream development. I  
1 98 wanted to point out that it's not based on condition  
2 of the dam. Okay. It is not based on the quality or  
3 the condition of the dam. It is based on -- in TVA's  
4 case and in most instances, downstream development of  
5 the areas below the dam.

6 TVA's dam safety program has five  
7 major components. They are modifications that were  
8 made to the dams, inspections, instrumentation  
9 inspections, maintenance is performed, and emergency  
10 preparedness.

11 First I want to talk about the  
12 modifications. All 49 dams -- all of our 49 dams  
13 have been evaluated for probable maximum floods and  
14 maximum credible earthquakes. No modifications were  
15 required for 26 of our dams and 21 of our dams did  
16 require modifications and these have been completed.

17                   And they required modifications  
18   because at the time they were built the criteria was  
19   different. Most of the modifications involved  
20   raising the height of the dam. If it was an earthen  
21   dam, by increasing the height, by adding earth on  
22   top, or by adding a concrete wall along the top of  
23   the concrete dam, and that's to increase the storage  
24   capacity of water behind the dam.

25                   Two modifications are still under  
1   review. One is for Chickamauga and one is for Bear <sup>99</sup>  
2   Creek. Gary Brock will talk about Chickamauga more  
3   in his presentation later, but the Chickamauga lock  
4   is being designed at this time. The design of the  
5   lock and the design of the modifications required the  
6   probable maximum flood all relate, and that's being  
7   worked on at this time.

8                   Bear Creek modifications were also  
9   under review, and that's due to the condition of Bear  
10   Creek Dam. We're having some problems with Bear  
11   Creek. Tomorrow Warren Behlau, who is the project  
12   manager for evaluating the options of what we're  
13   going to do, he will discuss Bear Creek in more  
14   detail.

15                   I wanted to look at a few of the  
16   modifications and go over a few of the modifications  
17   that we made to some of our dams. At Nickajack Dam,  
18   this is one that Janet mentioned earlier. She also  
19   mentioned it was built because Hales Bar was torn  
20   down. Well, two of the generating units -- I guess  
21   the two generating units that were at Hales Bar were  
22   moved to Nickajack. So they are installed in the  
23   powerhouse there.

24                   So pointing out some of the features  
25   of the dam. This is the powerhouse, if you can see <sup>100</sup>  
1   the pointer on the screen, at Nickajack and the dam.  
2   The lock is located in this area. There's an earthen

3       embankment in this area of the dam.

4                 During a probable maximum flood we had  
5       problems with this earthen embankment. The water,  
6       during a flood, would overtop this embankment which  
7       would jeopardize the integrity of the embankment.  
8       Considering it is earth, it would wash away the bank.

9                 Again, if you look at the picture and  
10       my pointer, there's a white wall that extends along  
11       the length of the embankment in this area. This is  
12       the top of the concrete dam that was added to  
13       strengthen the embankment area. Now, this  
14       modification was completed in 1992.

15                Another modification for probable  
16       maximum flood was made at Blue Ridge Dam. This is  
17       another beautiful area. Of course, I am very biased  
18       with the locations of our dams, I think they are all  
19       beautiful areas, but if you ever have a chance to go  
20       to Blue Ridge, it's another place you should go  
21       visit.

22                Pointing out some features of the dam.  
23       This is the earthen dam at Blue Ridge. There's a  
24       road that goes over the top of the dam. The  
25       powerhouse is in this area. This is the spillway,  
1       the existing spillway, and this was a new overflow

101

2       spillway that was added.

3                 During a probable maximum flood, the  
4       flood would over top the earthen embankment. The  
5       modifications that were made was a 7-foot high  
6       concrete wall, and you can see the white wall, the  
7       start of it is here in this area, it was added with a  
8       1,000 foot crest all along the top of the dam.

9                 In addition, the spillway capacity was  
10       increased of the existing spillway. The dark area on  
11       the spillway is the existing spillway. The lighter  
12       color area is the new concrete to the spillway that  
13       was added or expanded. And as I said before, this is

14 the overflow spillway that was added during this  
15 time.

16 The increased spillway capacity was  
17 added so that during a probable maximum flood the  
18 water could pass through the spillways and can go  
19 downstream rather than over the top of the dam and  
20 jeopardizing the integrity of the dam. This  
21 modification was completed in 1995.

22 Beech Dam is located in West  
23 Tennessee, and it is an earthen dam that was put into  
24 service in 1962. This is the dam in this area.  
25 There's a road that extends across the dam and down  
1 below in this area. I am pointing to the spillway<sup>102</sup>  
2 along the bottom of the dam in the slide.

3 The purpose of Beech Dam was flood  
4 control, water supply, and recreation. It is not a  
5 power generation dam. During an earthquake Beech Dam  
6 had liquefaction problems in this area, which is the  
7 bottom area of the -- the very bottom area of the  
8 dam.

9 During a significant earthquake,  
10 liquefaction is the process where the earth shakes  
11 and basically changes to quicksand. When it changes  
12 the quicksand, it loses its support structure.

13 So in this area during a significant  
14 earthquake, the dirt would change to quicksand, the  
15 support would be lost for the dam, which would, as  
16 you see, jeopardize the dam, the strength of the dam,  
17 and cause the dam to fail.

18 The modification that was made was to  
19 add earth, 14 feet of earth in this area to build  
20 that area up to provide more bulk and more strength  
21 in that area. This modification was made in 1989.

22 The second component of our dam safety  
23 program is instrumentation. For instrumentation we  
24 want to monitor dam performance and investigate  
25 specific problems that we're having.

1                   For dam performance we will be asked,  
2   is the dam performing as intended as a water barrier.  
3   We monitor dam performance and track problems with  
4   the dam by collecting data and evaluating the data.  
5   We collect a lot of data and a lot of data is  
6   evaluated.

7                   The specific data that we collect  
8   includes settlement, uplift, groundwater levels,  
9   crack openings, and concrete growth. Settlement  
10  helps us determine if a dam is settling or if it's  
11  staying where it is.

12                  Uplift tells us -- gives us an  
13  indication of the pressures that are being pushed up  
14  on the dam. Similar if you have a swimming pool, you  
15  know, there's pressures on the bottom of the swimming  
16  pool, the same with the dam. We measure the  
17  pressures that are being pushed up on the bottom of  
18  the dam.

19                  We measure groundwater levels,  
20  especially below earthen dams, to determine if the  
21  groundwater level is staying the same or if it's  
22  increasing. If the groundwater level is increasing,  
23  it could be an indication that there's a problem with  
24  the dam and more water is flowing through than it  
25  should.

1                   For concrete dams we measure -- we  
2   monitor crack openings. We monitor them with  
3   instruments to indicate that they are changing, if  
4   there are any trends or if they're staying the same.

5                   We also have a significant amount of  
6   instrumentation at four of our dams to measure  
7   concrete growth. Gary Brock is going to talk about  
8   that in great detail in his presentation. Concrete  
9   growth is a process that for some specific types of  
10  concrete they continue to grow and they continue to  
11  expand and they continue to move. And as you can  
12  tell from gates that move, from generating equipment,

13 it has a large impact on this equipment.

14                   The data that we collect is evaluated  
15 on a real-time basis. It's evaluated by  
16 professionals that we have, a group of professionals  
17 in dam safety, that review all the data, that track  
18 it, that monitor trends of the data.

19                   If location of some of the

20 instrumentation is shown on this slide, and this is,  
21 again, a picture of Hiwassee. I use Hiwassee a lot.  
22 I guess I'm -- I must be partial to it. There's  
23 settlement markers on top of the dam at Hiwassee and  
24 they're all along the top of the dam. Again, they  
25 indicate if the dam is settling or if it is staying  
1 the same. 105

2                   Uplift instrumentation or pressure  
3 gauges are in the very bottom of the dam in the  
4 gallery.

5                   This is the spillway section of the  
6 Hiwassee. This is the spillway gates. Between the  
7 spillway gates are the support mechanisms called  
8 piers. There are cracks in the piers of the gates  
9 and we do monitor the cracks. We do have  
10 instrumentation to measure if they are growing or  
11 changing.

12                   Then we have concrete growth  
13 instrumentation also in the area of the dam and in  
14 the powerhouse, again, to indicate a projection of  
15 how much the concrete is growing. We do not have  
16 groundwater instrumentation at Hiwassee, but for  
17 earthen dams, of course, it would be in this area  
18 below the dam.

19                   The third component of our dam safety  
20 program is inspection. We do perform comprehensive  
21 inspections of all of our dams every five years. In  
22 these inspections we look at everything. We look at  
23 all of the components. We look at all of the



24 structures.

25                   The inspections are performed by a                   106  
1 group of a multi-discipline team of electrical,  
2 mechanical, and civil engineers, at least three folks  
3 that look at every part and every surface of the dam.  
4 The inspections take about a week to perform.

5                   Two of our dams require a deep  
6 drawdown to perform the inspections. These are at  
7 Fontana and at Blue Ridge Dam. At Fontana it's  
8 required because of concrete growth problems that  
9 we're having at Fontana. We want to look at the  
10 entire surface of the dam because of the problems  
11 we're having there.

12                   At Blue Ridge is another dam that  
13 we're having -- that we have deep drawdown  
14 inspections. That is also because of the earthen  
15 dam, we're having problems with erosion in the  
16 reservoir.

17                   We perform these inspections by  
18 various ways and we look at various things. I want  
19 to go into now some of the mechanisms and some of the  
20 ways that we do perform our comprehensive  
21 inspections.

22                   First on machinery inspections, as I  
23 said, we look at all of the electrical and mechanical  
24 components of the dam. We have a comprehensive  
25 inspection that's performed. Before we start we                   107  
1 review all of the old inspection reports and we  
2 review all the maintenance records that were done and  
3 corrective maintenance that was required before we  
4 started. All the equipment is tested and operated  
5 during the inspection. So we do make sure that it  
6 does work.

7                   In the picture, this is a gate hoist  
8 for Ocoee No. 3. And I mentioned your garage door  
9 opener earlier for your garage door. Okay. This is  
10 similar to the opener on your garage door that's

11 mounted on the ceiling in your garage if you have an  
12 electric garage door. It's a mechanism that actually  
13 raises and lowers the garage door, but in this case  
14 it's the intake gate. The gate in this case is 32  
15 foot wide by 23 feet high and weighs 40 tons. So  
16 it's a massive structure.

17 I'd point out also on this picture is  
18 the chain. The chain connects to the gate. Again,  
19 it's under water most of the time. So it is  
20 inspected thoroughly.

21 The next couple of slides illustrate  
22 some of our checklists that we use for comprehensive  
23 inspections. This is Fort Loudoun. Just a couple of  
24 things to point out on this, first, the upstream face  
25 of the dam is inspected and the downstream face of  
1 the dam is inspected. 108

2 In addition, on the intake and the  
3 powerhouse we do inspect upstream and downstream.  
4 One thing to realize, of course, if we inspect  
5 upstream, most of it is under water.

6 So how do we perform the inspections  
7 under water?

8 Well, we perform these inspections  
9 with divers. We have divers that are experts in dam  
10 safety inspections that can dive and can examine the  
11 structures, the surface, all the components that are  
12 under water of the dam to determine their condition.

13 In addition, if I can get the mouse  
14 working, you can see on top of the helmet of the  
15 diver is a camera. So all of the information the  
16 diver sees is recorded so that it can be looked at  
17 later and it can be looked at in preparation for the  
18 next inspection. Now, we have the information from  
19 these prior inspections also to help us prepare for  
20 this so we will know what to look for.

21 Our deepest dives that we have  
22 recorded was at Fontana, and this dive was 270 feet

23 down and it required the use of a special suit for  
24 diver safety.

25 Now I want to introduce you to another  
1 component or another thing that I have here. This is<sup>109</sup>

2 ROV. It's a remote-operated vehicle. It's very  
3 similar to a remote operated car. It has a camera on  
4 the front.

5 Of course, it has wheels that you see,  
6 but there's cable connections that's connected so  
7 that what the ROV sees can be recorded. Plus, it has  
8 a cable connection so it can be controlled from a  
9 remote location.

10 ROV is used in areas where it may be  
11 too dangerous to send an inspector or it may be used  
12 in an area where there's a cost savings for using  
13 ROV.

14 I am going to put this down because  
15 actually it's quite heavy, probably about 20,  
16 30 pounds here.

17 And if you want to look at ROV in more  
18 detail later or talk to me about it, how it operates,  
19 I will be glad to demonstrate that either today or  
20 tomorrow, that will be fine.

21 The picture that you see, this is ROV.  
22 It has different wheels in this case on ROV. There's  
23 a cable that's used. This is a cable connection for  
24 the control and the video connections to ROV.

25 As I said, we will use ROV in a couple<sup>110</sup>  
1 of situations, one where it may be unsafe to send an  
2 inspector, but also in an area where there may be  
3 cost savings from using this device.

4 This is an example where using ROV  
5 would be cheaper than other ways of doing the  
6 inspection. We have a pipe. We suspect there is a  
7 failure in the pipe. Rather than digging and  
8 excavating, which is very expensive, we can send ROV

9 in and look and see what the damage is and see what  
10 can be done.

11 I mentioned the Hiwassee gate earlier,  
12 the intake gate that had fallen and the chain had  
13 broke. Pieces of the chain were scattered around  
14 various parts of the lake, as you can imagine. ROV  
15 was used to help find these. This happened in  
16 January. It was cheaper and it was faster for us to  
17 use ROV to help find the components that were broken.

18 I wanted to point some of the -- one  
19 thing to point out is the depths that we found  
20 different components of the chain. First at a little  
21 over 57 feet we found some components, at 59 feet we  
22 found some other components, and this is of the chain  
23 supporting mechanism. This was actually mounted to  
24 the base of the dam and supported the chain at that  
25 point.

111  
1 At a little over 69 feet was the first  
2 place we found a damaged piece of the chain. At  
3 82 feet is where we saw the chain was broken. Then  
4 94 feet down is the place where the chain connected  
5 to the gate. It's not a very good picture, but this  
6 is the chain that's laying over the side and it's  
7 supposed to be, if it was connected correctly, in the  
8 up position, you know, tight, supporting the gate.

9 Another method of performing  
10 comprehensive inspections is our rope access  
11 inspections. I don't know if you've noticed when you  
12 first saw this slide, but this is an inspector. If  
13 you get a chance, look at that for a second. The  
  
14 inspector is connected. There's three ropes that are  
15 tied off to the top.

16 In this case, just like the divers,  
17 the inspectors can repel and their experts in dam  
18 safety. They are experts in looking at the

19 components of the equipment. The inspector in this  
20 case is around 6 feet tall. I want to illustrate the  
21 size. This is the spillway gate at Tims Ford. So  
22 you can see the massive size of the component that we

23 have to inspect.

24                   We have tried different methods to  
25 inspect the spillway gates at various locations, from  
1                   112  
1 sending cameras down, you know, like we did with ROV  
2 to find the components for Hiwassee, to using  
3 binoculars, but you can't get an up-close look at the  
4 components that way.

5                   The best way to perform the  
6 inspections is to have an inspector go down and have  
7 a hands-on look at all the components. Sometimes in  
8 areas behind this beam, you could not see if there  
9 were damage or rust behind it. So an inspector can  
10 go in and look and see if there is damage.

11                   We also inspect our lock gates in a  
12 similar manner. This is an inspection of the Watts  
13 Bar lock gate. The inspector is examining the  
14 support beams that support structure of the lock  
15 gate.

16                   In addition to comprehensive  
17 inspections, we also perform intermediate  
18 inspections. We walk down the dams and sites  
19 monthly. After significant earthquake or flood  
20 events, we also perform special inspections. It  
21 doesn't matter if last week we had a comprehensive  
22 inspection, if we had a flood event, we would have a  
23 special inspection after that event.

24                   I want to talk about these in a little  
25 more detail now. For our intermediate inspection,  
1                   113  
1 this is a checklist for Fort Loudoun. We look at  
2 almost the same type of information as we do for the  
3 comprehensive inspection. An example for this one  
4 would be the surface condition. We examine the

5 exterior surface for changes to see if anything  
6 happened during our last inspection.

7           Again, to point out, the team that  
8 does these inspections are experts. They know what  
9 they are looking at. They know what it should look  
10 like and they know what changes have been made.

11           Monthly inspections are performed by  
12 plant forces. This is a monthly inspection checklist  
13 of some of the items that are looked at during the  
14 monthly inspections by the plant. If they see a  
15 problem, they will contact our dam safety inspectors  
16 to further evaluate the problem.

17           I mentioned special inspections that  
18 are performed after floods. An example of that is  
19 that during the 2003 flood we inspected the spillway  
20 at Kentucky and we inspected the spillway apron. The  
21 spillway apron is at the very bottom of the spillway  
22 gate. It's the area that the water hits actually  
23 after it goes over the spillway. We did find damage  
24 at the spillway gate. We implemented a project to  
25 make the repairs and those repairs have been made.

1           The fourth component of dam safety is <sup>114</sup>  
2 our maintenance. This is a Chickamauga spill from  
3 May of 2003. When events like these happen, the  
4 gates have to work 24 hours a day, seven days a week.  
5 It doesn't matter when it happens, the gates have to  
6 be operational. We implement projects, and these are  
7 major projects, to repair, maintain and actually coat  
8 our spillway gates.

9           This project is for the Watts Bar  
10 spillway gates. The purpose of this project was to  
11 repair, maintain and coat the spillway gates at Watts  
12 Bar, and the project lasted about ten months. In the  
13 very front of the spillway you notice there are  
14 barges and there's a tug, I just wanted to illustrate  
15 the size of what we're talking about. There's a  
16 crane that's sitting on the barge in this area as you

17 see.

18               Before we start this project, we have  
19 to -- there's a lot of planning involved. You have  
20 to have all the equipment ready. Everything has to  
21 be there when you need it, because during the project  
22 the items that you need for this, you can't run to  
23 the hardware store and get. I mean, you have to have  
24 it there and you have to have them available.

25               We have a project that's called our  
1 gates, guides, and seals program. This project is <sup>115</sup>  
2 for our intake gates. As you recall, the intake  
3 gates are lowered to block the penstock of the pipe  
4 where water flows through the units.

5               Just as your garage door works, the  
6 garage door will move up and down on either side and  
7 guide to make sure it stays in alignment, that's what  
8 these guys do, the exact same thing. The gates move  
9 up and down in the guides to make sure they stay in  
10 alignment. The seals are located around the opening  
11 at the penstock. So when the intake gate is lowered,  
12 you have a water-tight barrier.

13               All the gates are assessed for  
14 conditions and they are prioritized, and the work is  
15 done on the intake gates, you know, based on the  
16 prioritization.

17               This formal program started in 2001  
18 and it's projected for completion in 2014. In the  
19 picture, this is the bottom of the Hiwassee intake  
20 gate. Okay. You remember the gate that failed. The  
21 area -- this area was crushed when the gate fell.

22               This is the refurbished Hiwassee  
23 intake gate. We have a crew at TVA that actually  
24 refurbished the gate. This is the area where it was  
25 crushed. You can see it's been rebuilt. In fact, <sup>116</sup>  
1 the entire gate was refurbished and was recoated and,  
2 you know, repainted. It is now on a trailer and  
3 getting ready to be put back in service.

4                   Another major project that we have is  
5     our coatings program. For the wet environment that  
6     we have, coating of our equipment is a key component.  
7     This formal program started in 2002 and, again, is  
8     scheduled for completion in 2014, but I have a  
9     feeling that this program is going to go on forever.  
10    I think just that part of the program is going to  
11    finish in 2014, but it will be a continuous program.

12                  We have a joint project team that  
13    meets monthly to discuss the projects and to  
14    establish some priorities.

15                  In this picture, this is a  
16    before-and-after picture of the Douglas scroll case.  
17    And if you remember from the earlier slides that I  
18    have showed you about Hiwassee and the cross section,  
19    the scroll case is the area around the turbine.  
20    Water runs through the penstock or the pipe into the  
21    scroll case around the turbine and then into the  
22    turbine.

23                  This project is implemented very  
24    similar to painting an old car. All the old paint  
25    and all the old rust is stripped away and you have  
1    paint that's applied. This is an access hatch in <sup>117</sup>  
2    order to get back into the scroll case.

3                  We have trash racks program. Trash  
4    racks are under water all the time. Again, they are  
5    to prevent wood, trees, logs from blowing into the  
6    unit. Now, this is -- this project is to rebuild the  
7    trash rack at Nickajack.

8                  We have a program to remove all of the  
9    wood and trees in front of our dams. This shows --  
10   illustrates the wood and trees that were removed from  
11   the front of Nickajack Dam and placed on the barge.

12                  At Nickajack and this is -- this was  
13   in the month of June of last year, we removed 1100  
14   cubic yards of logs and trees. A total last summer  
15   from May through September, we removed over 10,000



16 cubic yards of woody debris from in front of our  
17 dams. I did a rough estimate on that last night, and  
18 I think that would fill up this floor of this  
19 building, plus the first floor with just trash, wood  
20 and debris that we removed from areas in front of the  
21 dams.

22 We have a riprap program. It's just  
23 used to protect the areas around the dam from  
24 erosion.

25 The fifth component of our dam safety  
1 program is emergency preparedness. We conduct at <sup>118</sup>  
2 least two drills -- emergency preparedness drills a  
3 year. We maintain emergency operations centers in  
4 Knoxville and Chattanooga. You will see the  
5 Knoxville Emergency Operation Centers a little later  
6 today.

7 In fact, Jennifer Dickerson is here.

8 She is the manager of emergency preparedness and she  
9 will be one of the people that will give you the tour  
10 today.

11 The picture that you see is of the  
12 Chattanooga Emergency Operations Center. We publish  
13 emergency action plans for all dams in coordination  
14 with local emergency management agencies. Wayne  
15 Poppe is going to talk about emergency preparedness  
16 in much more detail in his presentation later today.

17 One other item to point out about dam  
18 safety is that we have a hydro board of consultants,  
19 and they are an independent board of internationally  
20 recognized experts in dam safety. We meet with the  
21 hydro board of consultants twice a year. They look  
22 at the problems we're having. They go to the sites  
23 and look at the problems we're having. They file a  
24 report of their opinions.

25 These members have a wide range of  
1 expertise. The thing to point out about them is they <sup>119</sup>

2 are independent from TVA. They tell us how we're  
3 doing on dam safety. In fact, last week we had a  
4 hydro review board meeting to discuss some of the  
5 things that we're talking about here today.

6 In addition to our dams and our gates,  
7 as Janet had mentioned, TVA is responsible for  
8 maintaining backwater protection and dewatering  
9 stations. These facilities consist of large pumps  
10 and motors that require routine scheduled  
11 maintenance. Operations of these pumps is critical  
12 during periods of heavy rain. They, again, require

13 24 hour a day, seven day a week operation.

14 The picture illustrates removing a  
15 pump from the Big Sandy Pump House. The pump is  
16 24 inches long, 24 inches by 37 feet long. So,  
17 again, it's quite a large piece of equipment.

18 Some of the maintenance activities  
19 that are performed on these areas are very similar to  
20 the maintenance activities or exactly really the same  
21 as we perform on our dams. We maintain and ensure  
22 operations of the pump. We remove debris from pump  
23 station grates. We remove debris from trash racks,  
24 but this is on a smaller scale.

25 We maintain the spillways and maintain  
1 the riprap and other areas that we do. We also 120  
2 inspects the docks and slopes for leakage, the same  
3 type of activities that we performed on our dams.

4 Now, let's talk about the stewardship  
5 of our navigation infrastructure. I want to remind  
6 you of the responsibilities that Janet discussed  
7 earlier in her presentation between the Corps of  
8 Engineers and TVA. The locks get the same attention  
9 at all of the other infrastructure. All the  
10 inspections are made the same.

11 In fact, for all the dams, for the  
12 backwater protection and the locks, we have

13 comprehensive inspections. We have the intermediate  
14 inspections. We have the monthly walk-downs and we  
15 have special inspections. All of those are performed  
16 on all of the infrastructure.

17           The division of the responsibility,  
18 TVA and the Corps, just to remind you of what Janet  
19 had said, we share the responsibilities for lock  
20 maintenance, but TVA has the dam safety  
21 responsibility for the lock and any modification or  
22 additions, but the Corps has the lead on major  
23 capital projects, like for Chickamauga and Kentucky  
24 on the new lock at those locations.

25           This, of course, is the Chickamauga  
1 lock. Locks are inspected on different schedules. 121  
2 They have either a three-year, five-year or ten-year  
3 frequency that we will inspect the locks for  
4 comprehensive inspections.

5           During these inspections, the locks  
6 are dewatered. All the water is removed. Why? So  
7 that we can look at the surfaces in the dry. Most of  
8 the time a lot of the surfaces and components of the  
9 locks are under water, so we will look at it in the  
10 dry to determine their condition.

11           Chickamauga is inspected on a  
12 three-year frequency due to the concrete growth  
13 problems we're having at Chickamauga. And again,  
14 Gary Brock will talk about that in more detail in his  
15 presentation this afternoon.

16           The normal frequency for inspections  
17 is five-year frequency. Some locks are inspected on  
18 a ten-year frequency, and these are shown on the  
19 slide. These are inspected on a ten-year frequency  
20 because they are used less often than the others or  
21 because we're not having problems with these locks.

22           We do, however, have midway diving  
23 inspections. So every few years we will have a  
24 diving inspection to examine the surface of the

25 locks. The inspections on the locks are performed by  
1 a team of TVA and Corps of Engineer folks. They are,<sup>122</sup>  
2 again, electrical, mechanical and civil engineers  
3 that perform the inspection. The inspections take  
4 about a week to look at all the components and all of  
5 the surfaces.

6               While the locks are dewatered, we also  
7 take that opportunity to perform maintenance  
8 activities that need to be done or to make any  
9 repairs that we know about that need to be done.

10              Some typical projects that were  
11 performed on our locks include lighting upgrades and  
12 we replaced the power feeds to our locks, the  
13 electrical power feeds to our locks.

14              Now, for navigation aids, and Janet  
15 had mentioned this earlier, but the Corps of  
16 Engineers, they construct and maintain the mooring  
17 cells and TVA assists with the design and cost of  
18 materials.

19              We have a total of 51 mooring cells.  
20 The Corps maintains these because they actually have  
21 a fleet to do this. They have the equipment and the  
22 people to do this work. We have a new project to  
23 install new mooring cells at Decatur, Alabama.

24              Now for our bridge program. As Janet  
25 said, we have 92 bridges that we're responsible for.  
1 Obviously, we have a lot more bridges that you saw<sup>123</sup>  
2 than what goes over our dams.

3              These are conducted with an agreement  
4 with the Federal Highway Administration, and we are  
5 required to be in compliance with the same  
6 regulations as any bridge anywhere or all bridges  
7 everywhere.

8              TVA has a bridge program that designs,  
9 inspects and maintains the bridges. The overall  
10 purpose of the bridge program is to ensure bridge  
11 safety. Other responsibilities of our bridge program

12 include inspections, maintenance, and modifications  
13 to our bridges.

14               Some bridges are inspected annually,  
15 but most of our bridges are inspected every two  
16 years. There are certain bridges that require  
17 hands-on inspections, and these bridges are ones that  
18 have what's called fractured critical members or  
19 members that can break. We actually need to get a  
20 close-on -- close-up, hands-on look at these members.

21               This involves a significant amount of  
22 record keeping and reporting responsibilities, and we  
23 maintain open communication with the Federal Highway  
24 Administration and local agencies.

25               In this picture we are inspecting Fort  
1 Loudoun bridge. We have a truck, as you see, a <sup>124</sup>  
2 bridge inspection truck that's used. There's an arm,  
3 if I can find the mouse, an arm that extends from the  
4 truck, and there's a basket at the end of it. The  
5 inspectors are in the basket, and they can actually  
6 get up and get a close look at the underside of the  
7 bridge.

8               Two of the projects that we have  
9 performed on our bridges, the first one is the Great  
10 Falls deck replacement. Great Falls is on the  
11 Cumberland River system. The bridge is 782 feet  
12 long. It's mainly used, or rarely used actually,  
13 just for local traffic. It is a wooden bridge,

14 wooden surface bridge, and these two pictures  
15 illustrate the old wooden surface being removed and  
16 this is the new surface that's installed on the  
17 bridge. Now, this work was done in 2001. This is  
18 the finished bridge with the deck replaced.

19               This bridge was also used in the  
20 movie, The Specialist. I don't know if you saw the  
21 movie. I actually just watched the very first part  
22 of it the other day because I wanted to see the

23 bridge and the dam in the movie, but it's worth just  
24 watching that part. It shows how beautiful the area  
25 around there is.

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1 In the movie it stars Sylvester  
2 Stallone and Sharon Stone in a truck going down the  
3 road and it says it's in Columbia. Well, it's not  
4 really in Columbia. It's actually on the road beside  
5 Great Falls Bridge in Middle Tennessee. The truck  
6 goes across the bridge.

7 In the movie Sylvester Stallone is a  
8 demolition specialist. So he blows the truck up in  
9 the movie supposedly, but that's not why we had to  
10 replace the deck on the bridge. In fact, it really  
11 didn't blow up the bridge. It was done by computer  
12 simulation, but it does illustrate, if you can see  
13 that part of the movie, how beautiful that area is  
14 around Great Falls.

15 Another project that we have for  
16 bridge replacement is the deck replacement at  
17 Pickwick. This deck was replaced, as you see in the  
18 lower left-hand slide, a process called hydro  
19 blasting using a high pressure washer or high  
20 pressure sprayer. It removes from the top surface  
21 down to the reinforcing bars. Then the new deck was  
22 placed over the top of the bridge. This work was  
23 done on the bridge. It's a 3,670 foot long bridge.  
24 It is a very busy road. It is over top of Pickwick  
25 Dam.

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1 The last bridge project I wanted to go  
2 over is the Watts Bar deck replacement. We worked  
  
3 several years with the Federal Highway Administration  
4 to get this project implemented. The bridge was in  
5 very poor condition. You can see on the upper-left  
6 slide some of the deck plate. There's a hole there  
7 and some of the concrete was actually falling  
8 through.

9                   We had to add -- it's kind of hard to  
10 see, but there's a net that was added all along the  
11 bottom of the bridge. This was to catch components  
12 of the deck that would break through and fall.  
13 That's important because below Watts Bar in this area  
14 is the powerhouse. So we have workers in this area.  
15 The Corps of Engineers, of course, had a lock that's  
16 on the other side.

17                   I was at Watts Bar for about a year  
18 one time for a project, and it was not uncommon for a  
19 piece of concrete to fall from the bridge deck.

20                   In this picture the old bridge deck is  
21 being removed and the new one is being installed.  
22 This work was completed in 2005. The bridge is  
23 2,360 feet long. The interesting thing about this  
24 bridge is it's one of the main access routes to Watts  
25 Bar Nuclear Plant.

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1                   Well, in summary, stewardship is a  
2 continuous cycle. It's a continuous process, a  
3 continuous process of inspections, assessing the  
4 condition of maintaining the assets, the structure,  
5 and for implementing projects.

6                   And that's it.

7                   CHAIRMAN BRUCE SHUPP: Questions?

8                   Jimmy.

9                   MR. JIMMY BARNETT: Talking about the  
10 maximum earthquake or the maximum flood, on the  
11 earthquake, does that vary from dam to dam or  
12 location of infrastructure to location of  
13 infrastructure?

14                   MR. JERRY GIBSON: Yes, sir, it does.  
15 It varies based on location of the maximum  
16 earthquake.

17                   MR. JIMMY BARNETT: I guess the, for  
18 want of better terminology, earthquake people do that  
19 or not TVA or does TVA come up with that

20 independently?

21 MR. JERRY GIBSON: Actually, when the  
22 original study was done it -- I'm not sure how. I  
23 can find out how that was determined. I'm not sure  
24 if it was done by an independent group or if TVA --  
25 we do have an earthquake expert in-house, but I'm  
1 honestly not sure if that expert did the evaluation 128  
2 or if we had another group do that, but I will find  
3 out.

4 MR. JIMMY BARNETT: Down in Alabama we  
5 were concerned with the New Madrid Fault for a while  
6 and earthquake insurance went up if you could get it.  
7 I think mine cost me \$5 a month, I got it.

8 I was wondering since we have Wilson  
9 and Wheeler, and Pickwick is not that far away, just  
10 who came up with it and what kind of predictions they  
11 made?

12 MR. JERRY GIBSON: Okay. All right.  
13 We will find -- I will get that information to you.

14 MR. JIMMY BARNETT: The flooding, I  
15 assume y'all have enough records on the flooding to  
16 come up with a maximum practical flood level?

17 MR. JERRY GIBSON: Oh, yes. And Janet  
18 was heavily involved in that at the time. Do you  
19 want to discuss how that was arrived at, Janet?

20 MS. JANET HERRIN: What we did is we  
21 went in and we used a very deterministic approach.  
22 We determined the maximum amount of precipitation  
23 that could occur and used meteorological expertise,  
24 coupled that with antecedent conditions. I won't say  
25 it was the worst possible combination, but it's way  
1 out there on the edge. 129

2 We put that rainfall on to the  
3 antecedent conditions. We assumed a sequence of  
4 storms. In this case we had a three-day antecedent  
5 storm, a three-day dry period, and then a three-day  
6 probable maximum precipitation storm. We then route



7 that through and we determined what kind of flooding  
8 you would have at various locations throughout the  
9 Valley.

10 Then we used that as the basis to  
11 evaluate the dams and could they safely pass that  
12 probable maximum flood. In those cases where they  
13 couldn't, that's where we went in and made the  
14 modifications. So that the dam would not over top,  
15 we added spillway and we increased the top of the  
16 dam, whatever was required to ensure that those dams  
17 could then safely pass that maximum flood.

18 MR. JIMMY BARNETT: What precipitated  
19 my questions was a series on the Weather Channel  
20 talking about the maximum things that could happen in  
21 various areas, Tsunamis and so forth.

22 MS. JANET HERRIN: Right.

23 MR. JIMMY BARNETT: I got to thinking  
24 about that when y'all were talking about it, you  
25 know, where did y'all come up in my neck of the woods  
1 with the maximum probable event, either flooding or<sup>130</sup>  
2 earthquake. It was just a curiosity question.

3 MS. JANET HERRIN: It's a very rare  
4 event. I've spent much of my career arguing over  
5 what's the probability of an occurrence of that. We  
6 came to the conclusion it's out there, one in a  
7 million, one in a billion, but it can happen.

8 MR. JIMMY BARNETT: Is the billion  
9 next week?

10 MS. JANET HERRIN: Pardon me?

11 MR. JIMMY BARNETT: Is the billionth  
12 time going to be next week?

13 MS. JANET HERRIN: Could be, but the  
14 forecast for the next ten days is a little bit dry.

15 CHAIRMAN BRUCE SHUPP: Austin and then  
16 Phil.

17 MR. BILL TITTLE: Jimmy, if you're  
18 worried about that, they're looking for people to

19 ride that truck, that arm down under there. If you  
20 retire, you might want to consider that.

21 MR. JIMMY BARNETT: What's the pay?

22 MR. AUSTIN CARROLL: On those bridges,  
23 those are on, you know, county, state, federal  
24 thoroughfares, why wouldn't they pick up, you know,  
25 the maintenance and everything on those bridges or do  
1 they contribute to it? 131

2 DR. KATE JACKSON: They do not  
3 contribute to it, and we have had those conversations  
4 with them for decades. They don't have the money for  
5 it.

6 MR. AUSTIN CARROLL: Tell them you  
7 don't have it either.

8 DR. KATE JACKSON: We have. And we  
9 work through available appropriated funds where we  
10 can.

11 MS. JANET HERRIN: Watts Bar is a  
12 situation where we have had a cost share with the  
13 Federal Highway Administration to redeck that bridge,  
14 which is why, as Jerry talked, it took a little  
15 longer than we had expected because we had to work  
16 through the funding arrangements for that.

17 DR. KATE JACKSON: On the ones that  
18 you're familiar with, the ones up there over by Land  
19 Between The Lakes, we've had those conversations for  
20 decades trying to work out some arrangement where we  
21 could transfer the responsibility for those that were  
22 not attached to water barrier structures  
23 particularly, you know, those are the ones that are  
24 the -- you know, the most obvious ones to attempt,  
25 and the state doesn't want them. 132

1 MR. STEVE ADAMS: For Watts Bar, like  
2 Janet said, we did cost share with the Federal  
3 Highway Administration, and they paid for 80 percent  
4 of the cost. So for the bridge work on highways, we  
5 do try to cost share with the Federal Highway

6 Administration.

7 MR. AUSTIN CARROLL: Another question,  
8 are there other significant dams in the Valley and do  
9 you-all keep an inventory if there are, an inventory  
10 of those that could fault and cause problems for your  
11 reservoirs or whatever?

12 I mean, I don't know. Are there a  
13 bunch of others out there, private dams and stuff  
14 like that could --

15 MR. STEVE ADAMS: There is a national  
16 inventory of all the dams that's kept and we do keep  
17 track of that.

18 MR. AUSTIN CARROLL: I mean, what are  
19 those people doing? I mean, if they -- I mean, can  
20 it have a domino effect, you know, if this one fails  
21 it will cause others to fail?

22 MS. JANET HERRIN: We have privately  
23 owned dams within the Valley. For instance, Alcoa  
24 owns four dams. They are responsible and they have  
25 dam safety responsibilities as the owner as  
1 determined by FERC. They are very strict  
2 requirements. They have to do the emergency  
3 preparedness.

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4 We work emergency preparedness drills  
5 together, because in this particular case we have  
6 Fontana upstream, we have got Tellico and Fort  
7 Loudoun downstream. So we will drill together so  
8 that we do understand and work very closely together  
9 so that we understand that domino effect that you  
10 just described, but as a private owner they have the  
11 same responsibilities that we do. Ours are  
12 determined by the federal guidelines for dam safety  
13 and theirs are determined by the FERC regulations.

14 MR. AUSTIN CARROLL: So they are going  
15 through similar type measures that you're going  
16 through?

17 MS. JANET HERRIN: Yes.

18 MR. AUSTIN CARROLL: Okay. I thought,  
19 well, if they are not doing it, it could have a  
20 domino effect.

21 CHAIRMAN BRUCE SHUPP: Phil.

22 MR. PHIL COMER: On one of the dams  
23 you mentioned that when you did an earthquake test  
24 you later added 14 feet and that you had a  
25 liquefaction.

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1 MR. JERRY GIBSON: Yes, sir.

2 MR. PHIL COMER: How did you determine  
3 that? That amazes me. What kind of a test would  
4 you -- how could you decide that -- to create a --

5 MR. JERRY GIBSON: It's actually done  
6 by analysis and not physically by a test.

7 MR. PHIL COMER: Is it a computer  
8 study then?

9 MR. JERRY GIBSON: Yes, it is.

10 CHAIRMAN BRUCE SHUPP: I have a  
11 question. You not only have to maintain people that  
12 can find the problems, but you have to maintain  
13 people that can fix the problems, how do you do that?

14 MR. JERRY GIBSON: Okay. Good  
15 question. We have people that -- we do have the  
16 staff to find the problems. We have staff of  
17 inspectors and civil, electrical and mechanical  
18 engineers. We do have to manage attrition, of  
19 course. Just as all the other parts of TVA, the  
20 workforce is aging and leaving, so we have to plan to  
21 bring in inspectors early enough so they are up to  
22 speed and ready to go in time when they are needed.

23 We have a maintenance staff that works  
24 with actually contractors. Most of the actual  
25 physical maintenance is done by contractors, one of  
1 our support partners, but our maintenance staff works  
2 with them to perform that.

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3 In fact, on the pictures on the wall,  
4 the third one over from the right is two of our

5 staff -- two of the people on our staff. The person  
6 on the left is Susan McCollum that's in our  
7 mechanical group, our mechanical design group, and  
8 Web Patton is in our maintenance group that actually  
9 does maintenance on -- like the hoists that I showed  
10 for Ocoee No. 3, he does maintenance work on that  
11 type of equipment with support from our partner for  
12 labor.

13 Does that answer your question?

14 CHAIRMAN BRUCE SHUPP: Yes. It just  
15 seems like a giant task --

16 MR. JERRY GIBSON: It is.

17 CHAIRMAN BRUCE SHUPP: -- to maintain  
18 the skills to fix stuff. My father-in-law was a  
19 mechanic at a cement plant. A lot of times they  
20 would -- you know, the decision on how to fix things  
21 would come down to him as a lowly mechanic because of  
22 the history of the machinery that you had to be  
23 familiar with to know how to get at fixing it. I  
24 just wondered on a scale that you're working at, how  
25 you can maintain those skills.

1 MR. JERRY GIBSON: One thing that we<sup>136</sup>  
2 have done to help with that is we have put in  
3 place -- you know, we're losing the knowledge that  
4 you're describing, you know, folks are retiring and  
5 leaving. So we're putting together standardized  
6 maintenance procedures that will list the various  
7 steps of -- whether it's a piece of equipment that  
8 you're describing or a hoist, the steps that need to  
9 be done to maintain that, and they are in detail.

10 It even lists the safety equipment  
11 required, what you need before you start, what  
12 lubricants you might need, you know, various tools  
13 that you need before you start. So we're putting  
14 that type of thing in place to help with that  
15 problem. It's a standardized maintenance process

16 that we have.

17 MS. MILES MENNELL: I'm fascinated by  
18 your comments in preparation in the event of an  
19 earthquake, and I know that we have fault lines and  
20 all that kind of stuff, but educate me a little bit  
21 more, please, about the significance of the  
22 earthquake threat in the Tennessee Valley region.

23 MR. JERRY GIBSON: Oh, gosh. I'm not  
24 the right person to do that.

25 MS. MILES MENNELL: Well, just tell me  
1 something. Make me feel better. 137

2 MR. JERRY GIBSON: Actually, can we  
3 let Gary -- Gary Brock, as part of his presentation,  
4 is going to talk about that.

5 MS. MILES MENNELL: Then you're going  
6 to talk about that. You don't want to give me a  
7 preview, okay.

8 MR. JERRY GIBSON: He's covering  
9 concrete growth. He's covering seismic issues. So  
10 that's one of the things he's covering.

11 MS. MILES MENNELL: Then I shall be  
12 patient.

13 MR. JERRY GIBSON: In fact, he has  
14 charts. I shouldn't tell you.

15 MR. PHIL COMER: I remembered my other  
16 question. I had forgotten it a minute ago.

17 Janet, you mentioned that within last  
18 the ten years or something you did a flood risk  
19 analysis and you went around and raised certain dams.

20 You did that at Douglas, and it  
21 appeared to me, as a non-civil engineer, that you  
22 raised it about 5, 6 feet whatever, and it looked  
23 like it was about a foot thick and 5 or 6 feet tall.

24 How did you anchor it? How did you --  
25 I mean, it appeared to me that if the water got that  
1 extra height it would just knock that off in a hurry? 138

2 MR. JERRY GIBSON: It's not a

3 free-standing wall. It's anchored into the  
4 reinforcing structure for the dam.

5 MR. PHIL COMER: Anchored with what?

6 MR. JERRY GIBSON: The steel.

7 MR. PHIL COMER: You tied it in with  
8 the steel in the dam that existed?

9 MR. JERRY GIBSON: Yes, sir.

10 MR. PHIL COMER: Is it only about a  
11 foot thick? That's what it looks like.

12 MR. JERRY GIBSON: Yes. It's not a  
13 wall. Here's the structure and it's just poured on  
14 top. There's actually steel reinforcing that was  
15 installed. Again, it was tied to the existing steel  
16 reinforcing from the dam structure. Then all you see  
17 is the concrete. You don't see the structural  
18 reinforcing inside of it.

19 MR. PHIL COMER: I have worried about  
20 that every since I saw it.

21 MR. JERRY GIBSON: But calculations  
22 have all been made and it will withstand.

23 MR. PHIL COMER: I woke up in the  
24 middle of the night wondering.

25 MR. JERRY GIBSON: Sleep better. 139  
1 Sleep better.

2 DR. KATE JACKSON: I'm surprised you  
3 didn't e-mail us in the middle of the night.

4 MR. KENNETH DARNELL: It's nice to  
5 know there's people in the Valley keeping an eye on  
6 those important issues for you.

7 How successful have you been at  
8 migrating some of these things, like bridges? I  
9 assume that the locks once were TVA's responsibility  
10 and now that's mainly Corps of Engineers. How  
11 successful have you been in some other aspects of  
12 this in getting it off to other agencies?

13 MR. JERRY GIBSON: You're talking  
14 about bridges specifically? Limited success for

15 bridges.

16                   We have -- when we purchased or made a  
17 reservation, say, like down at Great Falls, there  
18 were bridges that were purchased when we purchased  
19 the reservation, okay, back in the '30s, I think,  
20 whenever that was. The county that's in the area, we  
21 have approached them about taking those over, and  
22 they are not interested in that.

23                   Some we have had success, but the ones  
24 that we have now are, I think, pretty much the ones  
25 we have not had success on.

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1                   DR. KATE JACKSON: Let me make a  
2 statement. We don't have an interest in transferring

3 our infrastructure to other agencies. As a Federal  
4 Agency we have, want, and implement the  
5 responsibility for managing these assets.

6                   So there are some things that we look  
7 for additional cost share. There are some things  
8 that we don't believe are appropriate or necessary  
9 for the ratepayers to bear the cost of, not all  
10 capital projects.

11                   Just in the case of Kentucky lock and  
12 Chickamauga lock, because of the hundreds of millions  
13 of dollars required, it's an inappropriate investment  
14 for solely the ratepayers to shoulder that. So we  
15 worked very closely with the Corps of Engineers,  
16 recognizing that they have access to appropriated  
17 funds that we don't.

18                   We will still be the asset owner at  
19 the end of that process. So I want to make sure that  
20 no one walks away with any kind of misconception on  
21 our desire not to be in this business.

22                   We have, since the day our  
23 infrastructure was built for navigation, had an  
24 incredibly well-knit and well-oiled relationship with  
25 the Corps of Engineers with a fairly clearly



1 specified set of responsibilities on how we  
2 differentiate our O&M expenditures and their O&M  
3 expenditures, our capital expenditures and their  
4 capital expenditures.

5 That memorandum of understanding has  
6 evolved over time, but at the end of the day, our  
7 assets, our desire, our responsibility.

8 Do you want to add, Janet?

9 MS. JANET HERRIN: No.

10 MR. TOM VORHOLT: I just wanted to  
11 point out that the barge and towing industry through  
12 a fuel tax is also paying 50 percent of new  
13 construction cost at Kentucky lock and Chickamauga.

14 DR. KATE JACKSON: Well, assuming that  
15 that money gets appropriated there.

16 MR. TOM VORHOLT: Well, Congress has  
17 to do their job.

18 DR. KATE JACKSON: Yes.

19 CHAIRMAN BRUCE SHUPP: Any other  
20 questions?

21 Thank you very much. Good job.

22 MR. JERRY GIBSON: Thank you.  
23 Appreciate it.

24 CHAIRMAN BRUCE SHUPP: Lunch is ready.  
25 It's in the room back in here. You get to it at the  
1 back end of the hall. We will resume at 12:45. 142

2 (Lunch recess.)

3 CHAIRMAN BRUCE SHUPP: Okay. Let's  
4 take our seats, please. All right. We will start  
5 the afternoon session.

6 Before I introduce the next speaker,  
7 I'd like to remind you that if you haven't talked to  
8 Sandy about your plans for supper, do so. She only  
9 has about half of the Council that have signed up so  
10 far. So if you're going to supper tonight and if you  
11 need transportation, let her know. We will remind  
12 everybody later again, but don't forget to do that.

13 All right. We're continuing with the  
14 infrastructure and emergency procedures. To kick us  
15 off this afternoon is Gary Brock, who is the Manager  
16 for Navigation and Hydraulic Engineering.

17 Gary.

18 MR. GARY BROCK: Thanks, Bruce. Jerry  
19 Gibson talked about what I would describe as normal  
20 or routine maintenance with TVA. I am going to talk  
21 about special infrastructure issues or I would call  
22 it probably more non-routine.

23 We will talk about two major issues  
24 here, seismic, and I will give you a pop quiz at the  
25 end. When I say seismic, what do you think of? 143

1 MR. PHIL COMER: Earthquakes.

2 MR. GARY BROCK: Thank you. You got  
3 it right. And hopefully I'll address part of Miles'  
4 question this morning about why earthquakes in the  
5 Tennessee Valley.

6 Another pop quiz, where do you think  
7 of when normally you hear of earthquakes?

8 MR. PHIL COMER: California.

9 MR. GARY BROCK: There you go. So my  
10 first slide is not going to be in the Tennessee  
11 Valley, it will be in California.

12 Anyway, we will talk about seismic  
13 hazards or earthquake hazards and concrete growth as  
14 current issues or special issues that we're dealing  
15 with.

16 Here's a picture of what used to be an  
17 earth fill dam in California, Lower San Fernando Dam  
18 in 1971. This was what it looks like after an  
19 earthquake. This is the earth embankment. This is  
20 the roadway over the dam. In this case, the dam  
21 failed, slipped off into the reservoir, and the  
22 reservoir was lowered as a result of this event.

23 This is a picture of downstream of San

24 Fernando Dam. Over 80,000 residents had to be  
25 evacuated after this event. This is what we're 144  
1 trying to prevent in TVA.

2 A couple of you folks have mentioned  
3 New Madrid or New Madrid earthquakes. Well, this is  
4 one of the important earthquake zones that affects  
5 the Tennessee Valley. These are the earthquakes that  
6 have occurred in this area over the last 30 years.  
7 There's a lot of them.

8 Of course, New Madrid is in the boot  
9 heel of Missouri. It's near West Tennessee and near  
10 Arkansas and Western Kentucky also.

11 We have evidence of multiple large  
12 earthquakes about every 500 years. The key word I  
13 didn't say here is sequences. As you will see in the  
14 1800s, early 1800s, it's a sequence of events, not  
15 just one.

16 Remember this too, this is the most  
17 important source of earthquake hazard for the  
18 Tennessee Valley. In the winter of 1811, 1812,  
19 starting in December and going through February,  
20 there were three large events. The map indicates the  
21 magnitude of New Madrid that occurred in 1811 and 12  
22 as compared to the earthquake that occurred in San  
23 Francisco in 1906.

24 What I want you to remember here is  
25 the difference in affected areas. The New Madrid 145  
1 earthquakes affected a much larger area than the  
2 California earthquake in 1906.

3 This shows the intensity of the ground  
4 shaking in the particular areas, and it affected  
5 essentially most of Mid America, as well as most of  
6 the Southeast, including the Tennessee Valley  
7 watershed area.

8 The Roman numerals indicate different  
9 intensity of shaking, and obviously the intensity of  
10 the shaking is greatest near the source of the

11 earthquake. At a level eight we would expect that  
12 well-built structures would have moderate damage.  
13 Poor built structures would have severe damage. In  
14 an event like this, you could also even see water  
15 levels change in wells. So that was definitely a  
16 significant event.

17               The magnitude in decimals, 7.8, is an  
18 estimate for California. That's the intensity of the  
19 earthquake at its source. One of the things I would  
20 also note here is that we have -- that the frequency  
21 occurs much greater in California, but the intensity

22 at New Madrid can be much greater.

23               This is an excerpt from text that was  
24 observed during a visit. These guys were on the  
25 Mississippi River in 1812. I would like to point out  
1 that part of it says that it is evident that the <sup>146</sup>  
2 earth at this place or below had been raised so high  
3 as to stop the progress of the river and cause it to  
4 overflow its banks.

5               About 100 years later you can still  
6 see a lot of the ground disturbance. What one would  
7 expect to see would either be flat or gently rolling  
8 and not this upheaval. So we know and have direct  
9 evidence that we have had severe, strong earthquakes  
10 in the Tennessee region.

11               What have we learned over time about  
12 these earthquakes?

13               Well, earthquakes large enough to  
14 cause widespread liquefaction, Jerry discussed that  
15 this morning, again, that's the shaking of earth  
16 structures where they become quicksand like and they  
17 are no longer a water barrier happened every few 100  
18 years in the New Madrid seismic zone.

19               In addition to the 1811 and 12 events,  
20 we know there were at least two strong ground-shaking  
21 earthquakes in the past 2,000 years. There is

22 evidence of several sites of significant earthquakes  
23 prior to about 900 A.D.

24 So what does this mean?

25 We have large earthquakes that occur<sup>147</sup>  
1 in the New Madrid area about every 500 years, 4 to  
2 500 years. So we know that we can have major events  
3 that affect the Tennessee Valley and our structures.

4 This includes some historical and some  
5 instrument data that's occurred since 1774. This,  
6 again, is in magnitude, and the smallest magnitude  
7 here is 3 and it goes up to 7.9. A 3.0 earthquake is  
8 about at the threshold where we, as people, can begin  
9 to feel the effects of the earthquake. Less than  
10 that we probably cannot feel the effects of it.

11 We have an area outlined here, which  
12 essentially defines the TVA region with a little  
13 extra boundary, a little area here, and you can see  
14 earthquakes at New Madrid just right outside our  
15 area. Also, we have some earthquakes though over in  
16 East Tennessee as well. We have a study area. This  
17 includes the entire area that -- where earthquakes  
18 can effect the TVA region.

19 I might note that I was talking with  
20 Janet this morning. This is Charleston, South  
21 Carolina in an 1886 event where about 60 people were  
22 killed in that particular event. So we have more  
23 than just New Madrid that affects our area.

24 This chart shows earthquake activity  
25 from 1977 to the present in the Southeastern United<sup>148</sup>  
1 States. This is a zone of persistent small to  
2 moderate earthquakes in Eastern Tennessee, Northwest  
3 Georgia, and down into Northeast Alabama. I was  
4 talking to one of the staff and he says, well, we  
5 normally describe this as a zone going from about  
6 Middlesboro to Fort Payne, Alabama.

7 Now, what's important here and what's  
8 different from the chart that we looked at or the

9 graph that we looked at about New Madrid, there are  
10 no large magnitude earthquakes in historic time in

11 this region. All of them have been less than six.

12 However, these earthquakes are the  
13 largest contributor to high frequency ground motion  
14 for most hydro sites, and I will talk a little bit  
15 about low frequency and high frequency earthquakes in  
16 just a moment.

17 So now we know that earthquakes have  
18 occurred in the Tennessee region, New Madrid, as well  
19 as in East Tennessee, and they have occurred over a

20 long period of time of varying magnitudes.

21 So what have we done about it?

22 Well, we have considered earthquakes  
23 in our design from the very beginning. A report back  
24 in 1936 indicated that the possibility of severe  
25 shocks in this area should be considered in the  
1 design of dams. A little later a report from the 149  
2 hydro Board of Consultants, that's the group that  
3 Jerry described earlier that's a third-party  
4 consultant for us, essentially what their comments or  
5 there conclusions were is that stresses due to  
6 earthquake or design criteria for projects from  
7 Guntersville upstream didn't need to be considered.  
8 However, below Guntersville we needed to consider  
9 design -- it in our design criteria.

10 So seismic design of our facilities,  
11 in 1939 Kentucky Dam was the only TVA dam originally  
12 designed for earthquake shaking. Part of this has to  
13 do with the sequence of when our projects were built  
14 and constructed. Wheeler was actually the second  
15 project completed by TVA shortly after Norris.

16 In 1977 -- I think Jerry showed the  
17 Teton Dam failure. Well, in 1977 to 1979 this was  
18 the advent of the Federal Dam Safety Program and

19 resulted in review of expected performance of TVA  
20 dams and earthquakes. So in the early '80s we took a  
21 systematic analysis of all of our dams, and we have  
22 done various degrees of assessments and even  
23 corrections at a couple of projects or modifications  
24 at a couple of projects since that time.

25               So we did a detailed analysis in the  
1 1980s, and we updated it in the late '80s and did 150  
2 detailed studies at Kentucky and Pickwick and Blue  
3 Ridge and I believe Beech Dam. Then in 2004, working  
4 with one of our consultants, Geo Matrix, we have  
5 updated again the seismic hazard study.

6               Let me say something here as I  
7 understand it. The earthquake criteria has not  
8 changed a lot since the advent of the federal  
9 guidelines, but what has changed are the analytical  
10 tools that are used in developing seismic hazard maps  
11 and also in the tools and analysis of doing the  
12 assessments of the dams and also in determining what  
13 the fixes for any deficiencies may be. So that's  
14 what's really changed and that's why we have kept  
15 looking at these particular issues.

16               As part of this study, we have updated  
17 our hazard maps. This particular map shows the  
18 ground shaking hazard for low frequency. Now, low  
19 frequency ground shaking, I was trying to look for a  
20 good analogy, and I think the best I could come up  
21 with, if you have ever been on a bridge or an  
22 overpass and you may be sitting -- like when you get  
23 off the interstate to come into Knoxville, that one  
24 particularly, you will sit there and you will feel a  
25 shake, well, that's a low frequency vibration, a low  
1 frequency shaking. 151

2               My wife asked me the other day, was  
3 that the car or is that you or is it the bridge? So  
4 I told her it was the bridge, of course.

5               One of the things that you will notice

6 is this chart is in G's, that's the acceleration of  
7 the ground. And as you go from the light pinks, and  
8 we had a discussion whether it's fuchsia or purple or  
9 whatever it is, Janet would say it's purple, these  
10 are the lower values. And as you move west, and  
11 guess where we're headed for, the New Madrid area,  
12 the acceleration increases, and it increases  
13 significantly as we get into this area.

14 I believe the acceleration goes up to  
15 about four here, I believe, maybe four. What's  
16 important here is you see a high intensity here, a  
17 lot of shaking here. When you get to Nashville in  
18 the East, it's relatively uniform.

19 Now, let me say though, these types of  
20 earthquakes have the most impact for potential  
21 effects on earthen dams. And as you have saw  
22 earlier, we have several earthen dams.

23 Another type of earthquake or the  
24 results from earthquakes are high frequency, which  
25 means low frequency is like the bounce on the bridge,  
1 this is much quicker. And I would guess most of us<sup>152</sup>  
2 in here today have experienced that and the results  
3 of this.

4 As you can see, a lot of this area is  
5 in the upper East Tennessee area, and the other chart  
6 that I showed you, remember, from Middlesboro to Fort  
7 Payne, that's the type of earthquakes these are.  
8 Late at night you have heard china rattling maybe,  
9 maybe some things fall off the shelf when some of  
10 these are maybe three and a half or so.

11 Anyway, we could have two areas of  
12 this type of earthquake in East Tennessee and also in  
13 West Tennessee. Now, these types of earthquakes or  
14 the effects of these earthquakes is greater on  
15 concrete structures than it is on earthen structures.  
16 And as you may guess, we have some concrete dams. As  
17 a matter of fact, I believe Janet indicated we have



18 26 concrete dams in the Tennessee Valley.

19                   Okay. So what have we done as far as  
20 any mitigation or modifications?

21                   Well, Jerry actually mentioned the one  
22 at Beech, that was in the late '80s, early '90s, that  
23 was an earth structure, so what did we do, we added  
24 additional mass at the toe of the dam or where it  
25 intersects at the edge of the dam. We also did some  
1 post tensioning at Fontana back in the '80s, and I<sup>153</sup>  
2 will describe in a little more detail what post  
3 tensioning is when I get into concrete growth.

4                   Blue Ridge Dam, well, this is an  
5 embankment dam, earth dam in Fannin County, Georgia.  
6 It's on the Toccoa River, about 12 miles from  
7 McCaysville. This was one of the projects we  
8 acquired back in 1939. It was built in the 1920's  
9 and it was built by a technique called hydraulic  
10 fill. It is an earth embankment, but it is not  
11 compacted earth.

12                   We have concerns about this structure  
13 and we're working right now doing an assessment and  
14 identifying potential alternatives to fix the dam.  
15 This is one of the structures that we will need to  
16 fix.

17                   A summary for seismic or earthquake  
18 issues, earthquake hazard is in the TVA region. We  
19 have two principal areas, primarily from the New  
20 Madrid seismic zone, and with it's low frequency, but  
21 I might add one of the big things at New Madrid is  
22 it's not only low frequency, it is high energy. It  
23 has a lot of high energy with it. And as you can  
24 see, back in 1811, 1812, you could feel those shakes  
25 throughout the majority of the Southeastern United<sup>154</sup>  
1 States.

2                   We also have hazard areas in the East  
3 Tennessee region, and it's to a lesser extent, but  
4 these particular earthquakes do affect concrete dams

5 more. The concrete dams perform better during  
6 earthquake shaking than earthen dams.

7               We're under review of the seismic  
8 evaluation at Blue Ridge. We know we're going to  
9 have to do something there. We may also redo  
10 evaluations of other dams in the future.

11              What I want to end this segment with  
12 is to let you know that we will make sure that the  
13 dams perform as needed with the ground shaking that  
14 we expect.

15              Jerry briefly mentioned concrete  
16 growth. I think he described it to you, but I will  
17 do it again since you have eaten lunch and you may  
18 have forgotten about concrete growth.

19              Some folks may scratch their head and  
20 say, now, how does concrete grow or does it grow?

21              Well, it does, not always, but in  
22 certain situations. It's called alkali-aggregate  
23 reaction, and that occurs when the alkalis in the  
24 cement react with minerals in the concrete aggregate  
25 or the rock that you use in your cement. The slight  
1 increase in the volume of concrete causes disruptive<sup>155</sup>  
2 movements in concrete structures over a long period  
3 of time.

4              I sat in on a session yesterday and  
5 someone asked said, well, don't expansion joints take  
6 care of this?

7              And his answer was, well, normally  
8 concrete does not grow, especially massive concrete  
9 structures, they actually shrink a small amount. So  
10 concrete growth, where it occurs, is unexpected.

11              Currently we have documented evidence,  
12 which means we know concrete growth has occurred at  
13 Boone, which is a project up near Kingsport,  
14 Tennessee, Fontana, which Jerry discussed for several  
15 things this morning, near Hiwassee over there in  
16 Murphy, North Carolina, Chickamauga Dam, it's the

17 entire project there.

18 We have been asked, well, is this a  
19 TVA problem?

20 Well, it's a TVA problem, but it's not  
21 only our problem. It's not unique to TVA. There are  
22 at least 20 other dams in United States where the  
23 effects of concrete growth have been documented.  
24 There's over 100 of them worldwide. So it's not an  
25 isolated situation.

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1 Now, let me add this too at this  
2 point. We will -- the question comes, well, didn't  
3 you know about it?

4 Well, in 19 -- the late 1930's we were  
5 not aware of concrete growth. However, since then,  
6 in the last 50 or 60 years, we have made a lot of --  
7 we have learned a lot about concrete growth. So  
8 there are ways for new structures that we can prevent  
9 or extremely limit any concrete growth in the future.

10 One of those is being very  
11 prescriptive with your concrete; that is, with the  
12 cement that you use, do a lot of analysis on the  
13 aggregate to make sure you have compatible materials.  
14 We can even add mixtures to the concrete to keep this  
15 from occurring in the future, but we're dealing with  
16 these four projects that we have because we didn't  
17 have that knowledge back in the '30s.

18 So what are we doing about it?

19 Well, we're doing several things. For  
20 one, we're monitoring these projects, collecting  
21 data. We're using that data with mathematical  
22 modeling to be able to predict what's going to occur  
23 in the future. We use that data then to help us  
24 decide what's the appropriate fix and when to do it  
25 in the future. So we're actively managing and  
1 working with these projects on an ongoing basis.

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2 One of the techniques that we use is  
3 slot cutting. What happens when the concrete

4 continues to grow, it builds up stresses. Well, one  
5 of the ways to address these increased stresses is  
6 you provide an expansion joint, if you will, or a way  
7 to relieve itself, we have also used that, and don't  
8 laugh at that, but we cut a slot in the structure.

9               This particular one is on the approach  
10 wall at Chickamauga lock, and this one is about a  
11 4-inch cut. It's like Wayne Poppe described, he  
12 said, well, describe this like you have taken a thin  
13 slice of bread out of the loaf, it then enables, in  
14 this case, the concrete, we call it rebound, it gives  
15 the concrete room to grow.

16               And guess what's happened here?

17               This has been cut before. This is at  
18 least the second cut, and we will have to go it  
19 again.

20               I mentioned post tensioning before,  
21 that's another technique that we use to address the  
22 concrete growth effects. And in this case we put a  
23 bundle of steel tendons. We install them. We have  
24 to drill a hole, install them either into bedrock or  
25 to the base of the dam, something that's very  
1 competent. 158

2               You anchor those tendons and you pull  
3 pressure on them or tension, cap those off, and they  
4 will keep the structure from shearing, which means  
5 sliding at the bottom, or keep it from moving. It  
6 will also retard vertical growth of that particular  
7 block or structure.

8               I was trying to think a good thing to  
9 compare that with. You may not have noticed the --  
10 we have a suspension bridge, it's a foot bridge at  
11 Appalachia, which has two cables that support the  
12 structure and you have vertical cables in between,  
13 well, the cable actually helps anchor the top to the  
14 bottom, that's a real simplistic way of looking at  
15 this. Essentially what it serves as is a steel beam

16 in order to provide stability to the structure.

17 Anyway, we do monitoring, we do analysis, and we do  
18 remediation.

19 Now, let's go in and look at each one  
20 of the structures and see what's going on. Now  
21 you're -- you will see me talk about a three-inch  
22 permanent vertical expansion. So what? Fontana is  
23 480 feet lying, that's what Janet said this morning.  
24 We have got a 4-inch upstream movement. So it's not  
25 only moving upstream, it's -- I mean, vertically it's  
1 trying to move upstream also. Well, what's important<sup>159</sup>  
2 about that is not only this structure but others.

3 Jerry talked about the spillway gates.  
4 He talked about tolerances and clearances. We  
5 designed those things so that they will operate  
6 efficiently, but also, we don't want water flowing  
7 around them. So they are built with very close  
8 tolerances.

9 You will hear me talk about  
10 Chickamauga Dam and powerhouse where the pit -- where  
11 the turbine sits is going -- is becoming oval or egg  
12 shaped. Well, we designed the unit to fit in a  
13 circle, a very round pit, not an oval, and we  
14 designed that to minimize any water loss going around  
15 the edge of that runner so we have very tight  
16 tolerances.

17 So a small amount of growth or  
18 movement can really affect the performance of our  
19 equipment. So that's why it's important. Even  
20 though they may seem small, they are not.

21 Oftentimes I think that -- I talk  
22 about inches here when I talk about concrete growth,  
23 I think most of the time people would say, well, the  
24 engineering staff is worried about micrometers or  
25 very small distances, no, these are not, these are<sup>160</sup>  
1 inches and several inches. So just keep that in  
2 mind.

3                   So, anyway, back to Fontana. We have  
4   4-inch vertical, 3-inch -- a 4-inch vertical, 4-inch  
5   upstream movement. We have had -- because of that,  
6   you have had spillway gate misalignment and binding.  
7   I told you they are designed with small tolerances  
8   and they bind. If they get out of alignment, they  
9   bind. And Jerry said we have got to have them  
10  operating all the time. So we have got to realign  
11  them.

12                  We also have high stresses and  
13  excessive movements and significant structural  
14  cracking in the curve section. There is a small  
15  portion over here between the main part of the dam  
16  and as we move over towards the spillway there's a  
17  component that has suffered a lot of stresses in this  
18  particular area here.

19                  So what have we been doing at Fontana?

20                  Well, other than monitoring and doing  
21  the modeling, in the late 1980s the upper 60 to 80  
22  feet was dam post tension, and I believe that was  
23  actually the piece for the maximum credible  
24  earthquake. We cut a slot. Now, notice the slot is  
25  32 by 33 an inch in 1975, but, look, we had to recut  
1   it '84 and '99. We post tensioned the curved section<sup>161</sup>  
2   in the mid '70s and mid '90s, and we have cut  
3   spillway slots again, these are half inch, in '99.

4                  So what's slot cutting?

5                  This is a pretty dramatic view, I  
6   think. This is the work crew that's removing a piece  
7   of the slot that was cut in 1999. They actually cut  
8   this with a wire saw, but this is a large piece  
9   that's removed. Now, this goes through the  
10  structure.

11                  Somebody said, well, doesn't it leak?

12                  Well, no, it doesn't leak because we  
13  have to put a water barrier on the back side of the  
14  dam. Frequently we call it a blister coffer dam.

15 It's a small structure that keeps water from flowing  
16 through the structure.

17               Jerry's favorite project, Hiwassee, I  
18 think in more ways than one, between spillway gates,  
19 concrete growth, pump turbines and other things. You  
20 will notice here that we have the same type of  
21 effects. They are just a little less than they are  
22 at Fontana. You have still got an inch and a half  
23 permanent vertical expansion. It's trying to move  
24 back upstream. We have got spillway gate binding.  
25 We have got high longitudinal stresses and  
1 significant cracking. 162

2               In the powerhouse, as you will see at  
3 Chickamauga in a moment, they are causing  
4 misalignment problems and roundness problems. Jerry  
5 mentioned the gate failure, we believe that concrete  
6 growth was a contributor to the gate anchor supports.

7               Other than the vertical growth you  
8 will frequently see excessive cracking and spalling  
9 not only at Hiwassee, but I think even more so at  
10 Chickamauga. And, of course, when you have cracking  
11 and spalling, you're going to have more problems with  
12 the surface. This is -- this was associated with the  
13 surface of the structure. The stresses and all were  
14 all down inside this thing.

15               Let me point out one other thing  
16 that's probably important here. The more massive the  
17 structure is, the less effect concrete growth will  
18 have. You can see these spillway components, these  
19 are the structures that support the gates. Well,  
20 they are not very massive. They also are exposed to  
21 moisture, moisture and solar effects, the heat, can  
22 accelerate the effects of concrete growth also. So  
23 just remember about massiveness is also an issue, and  
24 it will be more so at Chickamauga lock.

25               So what have we done at Hiwassee?

1               Well, very similar to what we have 163

2 done at Fontana. We post tensioned the piers in  
3 2004, cut a slot here, cut a slot here, another slot  
4 here. This is the 24, 25th, that's an inch, and  
5 when you see it, I was up there when they were doing  
6 it, gosh, it looks bigger than an inch.

7 I said, "You mean we cut that all the  
8 way through the structure?"

9 "Yes, we did."

10 It's not all the way to the bottom,  
11 but it's a significant way down the structure. I  
12 guess, again, the slot cuts, recut, recut, recut.  
13 The structure and concrete growth doesn't subside, it  
14 continues. So we will be dealing with this issue.

15 Boone, well, we only saw evidence of  
16 concrete growth at Boone in 2000, that's only six  
17 years ago. To date no remedial measures, except for  
18 minor unit adjustments, but you saw what we've done  
19 at the other projects. One can expect that over  
20 time, depending on the rate of growth here, that we  
21 may be doing slot cutting, we may be doing post  
22 tensioning, for sure probably unit realignment,  
23 spillway gate realignment, those types of things.

24 Now, we come to Chickamauga, the lock,  
25 dam and powerhouse, we will talk about all of the  
1 components here. Yes, we have concrete growth issues <sup>164</sup>  
2 at all of them. We have had unit misalignment and  
3 ovaling of throat rings in the powerhouse. Well,  
4 that's where the turbine sits.

5 As a matter of fact, the last time we  
6 did that we were about to the point where the tips of  
7 the turbine runner were about to hit the side of the  
8 wall, and that's not an easy fix.

9 So what we have to do is you have to  
10 go in and grind out and remove material. Then we go  
11 back in with a steel overlay, put that back in, then  
12 you go in and take a milling machine and make it  
13 round. So it's not a two-day fix. It's a timely



14 thing, but you have got to do it.

15                   Spillway gate misalignment and  
16 binding, we have seen that before. I was talking to  
17 some of the gentlemen at lunch, the spillway gates at  
18 Chickamauga are vertical lift gates, and they were  
19 about to the point where, you know, they didn't move  
20 up and down -- up and down freely. So we have had to  
21 go in and realign the gates, and we have been able to  
22 do that.

23                   At the lock we have had significant  
24 block movements, cracking, and high longitudinal  
25 stresses in the lock. Well, you may or may not be  
1 aware that the lock and the dam is not a continuous<sup>165</sup>  
2 pour concrete. It's poured in what we call blocks.

3                   Well, in this case we have had block  
4 movements in the lock. We have had expansion joint  
5 problems on the spillway, and the reason we have  
6 that, the riverside -- not the riverside, the land  
7 side wall of the lock, the bridge pier sits on it.

8                   Well, guess what happens when it's  
9 grown about 3 to 4 inches over time?

10                   It's pushed the bridge pier up. In  
11 the mid 1980s we actually went in and removed the  
12 pier, shortened the pier, put it back in place.  
13 Well, 20 years later we're about -- we have got  
14 issues again here. The expansion joint has about run  
15 out of expansion. So we will have to do some  
16 modifications there in the future.

17                   Another issue, the lower gate hinge  
18 assembly on the minor gate downstream almost failed

19 in 1995. The concrete growth had pushed the pin up  
20 and it was out of alignment. The gate, it's a real  
21 simple mechanism, but it's connected to a very large  
22 component. The gates are very large there.

23 Fortunately, one of Mike's staff noticed an unusual  
24 sound, and upon inspection, we saw we had a problem

25 and we were able to fix it.

166

1 Over three-inch vertical expansion in  
2 lock walls since 1940, and this other one is a little  
3 bit more so, the lock's actually trying to move  
4 upstream and downstream. Total expansion is about 7  
5 to 8 inches.

6 The concrete is trying to move in the  
7 least constrained position. So this part of the  
8 structure is trying to move upstream, that part of  
9 the structure is trying to move in that direction.  
10 It's also trying to move vertical. Not only that,

11 I've talked about massive versus less massive  
12 structures, the lock is a relatively less massive  
13 structure than the spillway and the other components  
14 of the dam.

15 We have water conduits that go through  
16 the lock that enable us to fill the lock and to empty  
17 the lock. It has water running through it. The  
18 walls are just left substantial and the spillway, and  
19 rightfully so, they don't need to be under normal  
20 conditions.

21 So the other thing, this massive piece  
22 right here intersects the lock.

23 Well, guess what it's trying to do?

24 It's trying to move that way. Well,  
25 it has, and it's moved somewhere about an inch. So  
1 we have got a little bit of a displacement of the 167  
2 lock into the chamber. So we have got Chickamauga  
3 lock being a real sport and it's moving vertically or  
4 it's moving horizontally and longitudinally.

5 So what are you guys doing about  
6 Chickamauga lock?

7 Well, lock and structure, okay, the  
8 interface of the powerhouse and the spillway, we cut  
9 a half-inch slot to relief the stresses there in  
10 1997. We post tensioned 15, 16, 17 and 18 in the mid

11 '90s, post tensioned the spillway bays.

12 By the way, we're going to have to  
13 recut the slot this summer because -- as a matter of  
14 fact, I was down there when they were cutting that  
15 slot. During the day the stresses overcame the saw  
16 and they actually had it jammed. I think they had to  
17 wait until the next morning to be able free it.

18 Anyway, we have also realigned the  
19 spillway gates. We post tensioned the lock walls.  
20 Both of them have been post tensioned extensively.

21 How was the slot cut that I showed  
22 earlier?

23 Four slots have been cut in this one,  
24 and to me, that's what is significant. That thing is  
25 4 inches wide, and it does rebound. We will have to  
1 recut it probably in a couple of years. 168

2 So what else are we doing?

3 Well, in partnership with Mike and his  
4 staff from the Corps, they continue to get advanced  
5 maintenance funds in order to help address these  
6 conditions at Chickamauga lock.

7 A summary of concrete growth issues,  
8 well, we expect it to continue indefinitely at TVA.  
9 Remedial measures will be used, such as post  
10 tensioning and slot cutting, to manage the effects.

11 Again, like we're doing with the  
12 seismic, we will continue to monitor, analyze,  
13 modify, repair to stay on top of these projects. We  
14 feel comfortable that we can manage these projects  
15 well into the future, except the Chickamauga lock.

16 So how are we doing on that and what  
17 are we doing on that?

18 Well, we're looking in partnership  
19 with the Corps on a replacement lock at Chickamauga.  
20 In February of 2000 -- just to give you an update.  
21 In February 2003 Congress authorized the Corps to  
22 build a new 110 by 600 foot lock.

23                   Construction began in July of 2004  
24   with the relocation of some utilities and protective  
25   mussels that were in this area right here, so they                   169  
1   actually have done that, and we began road  
2   relocations.

3                   In FY '06, which is this year, we will  
4   complete the road and bridge relocations, acquire  
5   real estate downstream that will be needed as part of  
6   the construction staging area and continue the lock  
7   design.

8                   Probably more importantly, I think,  
9   Mike, we will be doing -- the Corps would be issuing  
10   a contract or an RVP for a contract to begin the  
11   coffer dam, which would enable us to build a new lock  
12   in the dry.

13                  Let me just briefly go over this. The  
14   existing lock is located in this position. Part of  
15   the lock is upstream of the dam and part of it is  
16   downstream of the dam.

17                  The new lock will be much larger. As  
18   Janet pointed out, it will be eight to nine times  
19   more efficient; that is, you can get that many more  
20   barges in the chamber at a time. It will be a 110 by  
21   600, the same size lock that's downstream at all of  
22   our projects. It will be built to the riverside of  
23   the existing lock and it will all be downstream of  
24   the existing dam.

25                  And Mike's staff is -- we're working                   170  
1   very closely with them on that. They are securing  
2   the funding for that. We're working with them in  
3   providing technical assistance. We're working to  
4   acquire the property downstream. We also did  
5   hydraulic physical models to assist in the proper  
6   design, not only of the structure, but also of the  
7   approach walls downstream.

8                   So that project hopefully will be  
9   underway. We will all be glad when we get the coffer

10 dam under -- we get the award for that awarded and  
11 begin construction on that.

12 With that, I'm through.

13 CHAIRMAN BRUCE SHUPP: Questions?

14 Comments?

15 Mike.

16 MR. MIKE BUTLER: This is more  
17 personal interest than, I guess, anything else. When  
18 concrete growth occurs, does it weaken the materials,  
19 the properties?

20 MR. GARY BROCK: I took that slide  
21 out. No.

22 MR. MIKE BUTLER: Okay. Then the  
23 second question would be --

24 DR. KATE JACKSON: Apparently it was a  
25 short slide you took out.

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1 MR. GARY BROCK: Exactly. What it  
2 shows is the strength of the concrete is not  
3 compromised. The problem it causes is in the  
4 cracking and in the misalignment of the equipment.  
5 Obviously where we have the cracking and all of that  
6 is a problem, but the concrete strength is still  
7 okay.

8 MR. MIKE BUTLER: Where you have the  
9 new lock structures joining up to existing structures  
10 on Chickamauga, how are you going to take care of it  
11 if you have concrete growth with the old ones as they  
12 meet up with the new ones?

13 MR. GARY BROCK: They are very well  
14 aware of that, and there will be a special design. I  
15 don't know exactly what that will be, but, yes, that  
16 is under consideration, not only concrete growth  
17 here, but I might add we have included seismic design  
18 criteria in the new lock. Yes, that will be taken  
19 care of and addressed. Good question.

20 MR. MIKE BUTLER: I read during lunch  
21 when I was checking e-mail that Knoxville had a 3.2

22 earthquake at 8:15 this morning.

23 MR. GARY BROCK: Oh, really?

24 MR. MIKE BUTLER: That's what I read  
25 on the news.

1 MR. GARY BROCK: Jeff, you need to 172  
2 update your chart, buddy. You need to add one more  
3 in the East Tennessee seismic zone.

4 CHAIRMAN BRUCE SHUPP: Any other  
5 questions?

6 MR. AUSTIN CARROLL: I mean, all of  
7 this sounds good, but aren't you -- isn't TVA looking  
8 at itself and they are sort of doing kind of a  
9 self-audit on these structures and saying, you know,  
10 we think this is incorrect and we need to fix this?

11 Do you have outside people coming in  
12 that may look at things a little bit -- ever have  
13 them come in and look at it that may look at it a  
14 little differently than -- you know, sometimes, you  
15 know, when you're in the middle of the forest it's  
16 hard to, you know, figure out what trees are trees.

17 MR. GARY BROCK: Good question. Well,  
18 the short answer is, yes, but I will elaborate just a  
19 little bit.

20 Hydro Board of Consultants, as Jerry  
21 mentioned earlier, they have been actively involved  
22 in every one of these projects. Every one of these  
23 projects are discussed, I think, at every one of  
24 their meetings. So they review what we propose and  
25 make recommendations on what we're doing, are we 173  
1 deficient, we rely on them. We also talk to other  
2 agencies. Mike, his problems are at Center Hill, I  
3 believe, on concrete growth.

4 MR. AUSTIN CARROLL: But, I mean, do  
5 they actually come and look at the infrastructure  
6 themselves?

7 MR. GARY BROCK: They went to Fontana  
8 last week. Yeah, they actually not only meet in here

9 in a room, they actually go to the site and do visual  
10 inspections, too.

11 The main thing here is this will be  
12 ongoing. It is expensive, but it's something we feel  
13 like we can manage. You can't control it, but you  
14 can manage it.

15 MR. PHIL COMER: I would like to  
16 comment that Karl Dudley and I helped them at Fontana  
17 one cold November day a few years ago and gave them  
18 our expert opinion.

19 MR. AUSTIN CARROLL: I will sleep  
20 better now.

21 CHAIRMAN BRUCE SHUPP: Thank you very  
22 much.

23 MR. TOM LITTLEPAGE: I don't want to  
24 ask a questions, but I will say I read a book  
25 recently, I think the name of it was, "The Day The  
1 Mississippi Ran Backwards," it was an account of that  
2 New Madrid earthquake, and it is a very interesting  
3 read for anybody that wants more information on how  
4 catastrophic that thing was.

5 MR. GARY BROCK: You can see those  
  
6 gentlemen that were on the boat in 1812 and they had  
7 actually tied up to an island that night and they  
8 were awakened by the rumbling and growling of the  
9 ground. They were scared and they actually got in  
10 the boat and went out in the river. It was  
11 significant.

12 One more thing and I will shut up.  
13 That's the thing, even though that occurred in 1811,  
14 maybe these things only occur every 400 or 500 years,  
15 they have occurred and they are going to occur again.

16 MR. PHIL COMER: That's right. James  
17 Audubon went through there at the same time and left  
18 a written description of it in 1811.

19 CHAIRMAN BRUCE SHUPP: Thank you,

20 Gary, appreciate it. Good job.

21 The next speaker is Wayne Poppe,  
22 project coordinator. He's going to talk about  
23 emergency preparedness.

24 MR. WAYNE POPPE: Thank you, Bruce.  
25 After that first presentation, I know everyone just  
1 ate, while I am getting ready, why don't you stand up<sup>175</sup>  
2 and stretch your legs and then you can sit back down,  
3 get a little blood in your legs. Stand as long as  
4 you like and we'll get started in a leisurely,  
5 informal sort of way.

6 So we have been talking about  
7 emergency preparedness all day, we just didn't call  
8 it emergency preparedness. Everything we have been  
9 talking about is a component of emergency  
10 preparedness.

11 If you go back to Steve's  
12 presentation, the first presentation this morning,  
13 that blue line that he kept talking to, his flood  
14 control line, when Steve violates that flood control  
15 line he compromises our flood risk, which is --  
16 that's a component of emergency preparedness. We  
17 have that line there for a reason, it helps us manage  
18 that flood risk.

19 Jerry talked about -- well, even  
20 before Jerry, Janet talked about all the different  
21 structures we have and where they are and how big  
22 they are and how many there are and what's below them  
23 and what's around them. The first part of emergency  
24 preparedness is knowing what stuff you have, what are  
25 the things that you have to take care of and where<sup>176</sup>  
1 are they located and when were they built and what  
2 was the technology that was used, that's all a  
3 component of emergency preparedness.

4 Jerry came and talked about  
5 preventative maintenance and corrective maintenance.  
6 If you don't fix what's broken or if you don't take



7 care of things that break, certainly you compromise  
8 your ability to respond to an emergency.

9 Gary talked about some of the big  
10 projects, concrete growth and seismic sorts of  
11 evaluations, again, that fits -- those are kind of  
12 big corrective maintenance sorts of things, but they  
13 are massive programs and they are all part of  
14 emergency preparedness.

15 So in spite of all of that and in  
16 spite of all the preparation, things happen. Mother  
17 Nature has strong forces we have to deal with.  
18 Terrorists have strong forces we have to deal with.  
19 Aging infrastructures have strong things inherent in  
20 them that we have to deal with.

21 The upper left-hand corner is -- I  
22 believe that's Chattanooga or Chickamauga in May 2003  
23 a week ago. So three years ago if we would have had  
24 this meeting, I'm pretty sure Bill Tittle wouldn't  
25 have come because I think he would have been busy in  
1 Chattanooga trying to decide how far the water was<sup>177</sup>  
2 going to get up on the carousel in Coolidge Park  
3 because that's what we were dealing with,  
4 225,000 cubic feet per second going through  
5 Chickamauga. Today it's about 21,000 to put it in  
6 perspective, normal, nice spring day.

7 That could have been -- Phil, that  
8 could have been Douglas just as well. It could have  
9 been August or September of 2004 and Francis just  
10 came through, Douglas was filled up, the whole French  
11 Broad was full of water and we had another 12 inches  
12 of rain predicted, something you have got to deal  
13 with. You're dealing with the extremes. Everything  
14 you deal with in emergency preparedness is dealing  
15 with the extremes.

16 The lower left-hand corner, I don't  
17 know if you know what that is, but that's Watts Bar  
18 hydro control room or control building. In 2002, the

19 fall of 2002, we got a call about 8:30 in the morning  
20 saying that the control room was full of smoke, what  
21 do we do? It happens. That happened during the day  
22 during office hours, that's an important thing to  
23 know.

24 The one on the far right, everybody  
25 knows what that is, another tragic event. It 178  
1 happened on a morning about 9:00 in the morning. I  
2 remember very well sitting in my office and  
3 somebody -- and I was talking to then the manager of  
4 engineering, who has since retired, about something.  
5 A plane slammed into the World Trade Center. Ten  
6 minutes later somebody comes running in and said  
7 another plane slammed into the World Trade Center.  
8 That was the end of our conversation. We ran to the  
9 emergency room.

10 You're never dealing with the norms in  
11 this world, but if you have the things done that  
12 Jerry and Gary and Janet and others talked about this  
13 morning, you can mitigate part of your response  
14 needs.

15 Let's go to the next slide.

16 So I don't know who's been in the  
17 military, but emergency preparedness is just like the  
18 military. You prepare your plans. You prepare your  
19 facilities. You practice your procedures. You test  
20 your procedures. Then you get up the next morning

21 and you do it again and then you get up the next  
22 morning and you do it again.

23 And why does the military do that?

24 It's serious business. They are  
25 dealing with unknowns. They are dealing with 179  
1 people's lives. They are dealing with property.  
2 It's serious business, just like this is serious  
3 business here.

4 So let's go to the next thing.

5                   So I just want to give you a bit of an  
6 overview of some of our procedures, some of the  
7 things that we do to practice, some of our testing,  
8 some of our training, some of our responding. Bill  
9 Tittle is going to talk about local EMAs and how they  
10 manage things in coordination with us. We also have  
11 a state representative here. Mike Ensich is here from  
12 the Corps. They are going to talk about that. So I  
13 am not going to get into any of those specifics.  
14 You're going to hear more about specific emergency  
15 management agency responsibilities and coordination  
16 with TVA in their talks. I'm not going to talk about  
17 it.

18                   What I do want to talk a little bit  
19 about is things on the slide here. As you might  
20 expect, everything has an hierarchical sort of  
21 structure. There is a TVA emergency response plan.  
22 It includes responses for just about everything that  
23 you could think of, including preparations for bird  
24 flu pandemics to nuclear issues to a variety of  
25 things. I am going to stay away from those. I am  
1 going to focus on the dam infrastructure that we have<sup>180</sup>  
2 been talking about today, but we do have those in  
3 place.

4                   So within our RSO&E and then within  
5 river operations, we have four basic components. I  
6 would say four basic components of a plan. We have  
7 the emergency action plans that are put in place  
8 primarily through dam safety and engineering.

9                   Jennifer Dickerson and -- is Chris  
10 here? Jennifer Dickerson is sitting back there. She  
11 is primarily responsible, along with Chris Hughes,  
12 for putting those in place.

13                   Within river scheduling we have a  
14 notification directory. In other words, when we get  
15 out of bounds somebody in river scheduling, that's  
16 Steve's group, is going to start talking to the local

17 EMAs about we have got these flood issues or we're  
18 expecting these flows. So we have, you know, some  
19 communication things going there.

20 We have a navigation or a waterway  
21 management plan. When we get into a situation,  
22 certain places in the river, and it's not all  
23 locations but many locations in the river, when flows  
24 get so high it becomes dangerous for not just  
25 recreational boating but commercial boating.

181  
1 In the case of the 2003 flood, I think

2 were western out of service at Chickamauga for  
3 approximately two weeks, Gary?

4 MR. GARY BROCK: Yes.

5 MR. TOM VORHOLT: Two weeks.

6 MR. WAYNE POPPE: Tom, you would  
7 probably know even exactly. So even after Bill was  
8 able to take a breath and he knew about the  
9 infrastructure in Chattanooga, Tom's industry was  
10 still dealing with high flows. So we work in  
11 coordination with the Coast Guard and Corps of  
12 Engineers on our waterway management plans.

13 Then at each of our hydro sites or our  
14 dam sites, we have site specific plans, site specific  
15 emergency switching plans. They have to be specific  
16 because each one of those things is different. There  
17 are common threats, but there are different responses  
18 depending upon the facility you're at.

19 Next slide.

20 To give you an idea of some of the  
21 things we deal with on our site specific plans,  
22 certainly we -- I showed you a picture, we have fire  
23 events, we have had them. It's an old infrastructure  
24 and we may have others. You need to know how to  
25 respond. That was a very serious fire that we had at  
182  
1 Watts Bar. We were very fortunate with the outcome.

2 Certainly we have medical emergencies.

3 We had a medical emergency in the East Plaza today.  
4 I don't know if you noticed when -- I can't remember  
5 who was speaking, Janet, I think, was speaking, here  
6 comes the fire trucks, and what it was, a gentleman  
7 in the East Tower had a seizure, I believe.

8 And we have those happen at the  
9 plants. You have got to know how to respond because  
10 they are not in the middle of a city.

11 Certainly we have hazard material and  
12 emergency releases. In all of the navigation up and  
13 down the system, there is hazardous materials that is  
14 transported throughout the system that goes through  
15 our locks. We need to know how to respond to that if  
16 we have a spill off of one of those.

17 Natural disasters, I showed you a  
18 couple of pictures of natural disasters, certainly  
19 the flooding is a natural disaster to deal with.

20 Bomb threats, I believe I had just  
21 gotten to bed during Ivan at about midnight and at  
22 2:00 a.m., I think it was Ivan, my phone rang, I'm  
23 sorry, it was the May 2003 flood, I had just gotten  
24 to bed, still about midnight, 2:00 a.m. my phone rang  
25 and we had a bomb threat in this building where our  
1 river scheduling center is. We had to evacuate the<sup>183</sup>  
2 building. It happens.

3 Civil disobedience, that's usually the  
4 TVA folks. I'm kidding. There are very civil  
5 disobedience things that you do have to deal with.  
6 Criminal activity and illegal entry, not uncommon  
7 these days.

8 Suspicious packages, what would you do  
9 if you found a suitcase sitting by the transformer  
10 yard at a remote dam? How do you respond? It  
11 happened to us last year at one of our facilities.

12 Certainly evacuation shelter and cyber  
13 threat is a major issue anymore. We have -- because

14 our systems are automated to the dams, like Janet  
15 pointed out or someone pointed out, we can control  
16 the little valve that's on one of those little dams  
17 over there in West Tennessee from upstairs. Cyber  
18 threats are real and we're dealing with those.

19 Certainly dam safety emergencies,  
20 flooding events, I think everybody in here is  
21 familiar with those. Gary talked earthquake events.  
22 Navigation events.

23 Loss of something called our hydro  
24 dispatch control cell, that is the group of -- a  
25 small group of people that works down in the bowels  
1 of the basement in Chattanooga that actually 184  
2 dispatches each of the hydro plants. They can lose  
3 their communications and we have to deal with that.

4 Then emergency switching. We had a  
5 storm recently that took out some lines over in the  
6 Great Falls area and we had to do some emergency  
7 switching about 11:00 on a Friday night. It never  
8 happens during the day, and that's an important  
9 point. You have got a one-in-four chance of it  
10 happening during normal work hours. If you just look  
11 at the 40-hour work week there, it's about a  
12 one-in-four chance that an emergency is going to  
13 happen when you're in the office.

14 So it's one thing to prepare for when  
15 everybody is here, it's something else to prepare  
16 when no one is here, and that's 75 percent of the  
17 time, or very few people are here, I should say,  
18 because we do have 24/7 scheduling a lot of places.

19 My next slide, please.

20 So we do have several facilities that  
21 deal with our emergencies, and there are redundancies  
22 built into those facilities. We do have an agency  
23 coordination center in Chattanooga. If we have an  
24 agency event, more than one organization that needs  
25 to be involved, there is a place to go. A specified

1 place to go is a dedicated place to go. No one else  
2 uses it. It's not like you've got to clear the books  
3 out of the way or anything else out of the way.  
4 Everybody knows how to get there. It's controlled  
5 access. That's where you go.

6 We have -- and you're going to see  
7 this afternoon our Knoxville Emergency Operations  
8 Center, that's actually managed by the TVA police.  
9 We use it as a backup center for river operations,  
10 river system operations and environment. We have a  
11 space down there. Chris and Jennifer will describe  
12 how that works and everything that's in that facility  
13 today.

14 Our primary center when we're dealing  
15 with a dam issue is in Chattanooga. They will go  
16 through that. I think Jerry showed a picture of that  
17 center. Many of us get to call that home for hours  
18 on end, depending on the day and the situation we're  
19 in. Again, it's a dedicated center with redundant  
20 facilities as a backup.

21 And certainly our river scheduling  
22 center upstairs on the tenth floor, I think many of  
23 you have been up there and seen that, but what many  
24 of you may not know is there is a backup center that  
25 we can go to in the event of an emergency. If this  
1 building, for instance, has a bomb threat, or if this  
2 building has to be evacuated for another reason, it's  
3 there.

4 There is a command post actually, and  
5 it's a mobile command post that we keep up to speed  
  
6 in Muscle Shoals. So that's -- we have got several  
7 facilities. I can't emphasize enough the value of  
8 building redundancy into your facilities.

9 You know, by luck if you only had one  
10 place to go, what would be the place that was hit by  
11 something? The one place that you had an emergency

12 center. That's why it's so important to have those  
13 additional facilities.

14 Go ahead.

15 In addition to facilities, it's  
16 important that you have got a number of people and  
17 lots of backup equipment that can respond to an  
18 emergency. We have dedicated staff that are  
19 available for emergencies, strictly dedicated staff,  
20 but more importantly, we have staff that are trained  
21 up to handle a variety of emergencies.

22 We have something we call activation  
23 teams that are in place that rotate out monthly.  
24 When those folks come on board, they get trained  
25 every month. You know, it's not like you go on the  
1 activation team, and, gee, I'm part of this team. 187  
2 Jennifer puts them through a series of training each  
3 and every month. When they come on, they respond and  
4 they're ready to go.

5 Those teams, I might add, basically  
6 get the center ready. As an activation center, they  
7 make sure all the equipment is up and running, make  
8 sure this piece of communication works, make sure  
9 these computers work. Are the files where they are  
10 supposed to be? Are they loaded up with the maps  
11 they are supposed to have? Everything gets checked  
12 on a regular basis.

13 We keep redundant types of  
14 communications equipment. We don't rely on just cell  
15 phones. Although, you will see that any of us that  
16 are part of the emergency response group always have  
17 this on and always have it with us. It rings  
18 occasionally. It's not the only thing we rely on.  
19 We have radio systems, those will be described to  
20 you, not just one radio system but two or three radio  
21 systems that we can use. We have satellite phones  
22 available to us that we can use.

23 In today's communication savvy world,



24 you know, too many people, I think, rely on one form  
25 of communication. It's important that you build up  
1 your redundant communication system. 188

2                   Within the REOC virtually all of the  
3 information that you have been shown today is  
4 available by the click of a mouse or in hard copy in  
5 the REOC. You will see when you go downstairs  
6 several screens, I can -- if I want -- if I am in  
7 charge of an emergency and I want a drawing of the  
8 sluice at Norris, in a matter of a few seconds that  
9 can be brought up on a screen. It's there and it's  
10 ready to go. I don't have to guess, how is that  
11 made? Is there a special butterfly valve in that?  
12 What's in that thing? It's there and it's ready for  
13 me.

14                   We do provide -- we do develop and  
15 provide plans and directories for -- I think we have  
16 72 plans and directories that relate to 40 -- our 49  
17 structures. Those would be the plans for the  
18 counties that would be directly affected by a dam  
19 issue, whether it be lots of water or a failure or a  
20 partial failure. We have those in place. We  
21 distribute those, I believe it's 72, Chris will  
22 correct me or Jennifer will correct me if I am wrong,  
23 because I haven't kept up with my notes here.

24                   We develop emergency action plans  
25 also, not in a vacuum, but I believe it was Austin 189  
1 that asked about cascading effects, if something --  
2 are there other dams and do they do this type of  
3 planning or do they know about their infrastructure?

4                   Certainly they do. And, in fact, we  
5 develop plans in conjunction with those other  
6 organizations that have facilities in our region,  
7 Nantahala Power, Tapoca Power, Progress Energy, and a  
8 few other privates also or other agencies like the  
9 Soil Conservation -- well, it used to be the Soil  
10 Conservation Service, I can't remember the acronym

11 now, but the large ag dams, we know something about  
12 those, too.

13 Next slide.

14 There we go. So you're never on your  
15 heels in this business, but we do have three basic  
16 status types that we sit in. You have the probable  
17 event, the possible event, and it's happened.

18 The probable event you go on advisory  
19 status. An example of that would be flows are normal  
20 but you have got a lot of rain forecast tomorrow or  
21 it's cold and there's an ice storm threat.

22 Now, you know, how could that impact a  
23 dam?

24 Well, you have got switching issues.  
25 You have got emergency personnel. You have got to  
1 get people to the dams to operate the dams sometimes,  
2 a variety of things. It gets into our dam safety and  
3 dam preparedness.

4 So you go on advisory status. You  
5 don't do anything else, but you let people know  
6 there's something out there that is probable, not  
7 highly possibly yet, but it's probable. Then you go  
8 into an alert status.

9 The reservoir is full and it's going  
10 to rain some more, more than likely. That means that

11 Jennifer and Chris and their activation teams go to  
12 the centers and they fire up the computers. They  
13 bring up the technical information, maps, whatever it  
14 is we need to be ready to go in the event that it  
15 does come to fruition.

16 Everybody that is on-call knows this  
17 is going on. You get a special call on your phone  
18 that you have to respond to. You're on alert. Don't  
19 plan on going to dinner with your family, it ain't  
20 happening. You be ready to go, is what that tells  
21 you. Then certainly activation.

22                   The towers, 9/11, that was an  
23 activation. Nobody called for it. We didn't wait  
24 for Janet or Kate to say, do you think we ought to,  
25 you know, go on activation status, we ran to the                   191  
1 center.

2                   The Watts Bar hydro fire, we didn't  
3 wait for anybody to call and say, do you think we  
4 ought to activate, we went to the center. I will  
5 talk about that center structure in just a little  
6 bit.

7                   We have something called an incident  
8 manager, and that incident manager doesn't have to  
9 wait for somebody to tell him to activate. They have  
10 not only the responsibility but the authority to  
11 activate, and that's happened more than once.

12                  So here's kind of a structure.  
13 Remember, part of your planning is having your  
14 facilities ready or part of your preparation is  
15 having your facilities ready. It's having your tools  
16 ready. It's having your people ready and it's having  
17 a hierarchy put in place.

18                  The key person in our emergency  
19 response, certainly everyone is important, but the  
20 key person, the one that keeps everything going is  
21 what we call the REOC incident manager, that's our  
22 River System Operations Emergency Management Center,  
23 the incident manager, that's the person that is the  
24 glue, the grease, the one that thinks ahead, the one  
25 that just can call up the troops, the one that says,                   192  
1 we need to go do this, we need to go do this, doesn't  
2 do it himself, doesn't have to be technically  
3 responsible for it because that person has technical  
4 managers at their disposal. They have got teams at  
5 their disposal. They have got dam the safety officer  
6 and the dam safety manager at their disposal.

7                  They are the ones that make sure that  
8 an emergency response plan is activated, put in

9 place, that all of the calls are made, that the Bill  
10 Tittles of the world are notified or whatever local  
11 EMA it is or whatever state EMA it is, they make sure  
12 all of that happens. They are the ones that call  
13 order in the court when it's getting messy. They  
14 take care of that. They also have the entire  
15 activation team at their disposal. So it's a good  
16 process.

17 We practice this over and over and  
18 over again making sure that incident manager, more  
19 than anyone, knows his or her role.

20 Okay. Next slide.

21 We are also part of the National  
22 Incident Management System. That was adapted or put  
23 into place after 9/11. Part of that is the incident  
24 command system. That's been around for 20, 30, 40  
25 years, a long time, but the idea here is for there to  
1 be a common language spoken when there is a big <sup>193</sup>  
2 emergency with many organizations involved.

3 We have adopted that language. Those  
4 of you that are in the emergency preparedness  
5 business knows what that is, but it's a good thing  
6 from the standpoint where you have a fire chief from  
7 here and a police chief from here and, you know, some  
8 emergency folks from here and they all have different  
9 languages, yet, if they are part of the NIMS and the  
10 ICS, they are all speaking the same thing and you can  
11 go through hierarchical commands. We are part of  
12 that.

13 Okay. Next.

14 Let's talk about the training a little

15 bit. I talked an awful lot about the preparation in  
16 terms of plans and the buildings and the facilities  
17 and sort of the urgency, and I've been talking fast.  
18 Part of the reason I'm talking fast is when we're in  
19 the middle of an emergency, everything is happening

20 like this. You don't have until tomorrow. It's over  
21 tomorrow. A lot of times it's over in a couple of  
22 hours. You're now. You have to have everything done  
23 before it happens to know what you're going to do.

24 Let's talk about the training. This  
25 is part of the seriousness I talked about. We have  
1 had 90 plus classes in the last five years. We have<sup>194</sup>  
2 trained more than a thousand people in our emergency  
3 action plans and how we respond.

4 Someone asked or someone talked  
5 earlier about making sure we have the resources  
6 available that can respond and how do you do all of  
7 this, part of it is train, train, train, train, and  
8 it's not just a small group of people.

9 We have other training that's  
10 required, particularly at the plants. You can  
11 imagine why we have required annual fire training for  
12 our hydro folks. We have good reason for that. It  
13 happens.

14 We have incident command coordinator  
15 courses that are out there. We also do a crisis team  
16 management course, and those are at our plants also,  
17 because out there you maybe have anywhere from 3 to  
18 30 people or thereabouts, depending on the plant,  
19 that have to understand all of these emergencies well  
20 and have to be able to lead an emergency until  
21 support can get in the site.

22 I should say too that we don't just  
23 train our own folks, we go out and work with the  
24 local EMAs and conduct local EMA training also, I  
25 believe.

1 Is that a true statement, Jennifer?<sup>195</sup>

2 MS. JENNIFER DICKERSON: Yes.

3 MR. WAYNE POPPE: Okay. Other things.

4 I mentioned my cell phone, and, yeah, it's on. Even  
5 though I am not on-call this week, my name is  
6 probably on there. Yeah, there it is. I see it.

7 I didn't show you this whole  
8 spreadsheet, but this is a spreadsheet that comes out  
9 each and every week. Each and every week you have to  
10 let -- if you're part of the emergency response, you  
11 have to fill this out by Friday at noon or my  
12 secretary or one of the others comes and says, why  
13 don't you have this filled out, I need to know where  
14 you're going to be, because starting Monday we change  
15 shifts of who's on-call.

16 So even if you're not the primary  
17 person on-call that week, you are part of this group  
18 of people. And this is just a small part of the  
19 spreadsheet, I might add. And I don't have the phone  
20 numbers on there. I didn't think you wanted Kate's  
21 or Janet's home phone number, which is why the phone  
22 numbers aren't on there, but they are on there.

23 That goes with you. In my case, I  
24 have a copy in my briefcase. I have got a copy in my  
25 car. I have got a copy in my office. Each and every  
1 week that happens. 196

2 Also, you will see many of us that  
3 have these extra tags around our necks, these -- I  
4 have got all of our emergency calls and that stays  
5 with us. Anybody that's part of this response has  
6 these, and I think most of them wear them. Something  
7 could happen before I am done talking that we need to  
8 leave and run to. You can't wait and go look, well,  
9 where did I put those numbers and who do I call. I  
10 can't remember. You don't have time for that. Like  
11 I said, it's over usually in a couple of hours or at  
12 least a day. Just an example of what we do to keep  
13 up the speed and one of the little, simple tools we  
14 use.

15 Next slide, please.

16 We do an awful lot of exercises. Like  
17 I said, it's practice, practice, practice, and you do  
18 it over and over and over again. We have agency

19 emergency exercises. We don't have those as  
20 frequently as we do our individual river operations  
21 and river system operations environment exercises.  
22 We do also functional exercises, and we do those in  
23 cooperation with a lot of folks, with FERC.

24               Again, back to the cascading effects,  
25 Austin, I think it was last year that we simulated a  
1 partial failure at Fontana, which would go through <sup>197</sup>  
2 the Alcoa projects before it hit one of our projects.  
3 We had some of our folks over at Tapoco's emergency  
4 center working with us on that so that we could  
5 communicate with one another. How did the  
6 communications work? Did they not work? What did  
7 they know? What didn't we know? Did we pass along  
8 the right information? That's as an example of one  
9 so that you can deal with those potential cascading  
10 events.

11               We do training in cooperation with the  
12 Corps, as you might expect, and local EMAs also, and  
13 that's primarily Chris and Jennifer's job in terms of  
14 dealing with that, and they stay active on that.

15               We have monthly REOC activation team  
16 drills, I think I've mentioned that already. The  
17 activation teams are typically made up of a leader  
18 and several less tenured folks. The idea behind that  
19 is those with less tenure learn as they come along  
20 about our emergency response. They learn where  
21 everything is. They learn where all the tools are.  
22 They watch emergency responses in place so that after  
23 some time they can be the incident manager or they  
24 can be the technical lead. They are being trained  
25 under fire, if you want to call it that. It's a very  
1 effective way to get many resources available up and <sup>198</sup>  
2 trained.

3               We do special drills, like  
4 communication drills. I think I mentioned that  
5 the -- in the case of an emergency that you would get

6 a phone call. Actually, it's a computer that calls  
7 you. There will be a message on it, something called  
8 Dialogic, I think, is the software that we use.  
9 Jennifer will, without telling us, all of a sudden  
10 our phones will all ring within 30 seconds to see if  
11 that is working in the event that we had an emergency  
12 but she will say, "This is only a test," but she will  
13 see who responds, and then we get a grade, of course.  
14 So it's important that you respond. That's  
15 throughout RSOE. It doesn't matter who you are, you  
16 are expected to respond.

17 We do technological drills or  
18 technology drills. And again, it's can I call -- if  
19 I am sitting down here in the KEOC, can I call my  
20 maps up from Chattanooga electronically? Is the  
21 technology working like it's supposed to? So you  
22 test not only your people, you test your equipment

23 that you rely so heavily on. It's very common.

24 Then, of course, we have the staff  
25 session drills and the table-top exercises. I  
1 mentioned the one with Tapoco. For quite some time <sup>199</sup>  
2 Janet and her direct reports around her table, we had  
3 Chris and Jennifer come in, I think, monthly to our  
4 meetings, and we simulated an exercise. In this case  
5 it was Blue Ridge Reservoir and playing the parts of  
6 the technical -- the various technical leaders and  
7 the incident manager.

8 The intent was you go through a  
9 section of it and what would you do, and then it's a  
10 discussion of, did you lose the dam or were you  
11 successful? What failed? What didn't you do? What  
12 should you have done.

13 So, in essence, everybody sitting  
14 around that table became trained at one time on the  
15 things that were done right or things that were done  
16 wrong. You incorporate those in the lessons learned



17 and you do it again.

18 Okay. Next slide.

19 So that's all really emergency  
20 preparedness is. It's prepare yourself, prepare your  
21 facilities, practice it, test it, do it again and  
22 again.

23 I specifically didn't get into the  
24 local EMA responses and how we work with them or the  
25 states or the Corps because that's what the gentlemen  
1 are going to talk about after the break, I believe. 200  
2 Jennifer and Chris this afternoon, I hope you will  
3 take advantage of the tour, will show you the  
4 technologies and how things are brought up and they  
5 will talk a little more specifically and show you  
6 maps and which counties are recovered and why and  
7 that sort of thing.

8 I think with that, I will go to  
9 questions.

10 CHAIRMAN BRUCE SHUPP: Tom.

11 MR. TOM LITTLEPAGE: Yeah. It seems  
12 to me, not being a professional emergency manager,  
13 that if you look at things like 9/11 or Katrina,  
14 that most of the failures have resulted in  
15 interagency coordination or communications. You  
16 know, I think a lot of the agencies thought that they  
17 had a good handle on how to respond and it was that  
18 integration of activity that created the events that  
19 overwhelmed everybody.

20 What are some of the things that you  
21 have learned from those related to that issue?

22 MR. WAYNE POPPE: Specifically to  
23 Katrina?

24 MR. TOM LITTLEPAGE: 9/11, I guess,  
25 we thought it was equipment kind of stuff, we didn't  
1 have the right equipment. Then Katrina came along 201  
2 and kind of --

3 MR. WAYNE POPPE: I think with 9/11 or

4 with any of the others, one of the major issues  
5 becomes, are you talking the same language, which the  
6 effort with NIMS is to start talking that same  
7 language.

8                   There are some other lessons learned  
9 that have been put out there by some of the companies  
10 and agencies that were affected by Katrina more so  
11 than us, but certainly cell phones was a major issue  
12 and their inability in many cases.

13                   I don't know, Mike, do you have any  
14 specific lessons learned that the Corps has?

15                   MR. MIKE ENSCH: Prepositioning. Some  
16 issues about prepositioning of supplies, materials,  
17 command centers, some of the utilization of DOT  
18 assets that were -- the coordination there wasn't as  
19 good as it could have been definitely.

20                   The communications, cell phones just  
21 absolutely did not work. Sat phones, the problem  
22 with Sat phones is you had to stay in one location,  
23 you couldn't be moving.

24                   We used the navigation industry and we  
25 put one of the barge folks in our command center to  
1 help the coordination with getting the systems back<sup>202</sup>  
2 open, and that was invaluable. So there's -- you  
3 know, there's a good litany of those out there, and  
4 now it's a matter of can we apply them.

5                   MR. WAYNE POPPE: As you might expect,  
6 Tom, all the things that you could hope would work,  
7 you are working in an unnatural situation or outside  
8 the norms, so that's why it's important you have the  
9 redundancies built in. I think that's part of the  
10 answer is built-in redundancies. I think that's been  
11 known but maybe not used as effectively as it could  
12 have been.

13                   CHAIRMAN BRUCE SHUPP: More questions  
14 for Wayne?

15                   Thank you, sir. Good job. Appreciate

16 it.

17 We're going to take a break, but  
18 before that, I want to remind you again that there  
19 are still some people who have not notified Sandy if  
20 they're going or not going tonight. If by the time  
21 we're done here and start our tours, you haven't  
22 notified her, you won't be accommodated. So  
23 immediately following the break, see Sandy and let  
24 her know if you're going to supper or whether you  
25 need transportation.

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1 So let's take a break for -- until  
2 2:30.

3 (Brief recess.)

4 CHAIRMAN BRUCE SHUPP: Take your  
5 seats, please. All right. To continue with  
6 emergency preparedness, Gary Brock is going to lead  
7 this next session for the next hour, and he will  
8 introduce his speakers as we go.

9 Gary, you have got the whole deal.

10 MR. GARY BROCK: Sure. Well, we've  
11 just heard about emergency preparedness. Well, we  
12 can do our part, but we can't respond to emergencies  
13 completely on our own. We have to rely on partners  
14 and other folks, both at the local level, state  
15 level, and at the other federal agency levels. So we  
16 can't do this by ourselves. We need assistance and  
17 help in doing so.

18 So we're going to have three folks  
19 talk about coordination with us and what they do.  
20 The first will be one of the Council members,  
21 Mr. Bill Tittle. He will give us a perspective from  
22 a local perspective. We have Jere McCuiston who will  
23 talk about from a state perspective. Then last will  
24 be Mike Ensich that will talk about Federal or Corps  
25 and TVA coordination efforts, and it will be a  
1 broad-based thing, I think.

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2 Anyway, I would ask for y'all to write

3 down your questions for each of the speakers and hold  
4 those until the end and then we will let them answer  
5 those, if you have any, at the end of the session.

6 With that, I would ask Mr. Tittle to  
7 come forward.

8 MR. BILL TITTLE: Thank you, Gary.  
9 You know, I watched the turbine story, it reminded a  
10 few years ago when you were retrofitting the turbines  
11 at Chickamauga. They called me and the paramedics,  
12 rescue paramedics, other rescue people, fire folks,  
13 and took us down into the dam in case one of the  
14 workers fell. TVA does a good job always thinking of  
15 safety preparing for contingencies. In case someone  
16 fell, they wanted us to know how to get down to  
17 rescue that person and get them out of there.

18 We were way down in the catacombs.  
19 You know, the turbines are right at the water level  
20 and then the big fans are way under the water. Well,  
21 if you fall below those turbines, you can imagine how  
22 deep we were in that dam.

23 I had heard a lot about concrete  
24 growth and we get way down there, it's dark and it's  
25 kind of slimy and it smells like fish, and the water  
1 was leaking a lot and we had heard all of this about<sup>205</sup>  
2 concrete growth and we were a little apprehensive  
3 down there.

4 I asked someone, I said, "What's the  
5 life of one of these dams?"

6 And he said, "Oh, about 50 years."

7 And I'm thinking, this was dedicated  
8 in 1939. Let's see. Thank goodness no one fell and  
9 we never had to go back in there. Y'all did a good  
10 job.

11 I wear two hats. I am Chief of  
12 Emergency Management in Hamilton County, and then I'm  
13 also the Coordinator for Homeland Security and  
14 counter-terrorism activities in a ten county District

15 3 homeland security area in Southeast Tennessee.  
16 Knoxville is in District 2 and the three cities up in  
17 East Tennessee or Upper East Tennessee are in  
18 District 1. Then we go all the way across the state  
19 with 11 districts.

20 So I wear two hats. As I say, when we  
21 talk about infrastructure security for TVA, a little  
22 bit of each of those hats will come out in my  
23 comments today.

24 We have had a long standing  
25 relationship with TVA in a lot of areas. We work  
1 with river operations. I was just teasing Chris that 206  
2 the next time it's going to rain a lot, we don't care  
3 about keeping reserve for hydro, just bring that lake  
4 all the way down to the empty level, Chris, so we  
5 don't have flooding in Chattanooga.

6 We work with the nuclear people. In  
7 order for Sequoyah to have an operating license or  
8 any of the plants, once every two years we must  
9 demonstrate to FEMA and the other federal officials  
10 that we have a good protection plan for the citizens  
11 who live within the 10-mile radius around one of  
12 those plants.

13 So we have a big staff of folks who  
14 volunteer and other agencies who help us carry out  
15 that notification, evacuation plan, along with the  
16 state emergency management folks from Nashville. So  
17 we work with TVA in that regard.

18 Then when it comes to other security  
19 issues, I work one removed with TVA for that. Most  
20 of the activity is with our local law enforcement,  
21 state law enforcement, and federal law enforcement  
22 agencies. I talked to each of them before I came up  
23 here to talk with you today to make sure that I  
24 didn't say something that wasn't true.

25 I talked to the folks at TVA over  
1 three of the nuclear plants. I talked to the CID, 207

2 Criminal Investigation Division folks, to make sure  
3 that their interaction with all of our local folks in  
4 Southeast Tennessee was adequate, and they assured me  
5 that it was. I talked to the local Sheriff's Office,  
6 the local police department. I talked to the folks  
7 at the FBI. I talked with the local jurisdiction who  
8 has the immediate responsibility, Soddy Daisy Police  
9 Department, I talked to their chief, and they all  
10 said their relationship was better than good, that

11 they worked with all of these other folks to  
12 coordinate the security around that particular  
13 nuclear plant.

14 We have other concerns. In District 3  
15 we have three of the dams on the Tennessee River. We  
16 have Watts Bar, Chickamauga, and Nickajack. We also  
17 have some of the dams on the Ocoee and that water  
18 system, the flume, and all of that up that way.

19 The Raccoon Mountain that you  
20 mentioned today, that's in our area. Someone in the  
21 last talk -- I think, Wayne, you talked about the  
22 River Operations Center that's below the dam there  
23 underground, and then we have, Kate, the big Power  
24 Operations Center in the basement of TVA complex  
25 downtown.

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1 So we have a lot of TVA infrastructure  
2 in Hamilton County and in District 3, and we try to  
3 pay a lot of attention to that in our emergency  
4 planning.

5 The other thing that I wanted to talk  
6 about. We have four areas in emergency management.  
7 We work about -- worry about mitigation or  
8 prevention. We try to work on preparation and  
9 planning, and then we do actual response, and then  
10 recovery. If you think about Katrina, they are in  
11 the recovery stage down there.

12 Then it's full circle. Then we go

13 back and think, what did we learn about that  
14 incident? What can we do better? What can we  
15 prevent? What can we mitigate?

16 We have an all-hazard plan. We talk  
17 about earthquakes, we worry about that. We talk  
18 about flooding, and that's the No. 1 issue and the  
19 No. 1 hazard that we have in Southeast Tennessee.

20 Terrorism is just another hazard, and  
21 you say how can that be?

22 Well, think about the preparation we  
23 did for small pox when we thought the small pox was  
24 coming our way, and that's a terrorist incident. Now  
25 think about Avian flu and the preparation that the  
1 agriculture and health department are doing for that, 209  
2 it's very similar. So in many ways terrorism is just  
3 another one of the hazards that we have to prepare  
4 for, whether it's an explosion, chemical or  
5 biological or any other type of event.

6 I mentioned District 3 homeland  
7 security, I think the good thing that has done, it  
8 has brought a lot of the agencies together in  
9 Southeast Tennessee to help it support each other so  
10 that our response group, if something happened at a  
11 TVA facility or any other facility, we have a lot  
12 more people to respond within this district.

13 We have equipped a lot of these folks  
14 with better equipment, with better testing equipment,  
15 with better personal protective gear, and I think  
16 we're much better prepared to respond to that.

17 It a good question that someone asked,  
18 what lessons have you learned post 9/11?

19 Certainly, communications was an  
20 issue. We have learned that even the firefighters  
21 and the police in those two buildings really couldn't  
22 communicate very well with each other. So a lot of  
23 attention and a lot of money and a lot of effort has  
24 been focused on improving communication, hardware

25 communication.

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1                   A lot of agencies couldn't speak with  
2 each other because they were on different  
3 frequencies, and we have done a lot throughout the  
4 State of Tennessee, and I can only speak for  
5 Tennessee and Hamilton County, but we have done a lot  
6 in the State to improve our communication  
7 capabilities. It isn't just radios and it isn't just  
8 frequencies, it's talking to each other. It's  
9 relationship between agencies.

10                   We're fortunate in my local county,  
11 because we have been doing that for a long time, and  
12 one reason that we have had to are things like the  
13 Sequoyah Nuclear Plant exercise that we have to do  
14 every couple of years. It forces us to work  
15 together. It forces all of us to read our part of  
16 the plan and understand how we interact.

17                   We also have a big air show every two  
18 years, that forces us to get together and prepare for  
19 80 or 100,000 people around the airport. Then we  
20 have other big festivals on the river that you have  
21 probably heard about, Riverbend, and we have up to 80  
22 or 90,000 people in a totally uncontrolled area down  
23 on the river serving beer and advising them to have a  
24 big time. So that's an issue and event that causes a  
25 lot of our folks to work together also. So we

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1 learned about communication and we learned to do a  
2 better job.

3                   Post Katrina what did we learn?

4                   When you're in emergency management  
5 you're not very quick to criticize other areas where  
6 they have a problem because you think, you know, boy,  
7 did we dodge a bullet that it happened down there and  
8 it didn't happen up here.

9                   When you look at Katrina, I think one  
10 of the big things that we learned from that, and I'm  
11 quoting Jim Bassham, who is the Director of Tennessee



12 Emergency Management Agency, General Bassham says,  
13 "We need to do a better job managing our  
14 expectations."

15 Now, think about that. We need to  
16 know what we expect the state to do for Hamilton  
17 County. We need to know what we expect TVA to do for  
18 Hamilton County. TVA needs to know what they expect  
19 us to do at the local level and what they expect the  
20 state to do. We need to know what the other federal  
21 agencies can do for us. We have had meeting after  
22 meeting and we have talked about those expectations.

23 I think we already had a good  
24 understanding of that in Hamilton County, I think we  
25 already worked well together, but I think after  
1 Katrina we revisited that. We learned that we didn't<sup>212</sup>  
2 have shelters for a lot of people. We sheltered 120  
3 people off of one airplane and we had to open a  
4 recreation center. Our normal shelters that we use  
5 for flood victims weren't large enough, didn't have  
6 enough showers for people to stay night after night.

7 Normally floods victims will stay a  
8 day or two in a shelter. They want to get the heck  
9 out of there. They don't like those cots in a gym.  
10 They go to momma's house or Aunt Susie's house or go  
11 get a motel or they get out of there until they get  
12 back home. The Katrina situation was different and  
13 we learned some things about that.

14 We also are concerned about public  
15 expectations. I think we spoil our public. We saw  
16 today with this emergency upstairs a fire engine  
17 respond. It probably got here in two or three  
18 minutes after that call. EMS responded. Then I saw  
19 another truck from rescue or somewhere. We spoil our  
20 people.

21 In Hamilton County we have 23,000  
22 emergency ambulance calls each year, and our average  
23 response time is eight minutes. We only have 14

24 ambulances in the whole county, but the average  
25 response time is eight minutes or less. Fire and  
1 police, about the same thing. Fire, maybe a little 213  
2 quicker because they have more stations out. We  
3 spoil the public.

4 If you don't think that's true, think  
5 about Wilma moving across South Florida. People  
6 coming out of half million dollar condos to get in  
7 their Mercedes. They couldn't get gas. They didn't  
8 have any water because they didn't heed the three or  
9 four day warning that they had to go buy some water  
10 and fill up their car before the storm hit. They  
11 expect, well, the storm is over and I want everything  
12 to be back normal again. So we have still some  
13 territory to cover to get the public to do a little  
14 better preparation.

15 What is our biggest single concern?  
16 Our biggest single concern is restoring the central  
17 services after something happens, and electricity is  
18 very important to that. So many things that we  
19 depend on operate off of electricity. So that's a  
20 major concern of ours.

21 So assuring that TVA has power to  
22 supply the Electric Power Board in Hamilton County is  
23 very important to us. Working with power board is  
24 very important. So central service restoration is a  
25 high priority for us.

1 Our concern too is surge capacity. It 214  
2 doesn't take too much of an event to overwhelm local  
3 capabilities. If you think about hospitals, if you  
4 think about shelters, if you think about any of the  
5 needs that we have, we're an economy that runs on  
6 supply and demand. We only have enough supply to  
7 just barely fill the demand. That's good business.  
8 You don't want to have oversupply because that costs  
9 money.

10 Very quickly, we can overwhelm the

11 hospitals that we have, nursing homes, doctors, other  
12 facilities with surge capacities. So all of us are  
13 very much concerned about that.

14 I could talk about a lot more things  
15 that we do, but I don't want to step on the state  
16 folks from Kentucky and then the federal folks.

17 I'm happy to entertain questions after  
18 the other two speakers.

19 MR. JERE MCCUISTON: Good afternoon.  
20 How are y'all today?

21 I'm Jere McCuiston and I am from  
22 Kentucky Emergency Management from Hopkinsville,  
23 Kentucky. I want to give you a little idea on the  
24 state side. Bill has talked to you about the local  
25 side or the county side, and so let me talk to you a  
1 little bit about the state side. We're going to talk<sup>215</sup>  
2 about Kentucky, not Tennessee, so it's a little  
3 different.

4 We have a mission statement. I will  
5 let you-all read that. I am not going to sit here  
6 and read it for you, but as Bill said, you know,  
7 we're looking at all hazard approaches. We're not  
8 trying to do it just for one thing. We have to look  
9 for it all. So our mission statement says, "It's an  
10 all hazard approach that we're going to do."

11 Now, when you go to talking about all  
12 hazards, here you have got your hazards, natural,  
13 transportation, national security, infrastructure,  
14 you know, you can look at all of these things. These  
15 are things that happen.

16 I didn't know whether I was going to  
17 make it down here this morning or not because there  
18 was a weather front coming through West Kentucky that  
19 was dropping about 2 inches of rain and we were  
20 having low level flooding in several places, but,  
21 thank goodness, it broke up and I was able to make it  
22 down here.

23                   Since last -- well, Katrina happened  
24   on the 29th of August, on the 30th of August in  
25   Hopkinsville, Kentucky, we had flooding there. That  
1   took about a month of my time to work on the                   216  
2   flooding. On November the 15th we had a tornado to  
3   hit Marshall County, Kentucky, and Hopkins County,  
4   Kentucky. The guy that was in Marshall County had  
5   retired. So I was covering his area as well as mine.  
6   So I had two areas that I was working tornadoes.  
7   Then about a month in Hopkinsville, again we had not  
8   a tornado, not flood, but this time we had wind.

9                   So in the last six months I have had  
10   four major catastrophes or whatever you want to call  
11   them, but, I mean, besides trying to do the regular  
12   things that we normally do.

13                   Now, what does emergency management  
14   do?

15                   On the state side we operate an EOC in  
16   Frankfort and TEMA has theirs in Nashville. All  
17   right. This is a 24-hour warning point. Our duty  
18   officers last night were calling all the counties and  
19   telling them, hey, you have got bad weather coming.  
20   It depends on what the national weather services told  
21   them, whether it was a warning, a watch or whatever  
22   it was.

23                   In our -- on the Kentucky side we have  
24   14 individual offices. In Tennessee y'all have it as  
25   three regions and then it's broken down into offices  
1   that way.                   217

2                   We do coordinate state -- I mean,  
3   search and rescue. And then, of course, we're  
4   responsible to keep up with the state emergency  
5   operation plan and to check on and make sure that the  
6   local plan works.

7                   If you get to talking about the State  
8   of Kentucky, Area 2 is my area. You wonder, what can  
9   go wrong in Area 2?

10                   Well, you have got -- down here you  
11   have got Kentucky Dam. Y'all know where that is.  
12   Next to it Barkley Dam. Up here -- over here in  
13   Muhlenberg County you have got the Paradise Steam  
14   Plant. You've got down here in Christian County a  
15   little old place called Fort Campbell, you know, it's  
16   a little military base.

17                   There's no telling how many  
18   transmission lines that your electrical company has.  
19   There's no telling how many underground oil and

20   natural gas lines that are there. We ruptured one on  
21   Thanksgiving -- the day before Thanksgiving in North  
22   Hyde County.

23                   We have got two major lakes here. I  
24   mean, two rivers coming in, the Cumberland and  
25   Tennessee. You've got the Ohio up here. Livingston  
1   County, a little town called Smithland, and he'll <sup>218</sup>  
2   talk about it in a minute, we have major flooding  
3   there whenever we have large rains.

4                   I don't have a whole lot of people in  
5   my counties because we're rural. Probably, Bill,  
6   your population for Hamilton County is probably what  
7   my nine counties are made up of, but we're scattered  
8   out. When I have a problem I have to determine where  
9   the state resources need to go and I have to know  
10   what the county resources are.

11                   Now, in your packet I have given you  
12   three additional sheets that I don't have up here.  
13   It shows on there emergency manager's check sheet, a  
14   response sheet, and then it has a suggestion for an  
15   operations kit.

16                   When I start somewhere I should have  
17   done all of these things before I start making a  
18   response. I need to make sure that these thing are  
19   done. You know, this is planning, planning,  
20   planning. The response, when we get there we have to

21 make sure we have an EOC, comply with NIMS and all  
22 the different things there.

23 Emergency management is more than just  
24 showing up whenever there's a fire or something.  
25 It's something when it's a disaster. So just to give  
1 you an idea of how big a job we have. 219

2 Now, if we go into special programs,  
3 in Tennessee you have got the nuclear programs. We  
4 have the nerve gas up as Richmond, Kentucky, the  
5 CSEPP program. Sensitive material movement, that's  
6 the radioactive shipments that are moved through the  
7 State of Tennessee and Kentucky both.

8 The EMAC, and this is where we send --  
9 I have been down to Alabama and we have sent them to  
10 Florida. We send our emergency management people to  
11 help other states. If we have something to go wrong  
12 in Kentucky, Tennessee and other states will send  
13 help to help us.

14 And then the last thing is community  
15 crisis response, this is debriefing, critical stress  
16 debriefing. Whenever we have something to go on, we  
17 have to bring the debriefers in. These are a lot of  
18 times mental health people and professional people,  
19 and they come in and help to take care of the stress  
20 and relieve our volunteers and our workers. We  
21 forget about these a lot of times.

22 Everything we do on the Kentucky  
23 emergency management side, the biggest key to it is  
24 to communicate with other agencies and other people,  
25 and we're having meetings after meetings. I told  
1 someone the other day we'd have meetings to plan 220  
2 meetings, but we're trying to meet with law, fire,  
3 rescue, ambulance, mental health, health departments,  
4 rescue squads, and we're doing it on a local level in  
5 the counties and we're doing it area wide. That  
6 communications bill, that's the key to it when  
7 something happens, that you go out and you meet

8 somebody at 2:00 in the morning and you have seen  
9 them somewhere else.

10 Thank you. I appreciate being down  
11 here today, and I hope this has helped you out some.

12 MR. MIKE ENSCH: We're going to swap  
13 over some slides here, but one thing that I wanted to  
14 mention real quickly, we talked earlier this morning  
15 about Barkley and the lake level issue there. I just  
16 wanted to let you know that the -- from the Corps of  
17 Engineers' perspective, and this is something Kate  
18 had mentioned, we have an Environmental Assessment  
19 that is out on the street for review right now.

20 The determination will be made once  
21 that Environmental Assessment is completed whether or  
22 not to proceed with the findings in those significant  
23 impacts and perhaps investigate some of these lake  
24 level changes that are being proposed or do an  
25 Environmental Impact Statement. That EA is on the 221  
1 street. It closes the first week of June, the  
2 comment period closes the first week of June.

3 I would envision perhaps sometimes  
4 towards the end of June having a determination on  
5 whether or not what -- which way we're going to  
6 proceed. I don't want to falsely influence any  
7 perceptions right now by saying one way or the other,  
8 but it's just open for comment now. Comments will be  
9 welcome. The Nashville District home page for the  
10 Corps of Engineers has a link on there for that  
11 assessment.

12 And also, Austin, I will provide you  
13 and get you a copy of that later on when I get back  
14 to the office.

15 One thing that Bill had mentioned, you  
16 know, about coordination and emergency services  
17 coming out, I can really relate to that. We were at  
18 Wilson -- I was at Wilson lock yesterday. We're  
19 having a major dewatering there. It's one of the

20 bigger chambers you will see anywhere, about 100 foot  
21 lift on that lock, huge gates.

22 We had the emergency services guys  
23 come out. If one of our folks gets hurt down on the  
24 lock floor, you know, how are they going to respond?  
25 Where are they going to come? Does a helicopter  
1 come? We did do all the preparation. 222

2 We're taking a look down in the valve  
3 chamber from the top of the lock wall and we're  
4 looking down in there and the emergency -- the EMS  
5 guy is standing beside me and I am looking down  
6 there, and it's a long way down. There's a pipe that  
7 runs all the way down and you can hear the water  
8 running and dripping down there.

9 I just kind of looked down and I said,  
10 "Well, now, what's going to happen if I fall in  
11 there?"

12 He never looked up and he never  
13 blinked, he said, "You're going to die."

14 Okay. Case closed, you know, somebody  
15 will get me out of there at some point time, but it's  
16 coordination, that's what you need. That's what you  
17 need.

18 MR. BILL TITTLE: It's called  
19 communication.

20 MR. MIKE ENSCH: Communication right  
21 there. I am going to deal a little bit with  
22 emergency response towards the end of this, but what  
23 I want to do right now is talk about one of the best,  
24 if not the best, partnerships in the federal  
25 government.

1 I have been working for the federal 223  
2 government for about 30 years, and I can assure you  
3 that the relationship that Army Corps of Engineers  
4 and the Tennessee Valley Authority has is unparalleled  
5 in the federal government. We do things together.  
6 It's like twins. We do things that the other



7 anticipates doing and we will already be calling  
8 those folks saying, hey, do you think we ought to.  
9 It is a great working relationship.

10                   Navigation is our primary focus, but  
11 we also work on hydropower, water resources,  
12 development and the like. It is a great working  
13 relationship, and I can assure you from the tenure I  
14 have had with the federal government at a few  
15 different levels, there are certain agencies out  
16 there, there's agencies in one department that I  
17 won't name by name, but over in Interior there are  
18 agencies that don't even talk to each other and it's  
19 amazing. So our partnership is just wonderful.

20                   Let me very briefly give you a  
21 thumbnail description of the Corps of Engineers'  
22 Nashville District. Our basin is about 59,000 square  
23 miles. Our activities are primarily focused on the  
24 Cumberland. We have ten projects up there, many of  
25 them are main stem and tributary projects, exactly  
1 like Janet explained this morning. We have nine 224  
2 hydropower plants, four locks up there, and ten flood  
3 control projects.

4                   We also operate and maintenance on a  
5 day-to-day basis the navigation facilities on the  
6 Tennessee River. We do that in partnership with TVA.  
7 We do that for TVA, but that's kind of the Nashville  
8 District.

9                   As I said, it's a wonderful  
10 partnership. The Corps of Engineers predated the  
11 Tennessee Valley Authority. We were in the region  
12 doing water resources planning when TVA was created.  
13 Everything that we had accomplished on the Tennessee  
14 River went straight into TVA and they assumed that  
15 responsibility, and we refocused our role to  
16 navigation.

17                   As it shows, what Kate mentioned this  
18 morning, we have an MOA that was initially prepared

19 in '46 and was updated in '62. It probably doesn't  
20 need another update. It gives very distinct  
21 authorities and responsibilities for each agency. We  
22 know that and that's how we work. That's how we  
23 live.

24 The Corps' role, like I say, has been  
25 redefined to navigation. We meet annually to talk  
1 about budgets, what the Corps is anticipating for 225  
2 next year, what TVA anticipates doing, and then here  
3 in a moment I will talk a little bit more about other  
4 meetings that we have, but it's a great relationship  
5 because if one agency can't get it done, the other  
6 agency probably can. And if perhaps not, then the  
7 two of us together will get it done.

8 Again, if you're thinking about -- I  
9 am saying what a great partnership is. You wonder  
10 why I don't have the TVA flag in the other position,  
11 I will just say, this is a Corps presentation.

12 Partnerships, here's the roles and  
13 responsibilities for each agency. On the left-hand  
14 side of the screen, what you see is primarily the  
15 day-to-day activities. That's what goes on on the  
16 river on a day-to-day basis pretty much. TVA is  
17 responsible for the overall project. They own the  
18 capital facility. They improve the capital facility.  
19 We do the day-to-day stuff.

20 One of the things that I would  
21 mention, the middle bullet on the Corps side, issues  
22 permits for structures in conjunction with TVA, we  
23 have both our 404 Regulatory Permitting Program, TVA  
24 has Section 26. Our folks work together hand-in-hand  
25 with the regulators and TVA to closely collaborate.

1 We don't want to put a burden on the 226  
2 applicant from one agency to the other. So it's a  
3 great working relationship. We deal with who is the  
4 primary responsibility and who is the secondary, and  
5 they do that on a day-to-day basis and it really

6 works well for the applicant.

7                   The team that we work with, from Kate  
8 to Janet to Gary down to the folks on the river, it  
9 is an absolute fascinating team to work with. We  
10 talk to each other on a daily basis. We have  
11 quarterly workshops. We get together and sit down on  
12 a quarterly basis saying, what's coming up, what's  
13 the next big job and how are you going to do it?

14                   TVA perhaps will funnel money into one  
15 thing and we may do the design. We may have the  
16 money to do it and not have the wherewithal to  
17 accomplish it. So we send that money to TVA to get  
18 things fabricated, designed, bought, whatever the  
19 case may be. So those quarterly meetings work out  
20 well.

21                   We have semi-annual navigation  
22 meetings with all of the partners on the river where  
23 we both sit down with industry, other organizations  
24 and plot out the year in advance and the next year  
25 that's coming up.

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1                   Our dollars can augment each other.

2 We have a federal appropriation on the Tennessee  
3 River. TVA works with the funds that they have  
4 available. And again, like we were talking earlier,  
5 mooring cells, TVA has done the design, the placement  
6 and the acquisition of materials for some mooring  
7 cells in Decatur, Alabama. We're going to be putting  
8 those in as soon as the Wilson dewatering is  
9 completed.

10                   So it's a great -- it's a great  
11 working relationship. Interestingly enough, if  
12 things happen on the Tennessee River, if we have a  
13 tow bump a gate or if we have something go wrong

14 typically, I hope, I am the first phone call, TVA is  
15 the second phone call, there's no doubt about it.  
16 TVA engineers respond. We get the navigation folks

17 on the river involved with it. So from that  
18 perspective, we do day-to-day activities very well.

19 I mentioned the Wilson dewatering. We  
20 had a joint inspection team. The TVA folks are still  
21 over there. We're taking a hard look at that  
22 project. It does need a lot of work, but we work  
23 hand-in-hand. I send a letter to Janet and say, hey,  
24 we're going to plan the inspection for this big  
25 dewatering on such and such a day.

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1 Her folks get prepared. They come  
2 over. We have equipment that they may not want to  
3 bring with them. We go jointly down into the  
4 projects. Our folks know these things backwards and  
5 forwards, I would say.

6 One of the great outcomes of our  
7 partnership recently has been the Tennessee River  
8 Waterway Management Plan.

9 How do we deal with the river -- it's  
10 been mentioned earlier today, how do we deal with the  
11 river either in times of drought or in times of high  
12 water?

13 We have a -- working with both TVA,  
14 the Tennessee River Valley Association, the Coast  
15 Guard, the Corps of Engineers put together this  
16 brochure. It's that reference material that the  
17 emergency management folks talked about that you can  
18 go to this management plan and say, okay, the river  
19 is going to be at this level. We anticipate this  
20 activity and here's the phone tree. Private  
21 companies, shoreline development, other folks that  
22 need it, we will have daily phone calls, sometimes  
23 twice daily phone calls on what's going to go on on  
24 the river.

25 The shippers say, you know, I think I  
1 can still traverse this particular area and we will  
2 talk about it and see what the flows are going to be  
3 and see what the anticipated flows are going to be,

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4 but it's been a very, very positive plan. It  
5 optimizes navigation during periods of poor  
6 conditions. Timely and coordinated communications,  
7 once again, the communications piece being key.

8 I'll talk very briefly about Barkley.  
9 Barkley is in Kentucky. As you see, the Barkley  
10 Canal connects the two lakes. So they have to be  
11 managed in tandem. One lake cannot be at a higher  
12 level or maintained at a higher level -- appreciably  
13 higher than the other.

14 Our waterways -- waterway management  
15 folks call daily to TVA. TVA calls back with, what  
16 are you going to do at Barkley and what's your  
17 anticipated inflows? What's ours on the Cumberland?

18 TVA's modeling is probably better than  
19 ours at the moment. We use the TVA model to predict  
20 river conditions. So outflows from both Kentucky and  
21 Barkley are regulated on a daily basis.

22 Interestingly, what's important here  
23 too is not only does it cut off -- if you're going  
24 from Nashville to Decatur, say, it cuts off 66 miles  
25 in two locks, but the real key to this complex right <sup>230</sup>  
1 here is if you come straight down Kentucky Lake you  
2 end up on the TennTom. It's the doorway to the  
3 TennTom, and it's critical to folks using the  
4 Mississippi and the Ohio River. So the work around  
5 here, the scheduling of the water is very important.

6 One thing that the Corps of Engineers  
7 does do, in times of flood our Cincinnati office  
8 takes over the control and the releases from these  
9 two projects. At that point in time, they're taking  
10 a look at what's happening on the lower Ohio and the  
11 Mississippi. The Cairo gauge down near the mouth of  
12 the Ohio is the controlling factor.

13 So our Cincinnati folks, working in  
14 tandem with TVA and Nashville, regulate the flows  
15 from both projects. At that point in time, our

16 regulation or our outflows for hydropower and for  
17 navigation are superseded by the criticality of the  
18 flood control projects. So that's how that is  
19 operated at that point in time.

20 Emergency management, we can talk a  
21 lot about the different things. You know, Jere  
22 mentioned some. Bill, you know, very explicit in  
23 what happens when these events occur. Training is  
24 one of the greatest things that we can do. We work  
25 hand-in-hand, again, with TVA.

231  
1 Just a couple of years ago we entered  
2 into an agreement where if one of their dam operating  
3 crews is working at a project and they need to make  
4 an emergency change at another dam where maybe that  
5 crew can't get over there, we're training our lock  
6 folks to operate the gates on the TVA structures.  
7 That hadn't happened before.

8 It took a little bit of doing, but it  
9 was the right thing to do. It's the smart thing to  
10 do, to where those folks that are working at Tims  
11 Ford, we can have our guys at Chickamauga making a  
12 change perhaps, if that's what's necessary, and  
13 that's a great opportunity between us.

14 We do joint dam safety exercises. We  
15 did an exercise a couple of years ago at Center Hill  
16 where we had -- where we had an issue with Barkley  
17 and TVA participated, the Weather Service TEMA,  
18 Kentucky Emergency Management, other folks who are  
19 partners in any emergency discipline. So you do  
20 those exercises and you learn from them and then you  
21 recapture the lessons learned.

22 It's like what was mentioned earlier  
23 this morning, Taum Sauk, Taum Sauk flowed into a  
24 Corps of Engineers' reservoir. All of our activity  
25 that day was figuring out -- and there were three or  
232  
1 four districts involved helping Little Rock out  
2 because it was a Little Rock project that that water

3 was flowing into, helping them figure out, what's the  
4 impact of that water, how much is it going to affect  
5 the level of Clearwater Lake in Missouri and can the  
6 dam withstand it or do we need to make changes in our  
7 operating procedures, do we need to get people out of  
8 low-lying areas. So those are the kind of things  
9 that help everybody work together in times of an  
10 emergency.

11 We talked a little bit about 9/11.  
12 Security is a critical factor at our locks, the locks  
13 that we operate, both on the Cumberland and down on  
14 the Tennessee. TVA has taken steps to provide secure  
15 barriers, fencing, lighting and other things at the  
16 locks that we operate. We have usually 24-hour folks  
17 there. We work in tandem.

18 If we have a security alert, if the  
19 alert level changes, we first talk to each other  
20 about what's going on if you alert level changes, how  
21 are we going to change our operations and do TVA  
22 police need to flow to one area or another and how  
23 are we going to continue to operate the projects.  
24 So, again, it's a tandem operation. I think it's  
25 very good, very beneficial.

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1 As Gary had said over lunch, and he  
2 really did capture it, with the two agencies, Corps  
3 of Engineers and TVA working together, the taxpayer  
4 really does get absolutely the best deal for the  
5 dollar, and that's kind of the thought I would like  
6 to leave you with.

7 I would like to offer one little test  
8 for the folks around here, and it deals with this.  
9 Now, typically y'all know what this is, but, you  
10 know, why does this -- why is this in a TVA/Corps of  
11 Engineers' partnering presentation?

12 Well, for one thing, we both manage  
13 the river and we both put up with the Vol Navy when  
14 we have to, but what I am really, really proud about

15 is the way TVA has remained a silent partner in one  
16 aspect of this.

17 Do y'all know why the stadium was  
18 named as it is?

19 It was named for the National District  
20 Engineer, Bob Neyland. I understand that he coached  
21 a little football in his time also. We do know that  
22 when he worked at Corps in Nashville, he worked over  
23 there Monday through Thursday, took the train on  
24 Thursday afternoon, came over to Knoxville, coached a  
25 little ball and then went back over to Nashville on  
Sundays. 234

2 Now, I wouldn't have known that. See,  
3 I'm from the Big 12 and I don't really pay attention  
4 to minor conferences, but --

5 MR. TOM LITTLEPAGE: Somebody is going  
6 to be coming for you.

7 MR. MIKE ENSCH: I just wondered if  
8 y'all knew that little fact. With that, I thank you  
9 very much for your attention.

10 CHAIRMAN BRUCE SHUPP: Gary, you have  
11 the floor back again, right? You're going to  
12 coordinate the questions.

13 MR. GARY BROCK: Oh, well, sure. I  
14 never miss a chance to stand in front of a mic.

15 Okay. Do we have any flags up for any  
16 questions for Mr. Tittle?

17 MR. TOM LITTLEPAGE: I will ask a  
18 quick question. The reference to this Tennessee  
19 River Waterway Management Plan, is that your guidance  
20 plan and does that implement the ROS changes or is  
21 there another plan, sort of a master manual for the  
22 system and this is just coordinated with it?

23 MR. GARY BROCK: The Waterway  
24 Management Plan was developed prior to the river --  
25 the ROS, and it specifically addresses navigation  
issues on the Tennessee River System. So it's 235



2 specifically for low water events and high water  
3 events, what do you do, who do we contact, that type  
4 of information.

5 Kate, I guess the best place, the ROS  
6 is the final EIS.

7 CHAIRMAN BRUCE SHUPP: Any more  
8 questions?

9 Okay. Thank you. Good job, Guys.  
10 Excellent, everybody. Thank you.

11 All right. Now to bask in the glory  
12 of her staff and to summarize the day's presentations  
13 is Janet again.

14 Janet.

15 MS. JANET HERRIN: Before I do what  
16 you suggested there, there was one question we took  
17 an action on, and I believe -- Jimmy, I think it was  
18 you or Austin that asked about our expertise -- our  
19 seismic expertise particularly when we got started  
20 back in the 1980s.

21 We went back and researched that, and  
22 in 1980 when we did start looking at the seismic  
23 work, we were doing that in-house. We had our hydro  
24 Board of Consultants and we had a particular  
25 gentleman on the hydro board who was an industry  
1 expert in seismic evaluation. 236

2 As we went through the 1980s we got  
3 overwhelmed, quite frankly, with a lot of nuclear  
4 work that was going on at that same time. Obviously,  
5 there's a real interest in the seismic impacts when  
6 you're designing nuclear plants. So at that point we  
7 did go outside and we hired Harza Engineering to do  
8 some site seismic analyses for us, and that's how we  
9 proceeded through the rest of the 1980s, on a  
10 site-by-site specific basis.

11 We realized in the early 1990s that we  
12 needed a more area-wide look. We couldn't look just  
13 at Kentucky Dam, at Pickwick Dam, that we needed to

14 look at the seismic impacts across the region and  
15 then apply what we learned from a regional  
16 perspective to each one of those dams so that we were  
17 consistent across the dams.

18               So in the early 1990s we had Harza do  
19 a Valley-wide study for us. It's very similar to the  
20 restudy that we did in 2002 that Gary talked about,  
21 mentioned that we're doing now with Geo Matrix, who  
22 are now serving as our seismic experts.

23               So I think that's the long answer to  
24 say that we are very much depending on outside  
25 expertise for the seismic analysis, outside  
1 engineering forums to help us evaluate the seismic 237  
2 information that we have in this region.

3               So does that answer the question?

4               Okay. Well, I have to say my summary  
5 will be short because Austin stole quite a bit of my  
6 thunder. Right after I spoke, he said -- I think you  
7 said something to the effect, gosh, that's an awful  
8 lot of stuff that you guys have, a lot of

9 infrastructure that you're responsible for.

10               So I will save you going back and  
11 reiterating my speech about all of the infrastructure  
12 because there is a lot of infrastructure out there  
13 that TVA is responsible for; and that is,  
14 infrastructure maintenance and improvements that was  
15 funded in the past primarily partly by appropriations  
16 or wholly by appropriations.

17               We talked about all of that  
18 infrastructure and then we talked about the things  
19 that we do, the testing, the inspections, the  
20 maintenance, and then the long-term projects that we  
21 do to address those -- that infrastructure. We  
22 talked about our issues with seismic. We talked  
23 about issues with concrete growth.

24               Then in the event that all of those

25 things don't happen just exactly like they are  
1 supposed to, what do you do to respond in the event  
2 of an emergency, we talked to you about that. So why  
3 do you-all care about all of that?

4 I realize that you-all can give this  
5 part of the speech too, but I'm going to run the risk  
6 of just reviewing the benefits that that system that  
7 we discussed provide to you today.

8 On an annual basis there are real  
9 money, real dollar impacts of about \$2 billion  
10 annually from that infrastructure. You get about  
11 \$200 million annually in flood reduction benefit.  
12 You get about \$1 billion in benefits on navigation.  
13 About half of that is because we have the river and  
14 it is less expensive to transport goods on the river.  
15 That, coupled with the fact because we have the  
16 river, the rail and the truck rates are lower than  
17 they would be in the absence of the river, that's a  
18 \$1 billion benefit on an annual basis.

19 We also have the hydropower  
20 production. In a normal year, and again, you know  
21 why I use that term loosely, that's about 500 or \$600  
22 dollars. Then I am not even going to try to quantify  
23 all the recreational visits, the value of the  
24 economic benefit of those recreational visits. The  
25 good water quality, the water supply, those are all,  
1 I would say, pretty hard to quantify. So I will  
2 leave that up to you.

3 The bottom line you heard Bill  
4 mention, design life, when engineers go in to work on  
5 something, there's always the design life associated  
6 with it, but I think the good news with our system,  
7 the integrated system, is with appropriate attention  
8 through our inspections and our maintenance and our  
9 long-term improvements, this system can stay in place  
10 and continue to deliver those benefits long into the  
11 future. We're not talking about decommissioning any

12 time soon if we continue to maintain.

13 So I look forward to your input.

14 We're going to ask you some questions. I think Dave  
15 is going to review those questions about some of the  
16 things you heard today, where we have opportunity for  
17 improvement, we're very interested in your  
18 perspective on that and we look forward to your  
19 response to those questions tomorrow.

20 Thank you.

21 CHAIRMAN BRUCE SHUPP: Questions for  
22 Janet before she leaves?

23 I have one that I asked one of your  
24 staffers and they said, "Ask Janet."

25 MS. JANET HERRIN: All right. Who was  
1 that? 240

2 MR. TOM LITTLEPAGE: Now you have done  
3 it.

4 CHAIRMAN BRUCE SHUPP: You must have  
5 modeled a worst-case scenario for facility failure.  
6 What does that look like? On a worst-case scenario  
7 what would happen to the system if an upstream  
8 facility failed?

9 MS. JANET HERRIN: The answer that I  
10 am supposed to give to that is it's not a good idea  
11 to speculate what could happen.

12 I think, you know, what I worry about  
13 most is a rainy-day failure of one of our upstream  
14 very large tributary reservoirs and that wall of  
15 water coming downstream and that cascade. I think  
16 there was a question about that cascading effect all  
17 the way downstream. We have modeled that. We have  
18 an idea of what that will look like.

19 We work very closely with the local,  
20 the state emergency management agencies so that we're  
21 prepared to address that situation, but every  
22 emergency I have ever been involved in, when it  
23 comes, all bets are off. You have trained and you

24 have got a good sense of what to do, but you do what  
25 you have to do to work your way through that.

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1 That cascading will come down through  
2 the system and we will just be working our way  
3 through very closely with all the local and state  
4 emergency management groups to address -- to get the  
5 people out of the way, that's got to be the first  
6 focus, you have got to get the people out of harm's  
7 way, and then address the recovery after the fact.

8 Yes, we do go through and we look at a  
9 sunny-day dam failure, that's out there, and there's  
10 something structurally that happens and we have a  
11 problem with the dam. We also go through and look at  
12 a failure on a rainy day. We do flood maps so that  
13 we understand the extent of that failure downstream.  
14 We share that information with the local emergency  
15 management folks and plan for those scenarios.

16 CHAIRMAN BRUCE SHUPP: Would an  
17 upstream failure suggest that downstream structures

18 would go also? I'm not talking about just flood  
19 damages, but would the structures stay in place so  
20 that recovery could come faster?

21 MS. JANET HERRIN: It depends. It  
22 depends on what goes and under what circumstances it  
23 goes. Again, as we model it through, we know what to  
24 expect.

25 If we go out there and look -- for  
1 instance, if we were to have a failure at Fontana, we  
2 have worked with Alcoa. We have talked to them about  
3 the four projects there and what would happen there.  
4 We have got a pretty good idea of what to expect on  
5 downstream and where those failures would come and  
6 what we would do.

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7 We will contain it obviously just as  
8 fast as we can, but we're going to do our best to  
9 open up the gates and get it moving through so that

10 we have the least amount of damage also.

11 CHAIRMAN BRUCE SHUPP: I understand  
12 that.

13 Austin.

14 MR. AUSTIN CARROLL: This is not -- a  
15 little bit off the subject, but something Gary and I  
16 were talking about at lunch. You know, when we were  
17 talking this morning and we were talking about how  
18 much water is spilled at these dams and then we were  
19 talking about, you know, 100 days or two or three  
20 months or whatever, I mean, spilling over a dam and  
21 not going through a generator, that makes --

22 MS. JANET HERRIN: That can be a good  
23 thing.

24 MR. AUSTIN CARROLL: I know, but if it  
25 went through a generator even though -- I mean, at  
1 Kentucky when you spill, I mean, we've lost that 243  
2 forever, I mean, there's nothing, no generators down  
3 from that.

4 So, I mean, is it not feasible to put  
5 in generators at those locations to try to generate  
6 some more electricity?

7 I mean, even if you had to divert it,  
8 you know, like you do on some of the upstream dams,  
9 divert it, I know it's pretty difficult to put a  
10 generator in an existing dam structure, you know, but  
11 if you could divert it downstream where you had a  
12 generator down there, you know, somehow or another,  
13 is that not feasible?

14 MS. JANET HERRIN: The project  
15 planning folks at TVA are always looking at ways to  
16 increase the power generation. Over time we have  
17 looked at installing generators at non-power

18 projects, and to date it has not been economical.  
19 The prices have not been such that that makes sense.

20 Now, that could be very different as

21 we move into the future, and those things are always  
22 on the table and always looked at and there's some  
23 discussion.

24                   When we built Raccoon Mountain, there  
25 were other pump storage sites that were considered.  
1                   A private company has come into the Valley and looked<sup>244</sup>  
2 at a pump storage site, those might become economical  
3 in terms of power production someday also, but that's  
4 a group that's in another part of TVA that's looking  
5 at all of those, do you start another nuclear unit,  
6 do you build some type of renewable generation, do  
7 you add generators to existing hydro plants, do you  
8 add generators to non-power plants, all a part of  
9 that planning process.

10                   MR. AUSTIN CARROLL: You know, it just  
11 seems like to me when there's no fuel cost, very  
12 little operational cost, you have only got capital  
13 cost, the --

14                   MS. JANET HERRIN: Be careful with  
15 that no fuel cost.

16                   DR. KATE JACKSON: Let me add, the  
17 amount of time that you are spilling over and above  
18 what you can generate above whatever your efficient  
19 generating load is, so you're generating at maximum  
20 sustainable load and that drives additional costs  
21 because of habitation over time if you were to  
22 generate that, once we get to that maximum  
23 sustainable load, then we spill if we have to.

24                   The amount of time that you're  
25 spilling that water is a very small amount of time.  
1                   In addition, it's typically on days which are<sup>245</sup>  
2 overcast, not a lot of power demand, probably not a  
3 lot of interconnect demand. The value of that power  
4 is relatively low.

5                   Now, of course, we could generate for  
6 under that cost, no doubt, but that value then  
7 doesn't drive you to make that capital investment,

8 which you probably could not pay back based on that  
9 installed capacity limitation, and that's the  
10 evaluation that those folks go through. So it just  
11 doesn't pay for itself. It's a very small amount of  
12 time.

13 MR. AUSTIN CARROLL: Okay. A small  
14 amount of time everyday?

15 DR. KATE JACKSON: No. We rarely  
16 spill.

17 MR. PHIL COMER: In the tributary dams  
18 it's almost nil.

19 MR. AUSTIN CARROLL: Well, how many  
20 days did we say we spilled at Kentucky?

21 MR. PHIL COMER: That was in the big  
22 dam.

23 MS. JANET HERRIN: At Chickamauga we  
24 spill I think some part of maybe 50 to 100 days.  
25 Chickamauga is a bottleneck. We do spill at  
1 Chickamauga to get that water downstream to Wheeler,<sup>246</sup>  
2 Wilson, Pickwick and Kentucky, because if we don't  
3 get it down there, we're not generating with it and  
4 it's stuck essentially behind Chickamauga.

5 At Kentucky we're spilling some part  
6 of -- I think I said 100 days at Kentucky, some part  
7 of 100 days. It's not 24 hours necessarily, seven  
8 days a week, and that's an average number.

9 MR. AUSTIN CARROLL: Okay. I just  
10 envisioned --

11 MR. PHIL COMER: The tributary is  
12 practically zero.

13 MS. JANET HERRIN: No. We're talking  
14 about -- I hit the main river plants, those are the  
15 biggest spills. There's some projects that we very

16 rarely spill at.

17 MR. AUSTIN CARROLL: When you said  
18 that, I guess I'm sitting here thinking, well, that



19 water is pouring over that dam constantly for 100  
20 days, you know, that's a lot of water.

21 MS. JANET HERRIN: Not necessarily.

22 CHAIRMAN BRUCE SHUPP: Jimmy and then  
23 Miles.

24 MR. JIMMY BARNETT: Going back to  
25 communication, I know that TVPPA works closely with  
1 TVA in times of emergency, storms and so forth, and<sup>247</sup>  
2 all the individual systems work closely with those  
3 particular groups also and with each other in certain  
4 cases.

5 Let's put on the multi-utility hat  
6 since I ran one up until the first of the year a  
7 multi-utility unit and go to the water end of it. We  
8 have water intakes. I guess I would like to ask how  
9 your feeling is about the communication between the  
10 individual systems that have water intakes and  
11 outflows and communication between the states, the  
12 utilities, TVA, the Corps, whoever, is that as good  
13 as TVPPA's notification and working with everyone?

14 MS. JANET HERRIN: Well, I guess since  
15 you wore that other hat, I will turn it around  
16 eventually and ask you that question, but let me  
17 start out by saying that notification directly that  
18 you heard Wayne talk about in river scheduling, we  
19 have phone calls that we make to water distributors  
20 where we know that we're going to have a problem with  
21 their intake.

22 Particularly in dry conditions, we  
23 will talk to the distributors, let them know when we  
24 think there's going to be problems. We will actually  
25 work with them to try to sandbag an area around their  
1 intake so that they have water long-term.<sup>248</sup>

2 Do we hit them all? We hit the ones  
3 that talk to us.

4 I will turn it around now and ask you,

5 from your perspective, is that communication as good?

6 MR. JIMMY BARNETT: I never had a  
7 problem with a drought condition. I had one problem  
8 that scared me to death right after I first went  
9 there. Someone called and said the water is going to  
10 be at this elevation and hung up the phone. I  
11 thought a minute. The elevation of our intake,  
12 that's not going to work. We're going to swamp the  
13 motors and everything else.

14 So I got excited and got everybody  
15 stirring around there and we all went down to see  
16 what we could do. The superintendent finally went  
17 and talked to the TVPPA folks and said, that's the  
18 elevation right below the dam, and it's, you know,  
19 some distance from the dam down to our particular  
20 thing, so it would drop down below that, but I know I  
21 had some tense moments there for a little bit. I  
22 thought I was going to lose water for the whole city.  
23 That, I guess, prompted my question.

24 I do have a question for Mr. Enschr  
25 from the Corps where I had -- maybe I can talk with  
1 you later and don't bother everyone else with this<sup>249</sup>  
2 particular thing.

3 MR. PHIL COMER: I want to know what  
4 you want to know.

5 MR. JIMMY BARNETT: It's about an  
6 obstruction there in the river where we drop a  
7 million gallons a day into the river because the  
8 stormwaters came down through the river and picked up  
9 a piece of our -- three sections of our pipe, put  
10 them out of alignment, and we couldn't get a barge to  
11 work on them because of one particular obstruction.

12 MR. PHIL COMER: Talk to him later.

13 CHAIRMAN BRUCE SHUPP: Miles and then  
14 Ken.

15 MS. MILES MENNELL: It's just a  
16 clarifying question, Janet. You said there was a

17 company in the Valley looking at doing pump storage?  
18 MS. JANET HERRIN: There was a company  
19 that came into the Valley.  
20 MS. MILES MENNELL: Past tense?  
21 MS. JANET HERRIN: Past tense.  
22 MS. MILES MENNELL: That's what I  
23 wanted to know. There's not one currently?  
24 MS. JANET HERRIN: Not to my  
25 knowledge. They were in the Sequatchie Valley five,  
1 ten years ago. It's been awhile. 250  
2 DR. KATE JACKSON: I think five and  
3 ten years ago.  
4 MS. MILES MENNELL: I wasn't sure if  
5 there was someone new.  
6 DR. KATE JACKSON: It keeps on coming  
7 back.  
8 MS. MILES MENNELL: Does it really?  
9 DR. KATE JACKSON: Oh, yeah.  
10 MS. MILES MENNELL: That was my other  
11 question, is this the same outfit, Armstrong or  
12 whatever it was?  
13 DR. KATE JACKSON: It's a merged  
14 group.  
15 MS. JANET HERRIN: Similar faces,  
16 maybe different names.  
17 MS. MILES MENNELL: Interesting.  
18 Thank you.  
19 MR. KENNETH DARNELL: Given on these  
20 dams and bridges and power plants and locks and  
21 things and all of the different things that could  
22 happen to them, what does TVA think is the one  
23 disaster that is the highest probability of having?  
24 MR. PHIL COMER: I don't think you  
25 could answer that. We would establish panic  
1 throughout the whole Valley. 251  
2 MR. KENNETH DARNELL: Or might give

3 someone an idea.

4 MR. PHIL COMER: We will just all  
5 speculate tonight.

6 MS. MILES MENNELL: That's true.

7 MS. JANET HERRIN: And I appreciate  
8 that, Phil. From my perspective and from my  
9 background, what you have to understand, water  
10 resources, engineering, particularly focused on  
11 floods, I have to say that I think about flooding a  
12 lot.

13 MR. KENNETH DARNELL: Thank you.

14 CHAIRMAN BRUCE SHUPP: Any other  
15 questions?

16 Thank you and your staff for a very  
17 informative and motivated and interesting day.

18 MS. JANET HERRIN: Thank you.

19 CHAIRMAN BRUCE SHUPP: All right. One  
20 more thing before we adjourn, and after we adjourn,  
21 don't run away because we're going to get  
22 instructions on the evening activities, afternoon and  
23 evening activities.

24 Dave is going to go over the questions  
25 we're going to address tomorrow.

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1 FACILITATOR DAVE WAHUS: You should  
2 have all received a copy of the questions in advance.  
3 There is one in your white folder that's on your  
4 desk.

5 You have been asked to respond to the  
6 following six questions:

7 How do you perceive the adequacy of  
8 TVA's infrastructure stewardship activities?

9 Do you have any suggestions for  
10 improvements in TVA's infrastructure stewardship  
11 activities?

12 How do you perceive the adequacy of  
13 TVA's emergency preparedness and coordination efforts  
14 with U.S. Army Corps of Engineers and state and local

15 agencies?

16 Do you have any suggestions for  
17 improvement in TVA's emergency preparedness and  
18 coordination efforts?

19 Has TVA considered a full range of  
20 options for Bear Creek Dam?

21 The sixth question is related to that  
22 as well. What other options should be considered?  
23 And you will be hearing about Bear Creek Dam tomorrow  
24 morning.

25 Some interesting questions. Depending

1 how you look at them, they could be easy or very 253  
2 difficult to answer. I think we will have a good  
3 discussion tomorrow and look forward to it.

4 CHAIRMAN BRUCE SHUPP: Thank you,  
5 Dave.

6 MR. TOM LITTLEPAGE: Question six, the  
7 subject, if you have other ideas, what are they  
8 related to Bear Creek?

9 FACILITATOR DAVE WAHUS: Yes.

10 CHAIRMAN BRUCE SHUPP: Anything else  
11 official business before we adjourn for the day?

12 All right. Meeting adjourned until  
13 8:00 tomorrow morning. Now, we will have Wayne Poppe  
14 tell us about the afternoon tour and Rick Driggans  
15 talk to us about dinner tonight.

16 (Council meeting was adjourned until  
17 May 11, 2006 at 8:00 a.m.)

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